#### FEDERAL BUREAU OF INVESTIGATION FOI/PA DELETED PAGE INFORMATION SHEET FOI/PA# 21-cv-10719

Total Deleted Page(s) = 8 Page 3 ~ b3 - 2; b6 - 2,3; b7C - 2,3; Page 4 ~ b3 - 2; b6 - 2,3; b7C - 2,3; Page 5 ~ b3 - 2; b6 - 2,3; b7C - 2,3; Page 6 ~ b3 - 2; b6 - 2,3; b7C - 2,3; Page 8 ~ b3 - 2; b6 - 2,3; b7C - 2,3; Page 9 ~ b3 - 2; b6 - 2,3; b7C - 2,3; Page 10 ~ b3 - 2; b6 - 2,3; b7C - 2,3; Page 11 ~ b3 - 2; b6 - 2,3; b7C - 2,3;

# FEDERAL BUREAU OF INVESTIGATION

**Electronic Communication** 

<b>Title:</b> (U) Two search warrants obtained and served	Date:	10/26/2015
From: Contact:		
Approved By:		b6 -1,3 b7C -1,3 b7E -2,3,6
Drafted By:		
Case ID #: (U) Fugitive (A); UFAP - Murder		
Synopsis: (U) To document two search warrants ob	otained	
Full Investigation Initiated: 10/22/2015		
<pre>Enclosure(s): Enclosed are the following items: 1. (U) Initial target phone SW 2. (U)</pre>		b3 -1 b6 -1,2 b7C -1,2
Details:		b7E -1
During the initial efforts to locate the captilearned, through historical records analysis and obtained from fugitive was using	through info	
As a result, on 10/21/2015, served one search warrant on for the target historical analysis of the records obtained, the confirmed to be used by the captioned fugitive (k identification of key individuals the target phor	target numbe based on the	Based on a er was
to the search warrant,activated the and the cell phone consistently was located in the	base	ed services
area with a statistical error		

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	b7E -	6
UNCLASSIFIED		
Title: (U) Two search warrants obtained and served Re: 10/26/2015	b7E -6	
(approximately). Surveillance efforts were made on 10/22/2015 to locate the fugitive within these ranges without suc	cess.	b3 -1 b7E -1
Due to the inability to precisely additional search warrant was obtained on 10/23/2015 In addition to the search warrant, a non-disclosure agreement was also executed with the		b3 -1 b7E -1
and		
(See attached in the 1A section of the file).		
With all the approvals in place on 10/23/2015, resou were scheduled for 10/26/2015. However, On 10/24/2015, the fugit discontinued use of this		b3 -1 b6 -2 b7C -2
intends to acquire additional search warrants to review r		b7E -1
associated with the fugitive's girlfriend, who is 1 going to be in communication with the fugitive's	ікета	
contact information is	and	
· · · · · · · · · · · · · · · · · · ·		

**\* \*** 

### UNCLASSIFIED

b3 -1
b6 -2
b7C -2
b7E -1

	Type here to search	This Folder	Address Book	📰 Options 🛞 Log Off
· B Met	🕞 Reply 🎯 Reply to All 🔒 i	Forward 💾 Move 🗙 Delete 🗔	Julik Close	* * 🛛
Celendar	Fwd: Fugitive case			
2 Contacts		(FBI)		
	You replied on 10/23/2015 3:43	PM.		
Deleted Items (9)	Canta Friday October	22 201E 2:40 DM		b3 -1
Drafts	1	23, 2015 3:40 PM	r)	b6 -1 b7C -1
🖂 Inbox	To:	(FBI) (FBI	.)	b7E -1
Junk E-Mail	Attachments: 👜	[Open as Web Page];		
Sent Items				
	Fyi			
Click to view all folders $\approx$				
Manage Folders				
	Original message From: Date: 10/23/2015 3:37 PM (GMT To: Cc:	-08:00)		
				b3 -1
	Subject: FW: Fugitive case			b6 -1,2
	To Whom It May Concerns			b7C -1,2 b7E -1,2
	To Whom It May Concern:			
	Due to the urgency of this matter providing	am authorized the receipt of the non-disclosure notific er, you have agreed to receive this ema I have reviewed the noti vill follow. Please feel free to call me s	ation. I am also authorized to il notification in lieu of wet sign ce and agree to its provisions o	nature so as to start the process of n <u>a renewable an</u> nual basis. A

ьте -2 21-сv-10719(FBI)-12

b3 -1 b6 -2 b7C -2 b7E -1 NOTICE: This communication is intended for the use of the individual or entity to which it is addressed and may contain attorney/client information and/or work product information that are privileged, confidential and exempt from disclosure under applicable law. If the reader of this communication is not the intended recipient or the employee or agent responsible for delivering this communication to the intended recipient, you are hereby notified that any dissemination, distribution or copying of this communication is strictly prohibited. If you have received this communication in error, please notify

us immediately by reply email or by telephone and immediately delete this communication and all attachments.

From: Sent: Friday, October 23, 2015 1:42 PM To: Subject: FW: Fugitive case		b6 -2 b7C -2 b7E -1	
signed off on it. Do you mind looking it over?	t wanted to	<sup>make sure</sup> 21-cv-10719	)(FBI)-13

From: (FBI) [mailto	b6 -1 b7С -1
Sent: Friday. October 23, 2015 1:26 PM To:	b7E -2
Subject: FW: Fugitive case	
These lands	
Thank you	
From: (FBI) Sent: Friday, October 23, 2015 9:33 AM	b6 -1,2 b7C -1,2
То:	
Subject: Fugitive case	
	b3 -1 b7E -1
I am sorry to email you while you are out of the office, however, there is a pressing matter	
hat occurred in earlier this month. The fugitive to an large area and needs FBI assistance in further locating the subject. An arre	has narrowed the search for the est warrant was issued on October 16, 2015.
I know your office is currently reviewing both of the documents I have sent you but If you the DA to acknowledge the receipt of the non-disclosure notification, we can start the pro- instance.	
Thank you and I look forward to hearing from you soon. If you have any questions, please	e feel free to call me on my cel
	b6 -1 b7C -1
	b7E -2
	* *
	Connected to Microsoft Exchange

10/23/2015		Fwd:	A) - Outlook Web	Access Light		b6 -3 b7C -3
Cy	Office Outlook Web Access	Type here to search	This Folder	🚯 Address Book	E Options	Log Off
	Yoli	🗛 Reply 🖨 Reply to All 🔓	Forward 🖓 Move 🗙 Delete 🗔 Junk	Cose		4 ¥ 🛛
	Celentéal	Fwd:				
8	Contanta	Carto Friday, October 22, 201	5 4:17 DM			6 -1,2,3
6	Deleted Items (9)	Sent: Friday. October 23, 201 To:	BI)		b	97C -1,2,3
	Drafts Inbox	Here you				
	Junk E-Mail Sent Items					
C	ick to view all folders $  eq $	Original message From: Date:10/23/2015 4:12 PM (GM				b6 -2,3 b7C -2,3
ð	Manage Folders	To: Cc: Subject: Fwd	(A)			
		Sent from				
		Begin forwarded message: From:	5 at 4:10:13 PM PDT			b3 -1 b6 -2,3 b7C -2,3 b7E -1
		This request is approve Sent from	ed.			
		On Oct 23, 2015, at 4:	03 PM	> wrote:		
		Can I get an a	pproval on this, It's an MOU mechanism. I sent	this earlier. Having issues	with Mail on th	e
		phone.		,	b7E -2	21-cv-10719(FBI)-15

1/3

10/23/2015

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Fwd	- Outlook Web Access Light	b6 -3 b7C -3
Sent from		

Begin forwarded message:

From Date: October 23 2015 at 10:40:30 AM DDT	b6 -2, b7C -2
To: Subject: Fwd	
Here you go Thanks	
Sent from m	
Original message From:(FBI)" Date:10/22/2015 3:02 PM (GMT-08:00) To: Cc: Subject:	b6 -1,2, b7C -1,2 b7E -2
Below is a non-disclosure agreement (NDA) for use of the cell site simulator in	
the above case. An executive within the	
with the terms in order for	b3 -1
case.	Ъ6 -2 Ъ7С -2 Ъ7Е -1
The FBI has received a request for technical support from	
Specifically, locating a cellular device through the use of	
law enforcement sensitive (LES) FBI investigative equipment in the above referenced case (as noted in the e-mail subject line).	
The equipment to be deployed is considered LES as disclosure of the capabilities	
of this technology may allow future subjects of investigations to employ	
countermeasures to avoid detection by law enforcement.	
The FBI recognizes that, due to the exigent circumstances in your case, there is	
not sufficient time to execute a formal, written non-disclosure agreement regarding the use of this equipment.	
Acceptance of the FBI's assistance in finitian in the above	
referenced case constitutes your agency's agreement to the following provisions:	
<ul> <li>The requested assistance is to be used in the lawful execution of an</li> </ul>	
authorized function of the requesting agency. b7E -2	
	2/3 1-cv-10719(FBI)-
	4 - 40740(EDT)

10/23/2015
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Fwd A) - Outlook Web Access Light	b6 -3
<ul> <li>The assistance shall not be used outside of the jurisdiction of the requesting agency, nor beyond the geographical authority of the order or o legal process except as otherwise permitted by law (e.g., "hot pursuit."); a no event shall technical assistance pursuant to this request be used outside United States.</li> <li>The Touhy process set forth at 28 C.F.R. 16.22, 16.24, and 16.26 will to any demand for testimony of any FBI personnel relating to the use of the equipment. The FBI will use all appropriate legal means to limit testimony regarding the technology in any state or local proceeding. However, if request by state law as part of the criminal trial or discovery process, this email constitutes</li> </ul>	nd, in : the I apply e
<ul> <li>agency understands it is required to use additional and independent investigative means and methods, such as that would be admissible at trial to corroborate information concert the location of the target obtained through use of this equipment.</li> <li>The FBI must be contacted immediately if there is any request for, or intent to use publicly, any information relating to the assistance provided.</li> <li>The requesting agency acknowledges that any assistance provided is subject to the needs of the FBI and such assistance may be terminated at t discretion of the FBI.</li> </ul>	r
Thank you, cell desk	b6 -1 b7C -1
	▲ ▼ Connected to Microsoft Exchange

ьте -2 21-сv-10719(FBI)-17

015	Fwd Approval Outlook Web Access Light	b
Office Outlook Web Acces	Type here to search This Folder	Address Book 🔄 Options 🛞 Log Off
3	🔂 Ropay 🖓 Kepty to 🖆 🖨 Konvel of 💾 Move 🗙 Detet al 😱 Linix – Chise	4 V X
	Fwd Approval	b6
	[](FBI)	b7C b7E
·····	Sent: Friday, October 23, 2015 4:11 PM	
Deleted Items (9)	To:(FBI)	
Drafts		
Inbox		
Junk E-Mail	Fyi	
Sent Items	_	
Manage Folders	Original message From: [	b6 b7C b7E
	From: [	b b b
	_	
	Original message From: [	b6 -1 b7C -1 b7E -2,3
		21-cv-10719(I

10/23/2015	Fwd: Approval - Outlook Web Access Light	b6 -1
		b7C -1 b7E -3
	Per our conversation vesterday, we are now seeking authority to find fugitive phone still out in but we Thanks	
	Original message         From:       (FBI)"         Date: 10/23/2015 16:04         To:       (FBI)"         Subject:       Approval -	b6 -1 b7C -1 b7E -2,3
	Seeking approval for use of early next week. Today (10/23/2015) we obtained search warrant per the new DOJ policy with the appropriate language (reviewed by and we also ob the approval of the equipment on a case involving a The nas been provide same Non-disclosure agreement and they are anticipated to agree to the terms as they have done several times in past. (The RSO executive manager will send their approval email when available in the near future).	utained LES d the
	For reference       is attempting to locate and apprehend fugitive       was         an	nted for he b6 -1,2,3 b7C -1,2,3
	Please advise if approved to so scheduling of can move forward.	b7E -2,3
	Thank you.	
r		1
		* *
	S Connected to Micros	oft Exchange

FEDERAL BUREAU OF INVESTIGATION FOI/PA DELETED PAGE INFORMATION SHEET FOI/PA# 21-cv-10719

Total Deleted Page(s) = 1 Page 11 ~ b3 - -1,2; b6 - -2; b7C - -2; b7E - -1;

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FD-1057	(Rev.	5-8-	10)
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UNCLASSIFIED

# FEDERAL BUREAU OF INVESTIGATION

Electronic Communication

Title: (U) Open Preliminary Investigation on Date:	05/14/2020
cc:	
From: Contact:	b6 -1,3 b7C -1,3 b7E -2,6
Approved By:	
Drafted By:	
Case ID #: (U)	
This document contains information regarding a DENTITY INFORMATION identity, which may only be disclosed to individuals who have a need- such information by reason of their participation in the associated p or if disclosure is necessary to protect the	-to-know
Synopsis: (U) To open Preliminary Investigation on	
Enclosure(s): Enclosed are the following items:  1. (U) Arrest_Warrant 2. (U)	b3 -2 b6 -2 b7C -2
Details:	

UNCLASSIFIED

IT IS HEREBY ORDERED th	at
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(or any telecommunication company associated with the target telephone number) is compensated for reasonable expenses incurred while complying with the warrant.

IT IS HEREBY ORDERED that that

and for

b3 -2 b7E -1

and any other affected telecommunication companies, subsidiaries, or entities, whether mentioned herein or not, (hereinafter referred to as the Telecommunications Companies) shall supply any and all information in their files with respect to persons called by the

5

whether published, or non-published,

call progress locations (Automated Message Accounting Data), raw data information, subscriber names and addresses, credit information, application information, toll records (to included all outgoing and incoming calls), text messages, and billing information and unbilled records, other names or phone numbers associated with the account, upon oral or written demand of the

IT IS HEREBY ORDERED that the Telecommunication Company show

Trap and Trace throughout the duration of the court order. It is also ordered that the Telecommunication Company supply any and all saved or unsaved messages, recorded voice mail content, text message content to the investigating officer as requested, throughout the duration of the warrant. IT IS HEREBY ORDERED that this order by the court and that the telecommunications companies shall not disclose the existence of the pen register, the trap and trace device or the existence of the investigation to the listed subscriber or to any other person, unless or until otherwise order by the court.

AND

#### 1) INVESTIGATORS ARE HEREBY AUTHORIZED TO UTILIZE A DEVICE COMMONLY REFERRED TO AS A AND/OR RELATED DEVICES.

From:         (CA)           To:         (EBI)           Cc:	b6 -1,2,3 b7C -1,2,3
Acknowledged	
Please excuse any misspellings Sent from my iPhone	
On May 14, 2020, at 12:52 PM, (FBI) wrote:	
Please see the NDA language in blue below and acknowledge by responding to this	b6 -1,2 b7C -1,2 b7E -2
email:	
RE: Fugitive	
(U// <del>FOUO</del> ) The FBI has received a request for technical support from your agency-specifically,	b6 -3 b7C -3 b7E -1
(U// <del>FOUO</del> ) The equipment to be deployed is considered LES, as disclosure of	
the capabilities of this technology may allow future subjects of investigations	
to employ countermeasures to avoid detection by law enforcement.	
(U//FOUG) The FBI recognizes that, due to the exigent circumstances in your	
case, there is not sufficient time to execute a formal, written nondisclosure	
agreement regarding the use of this equipment.	
(U/ <del>/FOUO</del> ) Acceptance of the FBI's assistance in locating a cellular device in the	
above- referenced case constitutes your agency's understanding and	
agreement to the following provisions:	
authorized function of the requesting agency.	
<ul> <li>(U//F<del>OUO</del>) The equipment shall not be used outside of the jurisdiction of the</li> </ul>	
requesting agency nor beyond the geographical authority of the order or other	
legal process except as otherwise permitted by law (e.g., "hot pursuit"); and, in	
no event shall technical assistance pursuant to this request be used outside the	
United States.	
<ul> <li>(U//FOUO) The FBI must be contacted immediately if there is any request for,</li> </ul>	
or intent to use publicly, any information relating to the assistance provided	

pursuant to this request.

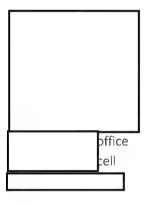
• (U//<del>FOUQ)</del> The Touhy process set forth at 28 CFR 16.22, 16.24, and 16.26 will

apply to any demand for testimony of any FBI personnel relating to the use of the equipment. The FBI will use all appropriate legal means to limit testimony regarding the technology in any state or local proceeding. However, if required by state law as part of the criminal trial or discovery process, this e-mail constitutes the FBI's approval for your agency [or the prosecutor's office] to disclose the fact that general location information about a cellular device was obtained through the use of FBI equipment.

 (U//<del>FOUO)</del> Information obtained through use of the equipment is FOR LEAD PURPOSES ONLY and may not be used as primary evidence in any affidavits. hearings, or trials.

b7E -1

concerning the location of the target obtained through use of this equipment. • (U/<del>/FOUO)</del> The requesting agency acknowledges that any assistance provided is subject to the needs of the FBI, and such assistance may be terminated at the discretion of the FBI.



Ь6	-	1	
ь7с		_	1
b7E		_	2

EMAIL DISCLAIMER: This email and any attachments thereto may contain private, confidential, and privileged material for the sole use of the intended recipient. Any review, conving, or distribution of this email (or any attachments thereto) by other than the intended recipient is strictly prohibited. If you are not the intended recipient, please contact the sender immediately and permanently delete the original and any copies of this email and any attachments thereto.

-	E Sheriff Fugitive - hursday, May 14, 2020 12:55:21 PM	
i acknowledge the	b70	-1 -1,2,3 C -1,2,3 E -1,2
То:	(FBI) [mailto ay 14, 2020 12:53 PM ff Fugitive	b6 -1,2,3 b7C -1,2,3 b7E -2
	and Sgt.	
Please see the ND	A language in blue below and acknowledge by responding to this email:	
RE: Fugitive		b6 -2 b7C -2
(U//F <del>OUO)</del> The I specifically,	BI has received a request for technical support from your agency-	b7E -1
of this technolog	equipment to be deployed is considered LES, as disclosure of the capabilities by may allow future subjects of investigations to employ countermeasures on by law enforcement.	
	BI recognizes that, due to the exigent circumstances in your case, there is ne to execute a formal, written nondisclosure agreement regarding the use t.	

(U//<del>FOUO)</del> Acceptance of the FBI's assistance in locating a cellular device in the abovereferenced case constitutes your agency's understanding and agreement to the following provisions:

 (U//FOUO) The FBI's equipment is to be used in the lawful execution of an authorized function of the requesting agency.

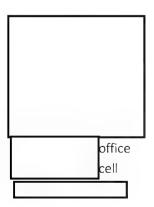
« (U/<del>/FOUO)</del> The equipment shall not be used outside of the jurisdiction of the requesting agency nor beyond the geographical authority of the order or other legal process except as otherwise permitted by law (e.g., "hot pursuit"); and, in no event shall technical assistance pursuant to this request be used outside the United States.

(U//FOUG) The FBI must be contacted immediately if there is any request for, or intent to use publicly, any information relating to the assistance provided pursuant to this request.
 (U//FOUC) The Touhy process set forth at 28 CFR 16.22, 16.24, and 16.26 will apply to any demand for testimony of any FBI personnel relating to the use of the equipment. The FBI will use all appropriate legal means to limit testimony regarding the technology in any state or local proceeding. However, if required by state law as part of the criminal trial or discovery process, this e-mail constitutes the FBI's approval for your agency [or the prosecutor's office] to disclose the fact that general location information about a cellular device was obtained through the use of FBI equipment.

nd your agency

understands it is required to use additional and independent investigative means and methods, such as that would be admissible at trial to corroborate information concerning the location of the target obtained through use of this eauipment.

 (U//FOUO) The requesting agency acknowledges that any assistance provided is subject to the needs of the FBI, and such assistance may be terminated at the discretion of the FBI.



b6 -1 b7C -1 b7E -2

b7E -1

FD-1036 (Rev. 10-16-2009)
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UNCLASSIFIED

# FEDERAL BUREAU OF INVESTIGATION

Import Form

Case ID #: Synopsis: (U) Email reference new language in Email The order/affidavit, with the inclusion of the "Manner of Execution" language, sufficiently complies with the new DOJ policy to	Form Type: EMAIL	Date:	12/18/2015
Drafted By: Drafted By: Case ID #: Synopsis: (U) Email reference new language in Email The order/affidavit, with the inclusion of the "Manner of Execution" language, sufficiently complies with the new DOJ policy to	Title:(U) Imail reference added language in Tele	phone Or	ders
Synopsis: (U) Email reference new language in The order/affidavit, with the inclusion of the "Manner of Execution" language, sufficiently complies with the new DOJ policy to			
The order/affidavit, with the inclusion of the "Manner of Execution" language, sufficiently complies with the new DOJ policy to	Case ID #:		
authorize the dot of the corr site simulator to identify	The order/affidavit, with the inclusion of t	new DOJ p	

**\* \*** 

UNCLASSIFIED

(FBI)	
From:     FBI)       Sent:     Friday. October 23. 2015 11:48 AM       To:     (FBI)       Subject:     FW:	
We should be good to go. copied so he's aware.	b6 -1,3 b7C -1,3
From:(FBI) Sent: Thursday, October 22, 2015 1:20 PM To:FBI) Cc:FBI) Subject: RE:Fugitive warrant	
	b5 -2 b7E -1
From:         (FBI)           Sent: Tuesday, October 20, 2015 4:01 PM           To         (FBI)           Cc:         (FBI)           Subject: FW:         Fugitive warrant	b6 -1,2,3 b7C -1,2,3
Attached is an affidavit and order from We worked with ar Execution" language. It appears all the other relevant info is in the order and affidavit, please know your thoughts. Thanks.	nd he added the "Manner of e take a look and let me
From:       FBI)         Sent: Tuesday, October 20, 2015 2:02 PM         To:       (FBI)         Subject: Fwd       - Fugitive warrant         Pls review	b6 -1,2 b7C -1,2

FD-1057 (Rev. 5-8-10)

UNCLASSIFIED

# FEDERAL BUREAU OF INVESTIGATION

Electronic Communication

Title: (U) Opening Communication	Date: 05/20/2020
From: Contact:	b3 -1 b6 -1
Approved By:	b7C -1 b7E -1, 2,6
Drafted By:	
Case ID #: (U) Domestic Technical A	- Subject; ssistance to
Synopsis: (U) Opening Communication	
Reference:	b7E -3,6
Enclosure(s): Enclosed are the following items: 1. (U) Request for Assistance from Office 2. (U) Nondisclosure Agreements 3. (U) Approvals from Division CDC 4. (U) Approvals from Division CDC 5. (U) Final Approved State Search Warrant.	b3 -1 b7E -1
Details:	
On requested Federal Bureau of In	- <b>b3 -1</b> vestigation (FBI) <b>b6 -2</b>
assistance with	, date of birth <b>b7C -2</b> <b>b7E -1</b>
(DOB) a FBI Tas	k Force Officer and
	ised the FBI that
was wanted in connection with the	
of ayear-old-female in the City of	. The victim and
witnesses were able to give a description of the su	spect, and the City of
UNCLASSIFIED	

21-cv-10719(FBI)-29

UNCLASSIFIED b7E -6	
Title: (U) Opening Communication Re: 05/20/2020	
0372072020	
cameras caught the license plate of the suspect's vehicle. The	
vehicle registration led the police department to with the assistance of the	
wrote a search warrant for the suspect's house,	
vehicle,	b3 -1
but A search of his	b6 -3 b7C -3 b7E -1
residence was negative. They also got a search for	
however, there has been no recent activity.	-
is a gang member who the FBI had investigated in	
conjunction with the is also known by the	
gang moniker	
requested both domestic	
as well as analysis. A official agency request was submitted by	
and is included in the 1A section of this communication. All	
members of the prosecutorial and investigative team for the District	
Attorney's Office agreed to abide by the FBI's nondisclosure agreement	
(NDA) in relationship to usage of the cell site simulator. A state	
warrant was completed and approved by	b3 -1
. A copy of the emails containing the	b6 -2 b7C -2
NDAs and the approved search warrant will also be included as part of the	b7E -1
1A section.	
The following information and documentation was forwarded through the	
chain of command and approval was granted to	
provide assistance to On turned	

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UNCLASSIFIED

(IMD) (CON)	b3 -1 b6 -1
From:	b7C -1 b7E -1
Legal approves pending review of the state search warrantapproval required for the openin of the	ng
	96 -1 97C -1 97E -2
Desk Galaxy	
Confidentiality Statement: This message is transmitted to you by the Office of the for the for the of the FBI. The message, along with all attachments, may be confidential and legal privileged. If you are not the intended recipient, please destroy it promptly without further retention or dissemination. Please notify the sender of the error by a separate e-mail or by calling This message and its attachments belong to the FBI and may not be further disseminated without prior FBI approval.	
Deleterate Descention Tracks for the test Assistance to the	
b7	-1,3 C -1,3 E -1,2
The requested domestic technical assistance in the form of the FBI's cell site simulator in the case of	
By way of background, on at approximately year-old- female was and by a stranger on in California. She and witnesses were able to give a description, and City of cameras caught the license plate of the suspect's vehicle. The vehicle registration led the to the suspect,	

with the assistance of the wrote a search warrant for the suspect's hous call detail records as well as requested a but the but the A search of his residence was neg have also gotten search warrants for a on the suspect's however, there has been no recent activity.	
The has requested the F in using the to help provide a more specific lephone in the combined assistance of and the that we might be a	ocation for the
Currently, we have completed the following steps required for deplo CSS per the guidance of the CDC: 1. Attached is an official request from the Signed by 2. The assigned to this matter as well as the assigned	oyment of the team b3 -1 b6 -1,2 b7C -1,2 b7E -1
3. A state search warrant has been drafted and is being reviewed and The and have been advise situation, all actions currently taken, and will approve subjustate search warrant meeting all necessary FBI requirements. I am respectfully requesting the opening of a case in this main seeking approval to office.	sed of the ject to the
Respectfully,	b6 -1 b7С -1
The form is available on fbi.gov	b7E -2,3

	IMD) (CON)	
From: Sent: To: Cc: Subject:	FBI) Thursdav. May 7, 2020 1:49 PM (FBI); (FBI) (FBI) Re: Domestic Technical Assistance to the	b3 -1 b6 -1 b7C -1 b7E -1

A have reviewed the state SW and it complies with DOJ requirements and I approve moving forward. This is a serious crime and a good use of our assistance abilities. Please reach out to me if you have any other questions or concerns.

)r	b3 -1 b6 -1
Desk: Mobile	b7C -1 b7E -1,2
From         (FBI)           Sent: Thursday, May 7, 2020 10:41 AM           To	
Cd(FBI)(FBI) (FBI) Subject: RE: Domestic Technical Assistance to the	
As discussed yesterday, this is a request to open a assistance case to provide technical assistance to The formal request letter is attached for review. <u>level approval has been granted</u> . <u>lapproval pending while</u> eviews the State search warrant. Once completes his review, approvals are needed.	oval is evel
Thank you,	b3 -1 b6 -1 b7C -1 b7E -1,2
From: (FBI)   Sent: Thursday, May 7, 2020 10:04 AM   To:   (FBI)   Cc:   (FBI)   Subject: Re: Domestic Technical Assistance to the	

Legal approves pending review of the state search warrantapproval required for the openingapproval required for the opening
b6 -1 b7C -1 b7E -2
Desk
Galaxy
Confidentiality Statement: This message is transmitted to you by the Office of the l for the l for the of the FBI. The message, along with all attachments, may be confidential and legally privileged. If you are not the intended recipient, please destroy it promptly without further retention or dissemination. Please notify the sender of the error by a separate e-mail or by calling This message and its attachments belong to the FBI and may not be further disseminated without prior FBI approval.
From (FBI)
Sent: Thursday, May 7, 2020 10:00 AM
To:
Cc:(FBI)
Subject: Domestic Technical Assistance to the     b3 -1       b6 -1,3
b7C -1,3
All, b7E -1,2,
The Office requested domestic technical assistance in the form of the FBI's cell site simulator in the case of
By way of background, onat approximatelyyear-old- female wasandby a stranger onin California. She and witnesses were able to give a description, and City of
cameras caught the license plate of the suspect's vehicle. The vehicle
registration led the <u>the suspect</u> . with the assistance of the -
wrote a search warrant for the suspect's house, vehicle,
call detail records as well as requested a
. A search of his residence was negative. They
have also gotten search warrants for a however, there has been no recent activity.
The has requested the FBI's assistance
in using the
I believe with the combined assistance of the

and the that we might be	able to narrow
down the location of the suspect's phone.	
Currently, we have completed the following steps required for dep CSS per the guidance of the CDC: 1. Attached is an official request from th <u>e</u>	loyment of the
signed by	
2. The	team
assigned to this matter as well as the assigned	
have read and acknowledged the	l e-mails
containing their acknowledgements will be documented to the	
3. A state search warrant has been drafted and is being reviewe	
The and have been advi	_
situation, all actions currently taken, and will approve sub	-
state search warrant meeting all necessary FBI requirements.	
I am respectfully requesting the opening of a pase in this m seeking	atter. 1 am
search warrant by the office.	
search warrant by the office.	b3 -1
	b6 -1,2
search warrant by the office.	b6 -1,2 b7C -1,2
search warrant by the office.	b6 -1,2
search warrant by the office.	b6 -1,2 b7C -1,2
search warrant by the office.	b6 -1,2 b7C -1,2
search warrant by the office.	b6 -1,2 b7C -1,2
search warrant by the office. Respectfully,	b6 -1,2 b7C -1,2
search warrant by the office.	b6 -1,2 b7C -1,2
search warrant by theoffice. Respectfully,	b6 -1,2 b7C -1,2
<pre>search warrant by theoffice. Respectfully,(desk)</pre>	b6 -1,2 b7C -1,2

	o3 -1 o6 -1 o7C -1 o7E -1
	b6 -3 b7C -3
RE:	
Dear	
is requesting the technic assistance from the Federal Bureau of Investigation in the form of their Cell Site Simulator. On Monday, at year-old female was and y Victim was and require extensive medical attention as she suffered great bodily injury. Victim and witnesses provided a description, and city cameras caught the license plate of vehicle. vas positively identified by the victim.	b6 -3 b7C -3 ed b7E -1
The vehicle registration led to Suspect       Per       family members, his phone         number is       A search warrant for       residence, vehicle         The       but t	b7C -3 b7E -1
residence was searched and unfortunately, he was not located. had texted a course who was inside the residence at the time of the search warrant, and while investigators were at the scene. cellular telephone number was confirmed. Furthermore is suspected of other homicides in and is currently believed to be armed and considered dangerous.	he
Sincerely	
Bureau of Investigations	

b3 -1 b7E -1

	(IMD) (CON)	
From: Sent: To: Cc:	Thursday, May 7, 2020 10:32 AM	
Subject:	Re: CSS Non Disclosure Agreement	
Acknowledged		b6 -1,2 b7C -1,2 b7E -2
Thank vou.		
On May 7, 2020, wrote:	at 5:41 AM, (FBI)	b6 -1, b7C -1

The following is the FBI's Non Disclosure Agreement in relationship to use of the Cell Site Simulator. Please review the document and let me know if you have any questions. If you understand and agree to the non-disclosure agreement, please respond to this email with a simple acknowledgment.

Thanks,

(desk)

<CSS Non Disclosure Agreement.docx>

b6 -1 b7C -1 b7E -2

	MD) (CON)	
From: Sent: To:	Thursday, May 7, 2020 10:06 AM	
Subject:	Re: CSS Non Disclosure Agreement	
Acknowledged. Thank you.		
From Sent: Thursday, May 7, 2020 5:4	(FBI 1:02 AM	b6 -1,2 b7C -1,2
Td		b7E -2
Subject: CSS Non Disclosure Agre	eement	
7 7 7		

The following is the FBI's Non Disclosure Agreement in relationship to use of the Cell Site Simulator. Please review the document and let me know if you have any questions. If you understand and agree to the non-disclosure agreement, please respond to this email with a simple acknowledgment.

Thanks,

	b6 -1 b7C -1 b7E -1	,2
(desk)	,	

	(IMD) (CON)	
From: Sent: To: Cc:	Thursday, May 7, 2020 10:29 AM (FBI)	
Subject:	Re: CSS Non Disclosure Agreement	
I acknowledge. Thank you, Sent from my iPhone		b6 -1,2 b7C -1,2 b7E -2
On May 7, 2020 wrote:	, at 5:41 AM,	

The following is the FBI's Non Disclosure Agreement in relationship to use of the Cell Site Simulator. Please review the document and let me know if you have any questions. If you understand and agree to the non-disclosure agreement, please respond to this email with a simple acknowledgment.

Thanks,

		b6 -1 b7C -1 b7E -2
desk)	-	

<CSS Non Disclosure Agreement.docx>

	IMD) (CON)	b6 -1,2 b7C -1,
From: Sent: To:	Thursday May 7-2020 11:00 AM	b7E -2
Subject:	RE: CSS Non Disclosure Agreement	
acknowledge.		
Respectfully,		
		b3 -1 b6 -2 b7C - b7E -
nformation. It is solely for prohibited and may violat	ICE: This communication with its contents may contain confidential and/or the use of the intended recipient(s). Unauthorized interception, review, us e applicable laws including the Electronic Communications Privacy Act. If y contact the sender and destroy all copies of the communication.	e or disclosure is
From Sent: Thursday, May 7, 21		
o:		b6 -1,2 b7C -1,

The following is the FBI's Non Disclosure Agreement in relationship to use of the Cell Site Simulator. Please review the document and let me know if you have any questions. If you understand and agree to the non-disclosure agreement, please respond to this email with a simple acknowledgment.

Thanks,

(desk)

b6 -1 b7C -1 b7E -1,2

IMD) (CON)	
Thursday, May 7, 2020 11:21 AM (FBI);	] b61,2
Re: CSS Non Disclosure Agreement	b7C -1,2 b7E -2
an	
20 7:59:34 AM	b6 -1,2 b7C -1,2 b7E -2
osure Agreement	
	b3 -1 b6 -2 b7C - b7E -
	Thursday, May 7, 2020 11:21 AM [FBI]: Re: CSS Non Disclosure Agreement an 20 7:59:34 AM (FBI

CONFIDENTIALITY NOTICE: This communication with its contents may contain confidential and/or legally privileged information. It is solely for the use of the intended recipient(s). Unauthorized interception, review, use or disclosure is prohibited and may violate applicable laws including the Electronic Communications Privacy Act. If you are not the intended recipient, please contact the sender and destroy all copies of the communication.

From	 b6 -1,2
Sent: Thursday, May 7, 2020 5:41 AM	 b7C -1,2
То:	b7E -2
Subject: CSS Non Disclosure Agreement	
	b3 -1
	b7E -1

ALL,

The following is the FBI's Non Disclosure Agreement in relationship to use of the Cell Site Simulator. Please review the document and let me know if you have any

questions. If you understand and agree to the non-disclosure agreement, please respond to this email with a simple acknowledgment.

Thanks,

	b6 -1 b7C -1 b7E -2
	b7E -2
(desk)	

b3 -1

b7E -1

UNCLASSIFIED

## FEDERAL BUREAU OF INVESTIGATION

Electronic Communication

Title: (U) Use of Cell Site Simulator	Date:	06/29/2017
From: Contact:		
Approved By: SSA		b6 -1,2 b7C -1,2 b7E -1,2,6
Case ID #:		

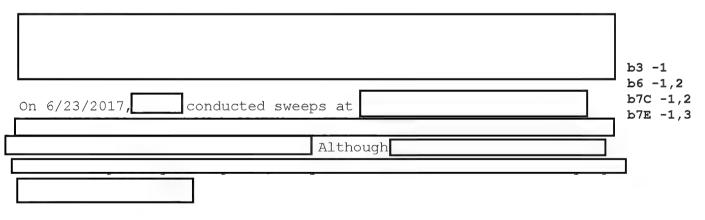
**Synopsis:** (U) Use of the Cell Site Simulator to identify and locate pertinent cellular telephones on 6/23/2017 and 6/28/2017

Full Investigation Initiated: 04/15/2017

Enclosure(s): Enclosed are the following items:

- 1. (U) NDA
- 2. (U) NDA
- 3. (U) Approval email
- 4. (U) Warrant

Details:



UNCLASSIFIED

UNCLASSIFIED	

UNCLASSIFIED	b7E -6
Title: (U) Use of Cell Site Simulator	
Re: 06/29/2017	
Through additional investigation,was subsequently able to	
tentatively identify secondary cell phones for as well	as his
associate, On 6/28/2017, vas deployed to	
residence at	
At approximately 9:30 a.m.,	
possible secondary cell phone for	
then traveled to work site at	
in another attempt to ide	ntify
observed	
vehicle parked in front of the residence. At approximately 11:1	.5 a.m.
determined that the only	
	b3 -1
	b6 -1,2,3
The results of the survey were verbally passed to	b7C -1,2,3
	b7E -1,3
Both the and the	
replied that they had received the Cell Site Simulator	Non- <b>b3 -1</b>
Disclosure Letter. These emails are attached to this	b6 -2
communication. Also attached is an email from	b7C -2
indicating approval for this technique. The search warrant	was b7E -1,3
reviewed by ACDC prior to its signing by	
	The

warrant is attached to this document.

UNCLASSIFIED

From:       (FBI)         Sent:       Thursday. June 22, 2017 12:38 PM         To:       (FBI)         Subject:       RE: Emailing: Cell Site Simulator	b6 -1 b7C -1 b7E -1
Approved.  From (SF) (FBI) Sent: Thursday, June 22, 2017 11:43 AM Tc FBI) Subject: Fwd: Emailing: Cell Site Simulator -	b6 -1 b7C -1 b7E -1,3,6
has reviewed and approved of a state warrant attached for to identy (not locate) secondary cell phones being used target's. We already have open on this case with approval, so I'm not sure if this request has to go up the as well. Please advise.	
that occurred on       is the original number for       (suspected         shooter).       belonging to       came up on 06/09/2017. On Friday 06/16/2017 they         went up on       second phone). However, over the weekend it was discovered that         belongs to an associate with no known connection to the homicide. TT5 has since been taken         down. Both       have openly talked about having second phones, and have terminated         calls on the monitored lines to continue conversations on those phones.         Plans to       have been postponed until secondary phones are identified and monitoring begins.	b3 -1 b6 -3 b7C -3 b7E -1,6
is also a suspect in a drive by shooting on  From:FBI)" Date: 6/22/17 10:55 AM (GMT-08:00) To:FBI) Subject: Re: Emailing: Cell Site Simulator	
Looks good	b6 -1 b7C -1 b7E -2
Original message From: [	

To: (FBI) Cc:	] b6 -1,2
(FBI)" Subject: Fwd: Emailing: Cell Site Simulator	b7C -1,2 b7E -1,2
Here is the draft warrant for the cell site simulator after review by He and Investigator are ccd.	
Please acknowledge receipt and review. Thank you!	
Original message From:	
Date: 6/21/17 5:40 PM (GMT-08:00) To FBI)"	
Subject: Re: Emailing: Cell Site Simulator	b6 -1,2 b7C -1,2 b7E -1,2
Changes made here you go.	
From: Sent: Wednesday, June 21, 2017 3:40:39 PM To Subject: Emailing: Cell Site Simulator	
Your message is ready to be sent with the following file or link attachments:	

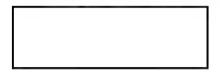
Cell Site Simulator -	Cell	Site	Simulator -		
-----------------------	------	------	-------------	--	--

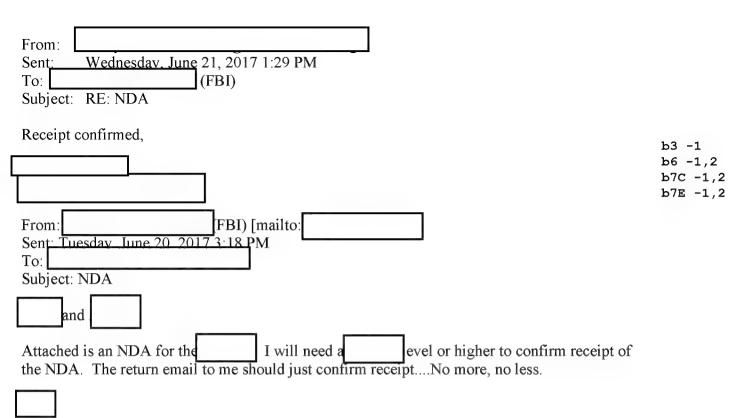
Note: To protect against computer viruses, e-mail programs may prevent sending or receiving certain types of file attachments. Check your e-mail security settings to determine how attachments are handled.

From:	
Sent: <u>Tuesday June 20</u> , 2017 4:27 PM To:(FBI)	b3 -1 b6 -1,2
Cc:	b7C -1,2
Subject: Nondiscloure Agreement	b7E -1

Greetings.

I have received the Nondisclosure Agreement.





	(IMD) (CON)	
Sent: To: Cc: Subject:	Thursday, November 12, 2015 12:39 PM         (OTD) (FBI)         (OTD)(CON);         (OTD)(FBI)         (FBI);         (FBI);         (OGC)(FBI)         RE: Assigned Task: DUE noon 11/12/15 The FBI's Use of Cell Site Si         Hearing Paper -         Oversight Hearing UNCLASS	
Classificatior	n: UNCLASSIFIED	
Please see the	bmission attached.	
		b3 -1 b6 -1 b7C -1 b7E -1,3
To: Cc: Subject: FW: Assigned	OTD) (FBI) mber 09, 2015 12:08 PM (OTD) (FBI) (ER)(CON); (OTD)(CON); (OTD)(FBI) d Task: DUE noon 11/12/15 The FBI's Use of Cell Site Simulators (Stingrays) H Hearing SECRET//NOEORN	
Classification	n: Secret / Noforn	
Classified By:	FBI NSIC dated 20130301	<del>РОСС</del> b6 -1 b7C -1
Please note the detail Here are the question	ase assign this task within You may task for administrative and request described below ( <u>SPBookmark_Detailed_x0020_Request_x0020_</u> ). This to be answered: of Stingrays.docx >>	research assistance. b3 -1 b6 -1 b7C -1 b7E -1,3
	us responses that can form the bases of your responses:	
	nt_Policy_Memo.pdf >> << File dance_on_FBI_Cell_Site_Simulators_20150914.pdf >>	>> << File:

Sept: Monday. November 0		b6 -1
	(OTD) (FBI): OTD)(CON): OTD)(FBI) (FBI); OTD) (FBI); (OTD) (FBI)	b7C -1
Oversight Hearin	k: DUE noon 11/12/15 The FBI's Use of Cell Site Simulators (Stingrays) Hearing Paper - ng UNCLASSIFIED	
Importance: High		
Classification: U	NCLASSIFIED ====================================	
Please see tasking below an		
Per wants the info		b6 -1
Tracking Number:		b7C -1 b7E -2
External Tracking		
Number: Title	The FBI's Use of Cell Site Simulators (Stingrays) Hearing Paper - Dec 9 SJC Annual Over	sight
Classification:	Hearing UNCLASSIFIED	
Priority:	4. Low	
Tasking POC: Originator:	Exec	b6 -1
Deadline:	11/12/2015 5:00 PM	b7C -1 b7E -3
Summary Of Request:	Tasked to	. *!~~
	Action: Answer the questions in the attached document. This is to prep the Director for 12/9/15 hearing.	
	approval will be required prior to submitting these to or review. s asking this response by Friday, 11/13, COB, but the actual tasking isn't due back to until	g for 11/20.
Detailed Request Description:	Task Title: The FBI's Use of Cell Site Simulators (Stingrays) Hearing Paper Hearing Title: 20151209 SJC Annual Oversight Hearing	
Description	The Director is scheduled to testify before the Senate Judiciary Committee on Decemb 2015. The Office of Congressional Affairs (OCA), Special Projects Unit (SPU), is currently	
	assigning tasks for the Questions & Answers (Q&A's) that are needed to prepare him f	
	appearance.	<b></b>
	This will be an OPEN hearing session, therefore unclassified responses are requested. If necessary to include classified information to enhance the Director's understanding of	an
	issue then please ensure all material is appropriately portion marked so it is clear what be said in an open setting.	can
		b5 -1

Intended Audience and		
Purpose:		

Thanks.	b5 -1
	b6 -1
	b7C -1
	b7E -2,3
Desk	
Blackberry	
From:	
Sent: Monday, November 09, 2015 11:02 AM	
To: (OTD) (FBI) (OTD) (CON); (OTD) (FBI)	
(OTD) (FBI) DTD) (FBI)	
Subject: Assigned Task: The FBI's Use of Cell Site Simulators (Stingrays) Hearing Paper - Dec 9 SJC Annual C	Oversight
Hearing	

Hello,

You have been assigned as an approver on the following task: The FBI's Use of Cell Site Simulators (Stingrays) Hearing Paper - Dec 9 SJC Annual Oversight Hearing

Available Tracking Nun	nbers
Tracking Number:	
External Tracking Num	ber: Stingray

<u>Tasks</u>

The following are deadlines associated with this task:

Deadline: 11/12/2015 5:00:00 PM

This email was automatically sent, please do not reply.

\_\_\_\_\_

Classification: SECRET//NOFORN

b7E -2,3

Total Deleted Page(s) = 3 Page 1 ~ b3 - 1; b5 - 1; b6 - 1; b7C - 1; b7E - 1; Page 2 ~ b3 - 1; b5 - 1; b6 - 1; b7C - 1; b7E - 1; Page 3 ~ b3 - 1; b5 - 1; b6 - 1; b7C - 1; b7E - 1;

X Deleted Page(s) X

X No Duplication Fee X

X For this Page X

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Total Deleted Page(s) = 4 Page 1 ~ b3 - 1; b5 - 1; b6 - -1; b7C - -1; b7E - -1; Page 2 ~ b3 - 1; b5 - 1; b6 - -1; b7C - -1; b7E - -1; Page 3 ~ b3 - 1; b5 - -1; b6 - -1; b7C - -1; b7E - -1; Page 4 ~ b3 - -1; b5 - -1; b6 - -1; b7C - -1; b7E - -1;

X No Duplication Fee X

X For this Page X

xxxxxxxxxxxxxxxxxxxxxxxxxxxxxx

Total Deleted Page(s) = 4 Page 1 ~ b5 - -1; b6 - -1; b7C - -1; b7E - -1; Page 2 ~ b5 - -1; b6 - -1; b7C - -1; b7E - -1; Page 3 ~ b5 - -1; b6 - -1; b7C - -1; b7E - -1; Page 4 ~ b5 - -1; b6 - -1; b7C - -1; b7E - -1;

	(IMD) (CON)	
Sent:	Monday, November 30, 2015 12:33 PM	b6 -1
То:	(OTD) (FBI)	b7C -1
Subject:	FW: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED/ <del>/LES</del>	•
Attachments:	FBIs_Use_of_Stingraysfinalresponse_11282015.docx; FBIs_Use_of_Stingrays_finalresponse_11282015_clean.docx	

\_\_\_\_\_

#### Classification: UNCLASSIFIED//HES\_

\_\_\_\_\_

(U) LAW ENFORCEMENT SENSITIVE: The information marked (U//LES) in this document is the property of FBI and may be distributed within the Federal Government (and its contractors), US intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website or an unclassified network.

From: DO)(FBI) Sent: Saturday, November 28, 2015 2:07 PM	"b6 −1 b7C −1
<b>Subject:</b> RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED/ <del>/LES</del>	

#### Classification: UNCLASSIFIED//LES

\_\_\_\_\_

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	b6	-1	
Good afternoon,	b7C	; -	·1
	b7E	: -	·3
Sorry again for the delay. I've attached the edits in a tracked version (so you and can see the minor chang	es),		
and then attached a final "clean" version.			

Please let me know if you need anything else!

Thank you,

rom: (DO)(FBI) ent: Wednesday, November 25, 2015 11:36 AM	b6 -1 b7C -
DO)(FBI)	
(OTD) (FBI) Subject: RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED//L	<del>ES-</del>
Classification: UNCLASSIFIED/ <del>/LES</del>	
J) LAW ENFORCEMENT SENSITIVE: The information marked (U//LES) in this document is the property of FBI and istributed within the Federal Government (and its contractors), US intelligence, law enforcement, public safety rotection officials and individuals with a need to know. Distribution beyond these entities without FBI authorization biblited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that recludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without ecciving authorization from the originating agency. Recipients are prohibited from subsequently posting the aformation marked LES on a website or an unclassified network.	or tion is t first
hanksAs I have explained tof we don't get the finalapproved version today, we'll jus ne current version thatprovided and mark it as a "draft" when we send it up to the Director.	t use
	b6 ·
	1 1
rom DO)(FBI) ent: Wednesday, November 25, 2015 11:05 AM	<u>ь</u> 7С
ent: Wednesday. November 25, 2015 11:05 AM fo: DO)(FBI) (OTD) (FBI) (OTD) (FBI) Subject: RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED/ <del>/L</del>	ь7с
ent: Wednesday. November 25, 2015 11:05 AM fo: DO)(FBI) (OTD) (FBI) (OTD) (FBI) Subject: RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED/ <del>/L</del>	<b>ES</b> I may be or tion is
Sent: Wednesday, November 25, 2015 11:05 AM         DO)(FBI)         Set:       DO)(FBI)         Subject: RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED//L         Classification: UNCLASSIFIED//LES         U) LAW ENFORCEMENT SENSITIVE: The information marked (U//LES) in this document is the property of FBI and istributed within the Federal Government (and its contractors), US intelligence, law enforcement, public safety is rotection officials and individuals with a need to know. Distribution beyond these entities without FBI authorization is stored and/or destroyed in a manner that recludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without eceiving authorization from the originating agency. Recipients are prohibited from subsequently posting the	<b>ES</b> I may be or tion is
Sent: Wednesday, November 25, 2015 11:05 AM         DO)(FBI)         Set:       DO)(FBI)         Subject: RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED//L         Classification: UNCLASSIFIED//LES         U) LAW ENFORCEMENT SENSITIVE: The information marked (U//LES) in this document is the property of FBI and istributed within the Federal Government (and its contractors), US intelligence, law enforcement, public safety is rotection officials and individuals with a need to know. Distribution beyond these entities without FBI authorization is stored and/or destroyed in a manner that recludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without eceiving authorization from the originating agency. Recipients are prohibited from subsequently posting the	ES I may be or tion is t first b6 -1 b7C -
Wennesday, November 25, 2015 11:05 AM         OO(FBI)         OO(FBI)         Wubject: RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED//L         Classification: UNCLASSIFIED//LES         U) LAW ENFORCEMENT SENSITIVE: The information marked (U//LES) in this document is the property of FBI and istributed within the Federal Government (and its contractors), US intelligence, law enforcement, public safety rotection officials and individuals with a need to know. Distribution beyond these entitles without FBI authoriza rohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that recludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without eceiving authorization from the originating agency. Recipients are prohibited from subsequently posting the offormation marked LES on a website or an unclassified network.         we sent to her for her review and copied her       as well. She is aware that we are past the due date	ES I may be or tion is t first b6 -1 b7C -
<pre>mt: Wednesday. November 25, 2015 11:05 AM DO)(FBI) (OTD) (FBI) (DTD) (TDD) (FBI) (DTD) (TDD) (FBI) (DTD) (TDD) (TDD) (TD)</pre>	ES I may be or tion is t first b6 -1 b7C -

# 21-cv-10719(FBI)-65

To:       (OTD) (FBI)         Cc:       DO)(FBI)         Subject: RE: OTD Tasks - The FBI's Use of Cell Site Simulators has been assigned to you UNCLASSIFIED//LES	b6 -1 b7C -
Classification: UNCLASSIFIED// <del>LES</del>	
TRANSITORY RECORD	
Thank you Any chance will review today?	
	b6 -1 b7C -1 b7E -2
Classification: UNCLASSIFIED/ <del>/LES-</del>	
(U) LAW ENFORCEMENT SENSITIVE: The information marked (U//LES) in this document is the property of FBI and may be distributed within the Federal Government (and its contractors), US intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website or an unclassified network.  Attached is OTD's response to this tasking. Please note that the document is pending review. She might have additional edits.	b5 -1 b6 -1
	b7C -
From: Congressional Hearing Website Sent: Friday, November 06, 2015 1:10 PM To: (OTD) (FBI)	b7C - b6 -1 b7C - b7E -
	Ь6 Ь70

The FBI's Use of Cell Site Simulators (Stingrays)" Hearing Paper

Assignee(s): OTD Task Members

Hearing Title: 20151209 SJC Annual Oversight Hearing

Notes: The Director is scheduled to testify before the Senate Judiciary Committee on December 9, 2015. The Office of Congressional Affairs (OCA), Special Projects Unit (SPU), is currently assigning tasks for the Questions & Answers (Q&A's) that are needed to prepare him for his appearance.

This will be an <u>PREN</u> hearing session, therefore unclassified responses are requested. If it is necessary to include classified information to enhance the Director's understanding of an issue then please ensure all material is appropriately portion marked so it is clear what can be said in an open setting.

b5 -1

Click on the "Link to Document" at the bottom of this email to begin working on this paper.

Due Date:	11/20/2015		
Nearing Date:	12/9/2015		
Link to Document:	FBI's Use of Stingrays paper		
Task Status (OCA Only):	Incomplete		
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# Decision Brief: Cell Site Simulator (CSS) Non-Disclosure Agreement (NDA) Policy

Associate General Counsel

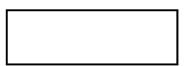
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21-cv-10719(FBI)-69

	(IMD) (CON)	b6 -1 b7C -1
Sent: To: Cc: Subject:	Wednesday March 9, 2016 3:49 PM (OTD) (FBI) (OTD) (FBI) (OTD) (FBI) (OGC) (FBI) Decision Brief for CSS NDAs UNCLASSIFIED77 <del>LES</del>	
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and I went over these slid you and/or the pn this.	les this morning, and attached are the final versionand I would be happy to brief	b6 -1 b7C -1 b7E -2
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of Investigation. The message, intended recipient of this messa	s message is transmitted to you by the Office of the General Counsel of the Federal Bure along with any attachments, may be confidential and legally privileged. If you are not the age, please destroy it promptly without further retention or dissemination (unless otherwise the sender of the error by a separate e-mail or by calling	he
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#### UNCLASSIFIED//FOR OFFICIAL USE ONLY//LAW ENFORCEMENT SENSITIVE



**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

October 14, 2011

b3 -1 b7E -1

### Re: Purchase of Wireless Collection Equipment/Technology and Non-Disclosure Obligations

LAW ENFORCEMENT SENSITIVE (LE3): The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Government (and its contractors), U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

Dear Commander		b3 -1 b7E -1
We have been advised by of the	request	
to purchase certain wireless collection equipment/technology manufactured by		
Consistent with the conditions on the equipment authorization granted to		
by the Federal Communications Commission (FCC), state and local law		
enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to		
complete this non-disclosure agreement prior to the acquisition and use of the		
equipment/technology authorized by the FCC authorization.		

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

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individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including by not limited to: in press releases, in court documents, during indicial hearings, or during other public forums or proceedings. Accordingly, b3 -1 b7E -1

purchase and use of the

- 1. The vill ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 2. The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective b3 -1 missions.
- 3. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 4. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to it any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only Not to be Disclosed Outside of the
- 5. The hall not in any civil or criminal proceeding. use or provide any information concerning the its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology including, but not limited to, during pre-trial matters, in search warrants and related affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the

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# UNCLASSIFIED//FOR OFFICIAL USE ONLY//LAW ENFORCEMENT SENSITIVE

learns that a District Attorney, prosecutor, or a court is considering or intends to use or provide any information concerning the	b3 -1 b7E -1
, its associated software, operating	
manuals, and any related documentation (including its technical/engineering description(	s)
and capabilities) beyond the evidentiary results obtained through the use of the	
equipment/technology in a manner that will cause law enforcement sensitive information	
relating to the technology to be made known to the public, the	
will immediately notify the FBI in order to allow sufficient time for the FBI	
to intervene to protect the equipment/technology and information from disclosure and	
potential compromise.	
Notification shall be directed to the attention of:	
Federal Bureau of Investigation	
Engineering Research Facility	
Building 27958A, Pod A	b6 -1
Ouantico. Virginia 22135	b7C -1
	b7E -2,3
and	
balla	
Operational Technology Division	× .
Federal Bureau of Investigation	
Engineering Research Facility	
Building 27958A, Pod B	
Ouantico Virginia 22135	
In addition, the will, at the request of the FBI, seek	
In addition, the will, at the request of the FBI, seek dismissal of the case in lieu of using or providing, or allowing others to use or provide,	
any information concerning the	
its associated software, operating manuals, and any related	
documentation (beyond the evidentiary results obtained through the use of the	b3 -1
equipment/technology), if using or providing such information would potentially or	b7E -1
actually compromise the equipment/technology.	
actually compromise the equipment teemorogy.	
6. A copy of any court order in any proceeding in which the	
is a party directing disclosure of information concerning the	
and any associated software, operating manuals, or	
related documentation (including its technical/engineering description(s) and capabilities	i)
will immediately be provided to the FBI in order to allow sufficient time for the FBI to	
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Page 3 of	0

intervene to protect the equipment/technology and information from disclosure and potential compromise. Any such court orders shall be directed to the attention of:

Federal Bureau of Investigation		
Engineering Research Facility Building 27958A, Pod A		
Ouantico. Virginia 22135		
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and	b7E -2,3	
Operational Technology Division		
Federal Bureau of Investigation		
Engineering Research Facility		
Building 27958A, Pod B		
Ouantico Virginia 22135		
The will not publicize its purchase	or nee of the	b3 -
or any of the capabilities af		b3 - b7E
equipment/technology to the public, other law enforcement agencies, of	-	
government agencies, including, but not limited to, in any news or pre		
interviews, or direct or indirect statements to the media.	03 <b>1010</b> 0300,	
inerviews, of encored induced statements to the mount		
In the event that the receives a req	uest pursuant to the	
Freedom of Information Act (5 U.S.C. § 552) or an equivalent state of		
or criminal discovery process, or other judicial, legislative, or adminis		
disclose information concerning the		
its associated software, operating manuals, and	any related	
documentation (including its technical/engineering description(s) and	capabilities), the	
will immediately notify the FBI of	f any such request	
telephonically and in writing in order to allow sufficient time for the F	BI to seek to	
prevent disclosure through appropriate channels. Notification shall be	e directed to the	
attention of:		
	b6 -1	
Operational Technology Division	b7C -1	
Federal Bureau of Investigation	b7E -2	
Engineering Research Facility		
Building 27958A, Pod A		
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and

Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Quantico, Virginia 22135 b6 -1 b7C -1 b7E -2,3

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Page 5 of 6

### UNCLASSIFIED//FOR OFFICIAL USE ONLY//LAW ENFORCEMENT SENSITIVE

acceptance of the above conditions shall be evidenced b3 -1 The b7E -1 by the signatures below of an authorized representative and wireless collection equipment operators of the Sincerely, Division Federal Bureau of Investigation Jovenhur, 2011. Acknowledged and agreed to this day of / b3 -1 b6 -1,2 b7C -1,2 b7E -1

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CANSITORY RECORD         LAW ENFORCEMENT Scheme: The information marked (U//HS) in this document is the property of FBI and may be distributed within the d its contractors). US intelligence, law enforcement, public safety or protection afficials and individuals with a need to know. Distribution be, hour FBI authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precausion bearing the US careed may not be used in legal proceedings without first receiving authorization from the originating ager hibited from subsequently posting the information marked US on a website or an unclassified network.         is is the TTU response to       b6 -1         b7C -       b7C -         1. Action: OTD to provide       ith copies of NDAS.         Response: This was accomplished o/a 10/07 by       b7E -         2. Action: OTD to proactively identify areas which might be made clearer in the NDA.	ond these entities ludes unauthorized
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d its contractors). US Intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution be, hour FBI authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precase. Information bearing the LES caweat may not be used in legal proceedings without first receiving authorization from the originating ager hibited from subsequently posting the information marked LES on a website or an unclassified network. is is the TTU response to	ond these entities ludes unauthorized
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<ol> <li>Action: OTD to provideith copies of NDAs. Response: This was accomplished o/a 10/07 by</li> <li>WW: CSW</li> <li>Action: OTD to proactively identify areas which might be made clearer in the NDA.</li> </ol>	
2. Action: OTD to proactively identify areas which might be made clearer in the NDA.	
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<ul> <li>Response: Identification of areas (from the NDA) which might be made clearer in a repla document are incorporated in 3. below.</li> </ul>	comont
3. Action: OTD should also think about	cement

From: Sent: Tuesday, October 06 To: (OTD)( Cc:	(OTD) (FBI) 5, 2015 12:18 PM FBI) OTD)(CON) (OTD) (FBI)	b6 -1 b7C -1
	sk: Cell Site Simulator - NDA Meeting with	UNCLASSIFIED
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This has probably emplate. Task is due 10/1	already been sent to you, below find the task from 9/2015.	b6 - b7с I have attached the b7E
Thanks,		
Title Classification:	Cell Site Simulator - NDA Meeting with	
Priority:	4. Low	
Fasking POC: Driginator:	via UNET email (Meeting AAR) from 10/5/15	b5 -1 b6 -1
Deadline:	Exec Staff 10/19/201 <u>5 5:00 P</u> M	b7С -1 b7Е -2
Summary Of Request:	Tasked to	
Detailed Request		

From:		1- 90
Sent: Tuesday, October 06, 2015 11:27 AM		b7C -1
To: (OTD) (FBI); (OTD) (FBI);	(OTD) (FBI);	b7E -2
(JN) (FBI)		
Subject: Assigned Task: Cell Site Simulator - NDA Meeting wil		

Hello,

You have been assigned as an approver on the following task: Cell Site Simulator - NDA Meeting with

Available Tracking Numbers Tracking Number: External Tracking Number

<u>Fasks</u>

The following are deadlines associated with this task:

Deadline: 10/19/2015 5:00:00 PM

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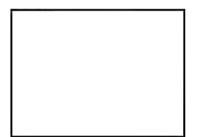
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Respectfully,



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**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

November 20, 2014

#### IN TURN

b3 -1 b7E -1 PH 2: 1

Re: Acquisition of Cell Site Simulator/Pen Register Equipment/Technology and Non-Disclosure Obligations

Dear	b3 -1 b7E -1
We have been notified of the request for acquisition of	
certain cell site simulator/pen register equipment providing cellular device locating and	
identifying capability. Consistent with the condition on the equipment authorization granted by	
the Federal Communications Commission, State and local law enforcement agencies must	
coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure	
agreement in order to acquire and use cell site simulator/pen register equipment/technology.	

Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would

allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing together other bits of information even when the individual piece is not of obvious importance in itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. *See United States v. Rigmaiden,* 845 F.Supp. 982 (D.Ariz. 2012); *United States v. Garey,* 2004 WL 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training

**REVISION: 2** 

materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to your agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal agency under this section shall remain under the control of the Federal agency, and a State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. See 6 U.S.C. §§ 482(f)(1)(B)-(D). Cell site simulator technology meets all three critería. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. See, e.g., Lorillard Tobacco Co. v. Reilly, 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defense-related articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it

**REVISION: 2** 

accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

Accordingly, to preserve the continued efficacy of the capability for the Law Enforcement Community, the and gree to the following conditions in connection with the acquisition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing State or municipal government official affirms that he or she has the authority to lawfully obligate his or her State or municipality to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the State or municipality will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing law enforcement agency official affirms that he or she has the authority to lawfully obligate his or her agency and its personnel to the conditions of this agreement. Moreover, the official affirms that the law enforcement agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 3. The signing law enforcement agency official affirms that the appropriate chief prosecuting official(s) representing the jurisdiction(s) of possible use of the agency's cellular device identifying and locating capability was (were) notified of the law enforcement agency's intended acquisition of the equipment/technology and he or she (they) indicated an understanding that use of the capability in a specific prosecutorial jurisdiction by the law enforcement agency is conditioned on the chief prosecuting official's separate written non-disclosure agreement with the FBI (notification and request for the separate agreement to be made as indicated in condition 10. below).

b3 -1

b7E -1

Furthermore, the law enforcement agency official agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the law enforcement agency will, at the request of the FBI, seek dismissal of the case with the prosecutorial jurisdiction in lieu of using or providing, or allowing others to use or provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.

- 4. The signing law enforcement agency official affirms that the law enforcement agency has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations within State or municipal jurisdictions that are also party to appropriate, related nondisclosure agreements with the FBI. Moreover, the law enforcement agency assumes responsibility for operating the equipment/technology in accordance with State and Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the acquisition of the equipment/technology.
- 5. The signing law enforcement agency official affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3), and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable. The signing law enforcement agency official agrees that he or she will not permit the operation of the device without having a court-issued pen register order or emergency pen register authority as outlined in Federal or State law.
- 6. The signing law enforcement agency official affirms that he or she understands that he or she is prohibited by Federal law from intercepting the content of any communications with a pen register device, and that he or she must use technology reasonably available to the agency to restrict the equipment to recording or decoding electronic or other impulse to the dialing, routing, addressing and signaling information utilized in the processing and transmitting of wire or electronic communications. See 18 U.S.C. §3121(c).

**REVISION: 2** 

- 7. The signing law enforcement agency official affirms that operators of the equipment meet the operator training standards, identified separately by the FBI, before operating the equipment, are certified by their agency to conduct operations, are notified of the conditions of this agreement, and are legally bound to this agreement by virtue of their employment or through an internal written contract with the agency or State or municipal government.
- 8. The State or municipal government and/or law enforcement agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 9. and 10. below) of agency policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 9. Except for the strictly constructed permission in condition 8. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the State or municipal government and law enforcement agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the

**REVISION, 2** 

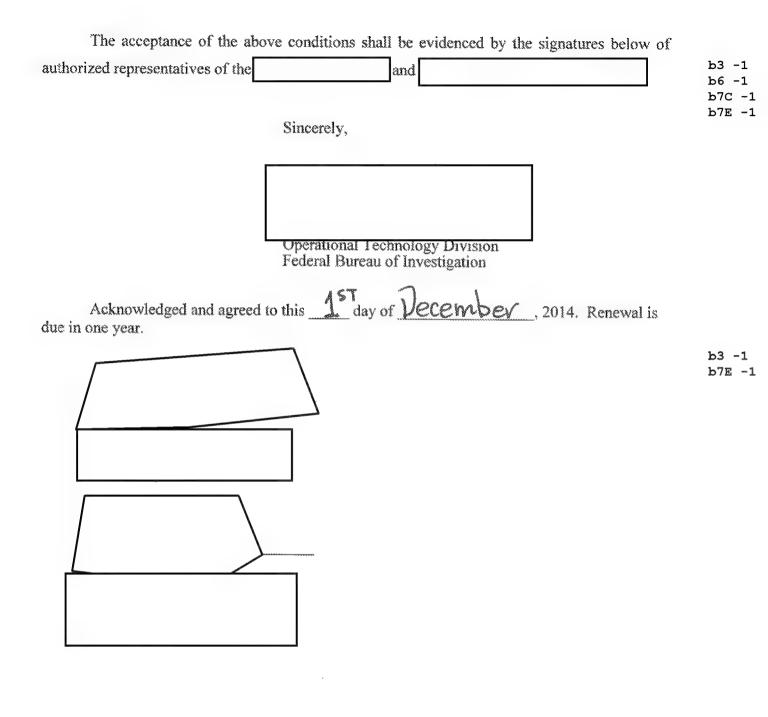
Page 6 of 9 21-cv-10719(FBI)-109 FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software, operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

10. The signing State or municipal government official and the signing law enforcement agency official affirm on behalf of their respective organizations that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the State or municipal government or law enforcement agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:

Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A Quantico, Virginia 22135 Telephon b6 -1 b7C -1 b7E -2,3

- 11. The signing law enforcement official understands and acknowledges that his or her agency's approval to acquire and use the cell site simulator is expressly conditioned on execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the agency is failing to abide by the conditions in this agreement, the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.
- 12. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 11, above.
- 13. The signing State or municipal government official and the signing law enforcement agency official affirm that any successors to their positions will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the agency's continued use of cell site simulator/pen register equipment/technology. Similarly, the signing law enforcement agency official affirms that any successor to the position of the chief prosecuting official will be notified of the separate prosecutorial non-disclosure agreement and of the requirement to adhere to that agreement in order to ensure the law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the law enforcement agency official will notify the FBI as indicated in condition 10. above.



## **U.S. Department of Justice**

Federal Bureau of Investigation

Washington, D.C. 20535-0001

December 4, 2014

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Re: Acquisition of Cell Site Simulator/Pen Register Equipment/Technology and Non-Disclosure Obligations

Dear

We have been notified of the request for acquisition of certain cell site simulator/pen register equipment providing cellular device locating and identifying capability. Consistent with the condition on the equipment authorization granted by the Federal Communications Commission, State and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement in order to acquire and use cell site simulator/pen register equipment/technology.

Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing together other bits of information even when the individual piece is not of obvious importance in



itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. *See United States v. Rigmaiden*, 845 F.Supp. 982 (D.Ariz. 2012); *United States v. Garey*, 2004 WL 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to a state law enforcement agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal agency under this section shall remain under the control of the Federal agency, and a

REVISION: 2

Page 2 of 7 21-cv-10719(FBI)-114 State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. See 6 U.S.C. §§ 482(f)(1)(B)-(D). Cell site simulator technology meets all three criteria. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. See, e.g., Lorillard Tobacco Co. v. Reilly, 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defenserelated articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

Page 3 of 7 21-cv-10719(FBI)-115 Accordingly, to preserve the continued efficacy of the capability for the Law Enforcement Community, the agrees to the following conditions in connection with the acquisition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing chief prosecuting official (CPO) affirms that he or she has the authority to lawfully obligate his or her agency to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing CPO affirms that the above-named law enforcement agency's acquisition and use of cellular device identifying and locating capability is conditioned on this separate written non-disclosure agreement with the FBI. Furthermore, the CPO agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the prosecuting agency will, at the request of the FBI, seek dismissal of the case in lieu of using or providing, or allowing others to use or provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.
- The signing CPO affirms that the above-named law enforcement agency has statutory authority to lawfully employ this technology in support of public safety operations or criminal investigations.
- 4. The signing CPO affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3), and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable.

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- 5. The CPO's agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the above-named law enforcement agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 6. and 7. below) of the above-named law enforcement agency's policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 6. Except for the strictly constructed permission in condition 5. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the prosecuting agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software, operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or

Page 5 of 7 21-cv-10719(FBI)-117 procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

7. The signing CPO affirms on behalf of her or his agency that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the prosecuting agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:

Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A Quantico, Virginia 22135

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- 8. The signing CPO understands and acknowledges that the above-named law enforcement agency's approval to acquire and use the cell site simulator is expressly conditioned on all relevant parties' execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the any party is failing to abide by the conditions in this agreement, the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.
- 9. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or

REVISION, 2

Page 6 of 7 21-cv-10719(FBI)-118 municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 8. above.

10. The CPO affirms that any successor to her or his position will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the above-named law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the CPO's agency will notify the FBI as indicated in condition 7. above.

The acceptance of the above conditions shall be evidenced by the signature below of the	b7E -1
authorized representative of the	

Sincerely,

Operational Technology Division Federal Bureau of Investigation Acknowledged and agreed to this 23 day of 2014. Renewal is b7C -1 b7C -1 b7E -1

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March 25, 2014

Operational Technology Division Federal Bureau of Investigation

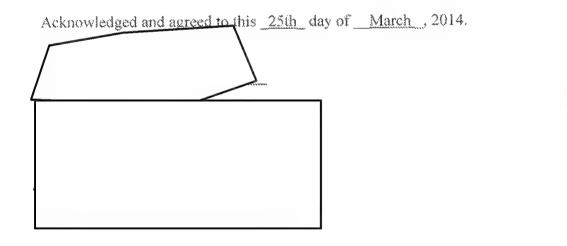
Attn: Federal Bureau of Investigation

Re: Addendum to February 15, 2012 "Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligation"

Continued from Page 6 of 6:

The \_\_\_\_\_\_ acceptance of the above conditions shall be evidenced by the additional signatures below of an authorized representative and wireless collection equipment operators of b3 - 1 the \_\_\_\_\_\_ b7E -1

Having read and understood the agreement in its entirety, I agree to adhere completely to the rules and implications of this Non-Disclosure Obligation.



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**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

December 1, 2014

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Re: Acquisition of Cell Site Simulator/Pen Register Equipment/Technology and Non-Disclosure Obligations

Dear

We have been notified of the request for acquisition of certain cell site simulator/pen register equipment providing cellular device locating and identifying capability. Consistent with the condition on the equipment authorization granted by the Federal Communications Commission, State and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement in order to acquire and use cell site simulator/pen register equipment/technology.

Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing together other bits of information even when the individual piece is not of obvious importance in b3 -1 b7E -1 itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. *See United States v. Rigmaiden*, 845 F.Supp. 982 (D.Ariz. 2012); *United States v. Garey*, 2004 WI. 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to a state law enforcement agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal agency under this section shall remain under the control of the Federal agency, and a

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State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. *See* 6 U.S.C. §§ 482(f)(1)(B)-(D). Cell site simulator technology meets all three criteria. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. *See, e.g., Lorillard Tobacco Co. v. Reilly*, 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defenserelated articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

Page 3 of 7 21-cv-10719(FBI)-123 Accordingly, to preserve the continued efficacy of the capability for the Law Enforcement Community, the Department of Justice agrees to the following conditions in connection with the \_\_\_\_\_\_\_\_\_acquisition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing chief prosecuting official (CPO) affirms that he or she has the authority to lawfully obligate his or her agency to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing CPO affirms that the above-named law enforcement agency's acquisition and use of cellular device identifying and locating capability is conditioned on this separate written non-disclosure agreement with the FBI. Furthermore, the CPO agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the prosecuting agency will, at the request of the FBI, seek dismissal of the case in lieu of using or providing, or allowing others to use or provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.
- The signing CPO affirms that the above-named law enforcement agency has statutory authority to lawfully employ this technology in support of public safety operations or criminal investigations.
- 4. The signing CPO affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3), and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable.

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- 5. The CPO's agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the above-named law enforcement agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 6. and 7. below) of the above-named law enforcement agency's policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 6. Except for the strictly constructed permission in condition 5. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the prosecuting agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software, operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or

Page 5 of 7 21-cv-10719(FBI)-125 procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

7. The signing CPO affirms on behalf of her or his agency that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the prosecuting agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:

Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A Quantico, Virginia 22135 b6 -1 b7C -1 b7E -2,3

- 8. The signing CPO understands and acknowledges that the above-named law enforcement agency's approval to acquire and use the cell site simulator is expressly conditioned on all relevant parties' execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the any party is failing to abide by the conditions in this agreement, the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.
- 9. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or

municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 8. above.

10. The CPO affirms that any successor to her or his position will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the above-named law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the CPO's agency will notify the FBI as indicated in condition 7. above.

The acceptance of the above conditions shall be evidenced by the signature below of the authorized representative of the Department of Justice

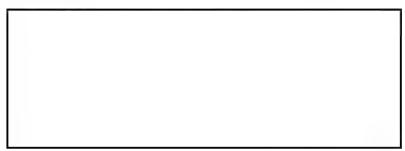
Sincerely,

Operational Technology Division Federal Bureau of Investigation

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Acknowledged and agreed to this \_\_\_\_\_ day of \_\_\_\_\_, 2014. Renewal is due in one year.



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**U.S. Department of Justice** 

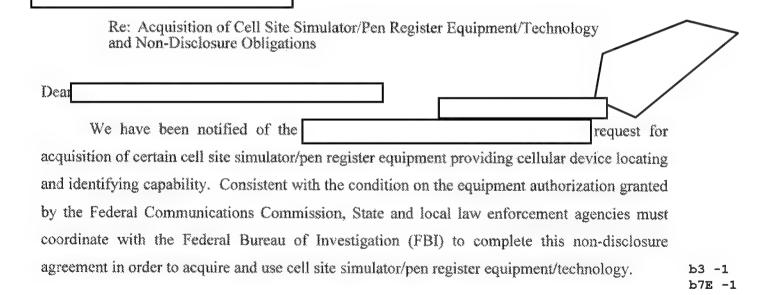
Federal Bureau of Investigation

Washington, D.C. 20535-0001

December 1, 2014

## IN TURN

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Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would

REVISION: 2

Page 1 of 9 21-cv-10719(FBI)-128

allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing together other bits of information even when the individual piece is not of obvious importance in itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. *See United States v. Rigmaiden*, 845 F.Supp. 982 (D.Ariz. 2012); *United States v. Garey*, 2004 WL 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training

REVISION: 2

materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to your agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal agency under this section shall remain under the control of the Federal agency, and a State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. See 6 U.S.C. §§ 482(f)(1)(B)-(D). Cell site simulator technology meets all three criteria. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. See. e.g., Lorillard Tobacco Co. v. Reilly, 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defense-related articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it

REVISION: 2

Page 3 of 9 21-cv-10719(FBI)-130 accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

Accordingly, to preserve the continued efficacy of the capability for the Law Enforcement Community, the and and agree to the following conditions in connection with the acquisition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing State or municipal government official affirms that he or she has the authority to lawfully obligate his or her State or municipality to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the State or municipality will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing law enforcement agency official affirms that he or she has the authority to lawfully obligate his or her agency and its personnel to the conditions of this agreement. Moreover, the official affirms that the law enforcement agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 3. The signing law enforcement agency official affirms that the appropriate chief prosecuting official(s) representing the jurisdiction(s) of possible use of the agency's cellular device identifying and locating capability was (were) notified of the law enforcement agency's intended acquisition of the equipment/technology and he or she (they) indicated an understanding that use of the capability in a specific prosecutorial jurisdiction by the law enforcement agency is conditioned on the chief prosecuting official's separate written non-disclosure agreement with the FBI (notification and request for the separate agreement to be made as indicated in condition 10. below).

b3 -1 b7E -1 Furthermore, the law enforcement agency official agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the law enforcement agency will, at the request of the FBI, seek dismissal of the case with the prosecutorial jurisdiction in lieu of using or providing, or allowing others to use or provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.

- 4. The signing law enforcement agency official affirms that the law enforcement agency has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations within State or municipal jurisdictions that are also party to appropriate, related nondisclosure agreements with the FBI. Moreover, the law enforcement agency assumes responsibility for operating the equipment/technology in accordance with State and Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the acquisition of the equipment/technology.
- 5. The signing law enforcement agency official affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3), and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable. The signing law enforcement agency official agrees that he or she will not permit the operation of the device without having a court-issued pen register order or emergency pen register authority as outlined in Federal or State law.
- 6. The signing law enforcement agency official affirms that he or she understands that he or she is prohibited by Federal law from intercepting the content of any communications with a pen register device, and that he or she must use technology reasonably available to the agency to restrict the equipment to recording or decoding electronic or other impulse to the dialing, routing, addressing and signaling information utilized in the processing and transmitting of wire or electronic communications. *See* 18 U.S.C. §3121(c).

Page 5 of 9 21-cv-10719(FBI)-132

- 7. The signing law enforcement agency official affirms that operators of the equipment meet the operator training standards, identified separately by the FBI, before operating the equipment, are certified by their agency to conduct operations, are notified of the conditions of this agreement, and are legally bound to this agreement by virtue of their employment or through an internal written contract with the agency or State or municipal government.
- 8. The State or municipal government and/or law enforcement agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 9. and 10. below) of agency policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 9. Except for the strictly constructed permission in condition 8. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the State or municipal government and law enforcement agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the

**REVISION**, 2

FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software, operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

10. The signing State or municipal government official and the signing law enforcement agency official affirm on behalf of their respective organizations that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the State or municipal government or law enforcement agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

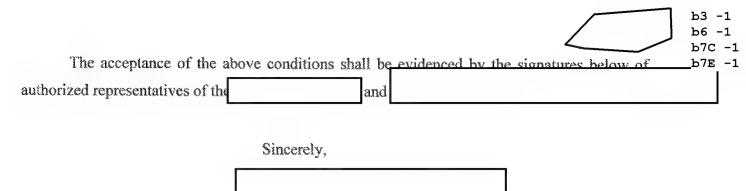
All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:

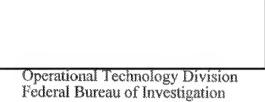
Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A Quantico, Virginia 22135 Telephone b6 -1 b7C -1 b7E -2,3

REVISION: 2

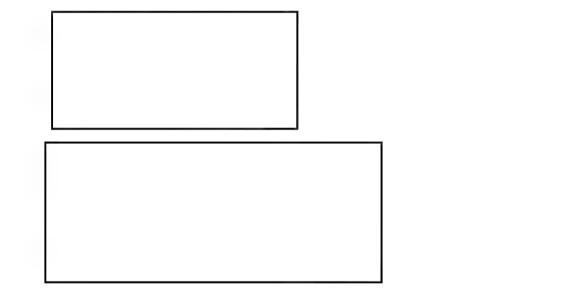
Page 7 of 9 21-cv-10719(FBI)-134

- 11. The signing law enforcement official understands and acknowledges that his or her agency's approval to acquire and use the cell site simulator is expressly conditioned on execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the agency is failing to abide by the conditions in this agreement, the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.
- 12. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 11, above.
- 13. The signing State or municipal government official and the signing law enforcement agency official affirm that any successors to their positions will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the agency's continued use of cell site simulator/pen register equipment/technology. Similarly, the signing law enforcement agency official affirms that any successor to the position of the chief prosecuting official will be notified of the separate prosecutorial non-disclosure agreement and of the requirement to adhere to that agreement in order to ensure the law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the law enforcement agency official will notify the FBI as indicated in condition 10. above.





Acknowledged and agreed to this 23 day of \_\_\_\_\_\_, 2014. Renewal is due in one year.



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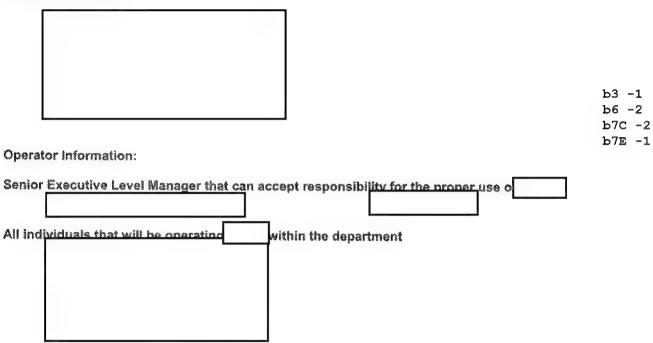
		b3 -1 b7E -1
3 December 2013	In Reply Please Refer to:	
Attention: COTR		
Subject: Restricted Software Request NDA		b3 -1 b7E -1
Reference:		
Contractor respectfully requests approval to provide enforcement agency. Per the defined process, please co	capability to the attached state & local lav	¥

Sincerely,

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**Contact Information:** 



## NOTE: Failure to accurately complete this information will result in delay in NDA processing

1	Seniar Executive Level Manager that will accept responsibility for the proper use o	
	Full Name as IC appears on NDA Rank// Itle Mailing Physical Office Cellular Email	
		b3 -1
2	All individuals that will be operating within the department	b6 -2
	Euli Name as it appears on NDA Rank / Title Mailing Physical Office Cellular Email	b7C -2
		b7E -1
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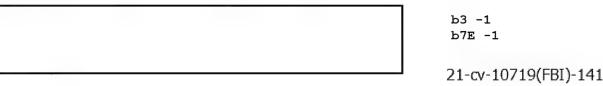
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Operational Technology Division Federal Bureau of Investigation	b6 -1 b7C -1
Attn: Federal Bureau of Investigation	
Re: Addendum to January 3, 2013 "Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligation"	
Continued from Page (6) of (8):	
The acceptance of the above conceptance of the above conceptance of the additional signatures below of an authorized representative collection equipment operators of the	ditions shall be b3 -1 e and wireless b7E -1
Having read and understood the agreement in its entirety, I agree to adhere comp the rules and implications of this Non-Disclosure Obligation.	letely to
Acknowledged and agreed to this <u>10</u> day of <u>July</u> , 2	2013.
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	b3 -1 b7E -1
	21-cv-10719(FBI)-140

Continued from Page (7) of (8):

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Continued from Page (7) of (8):

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	b3 -1 b7E -1
May 1, 2014	
Operational Technology Division Federal Bureau of Investigation Attn: Federal Bureau of Investigation Re: Addendum to October 14 2011 NDA "Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligation"	b6 -1 b7C -1
Continued from Page (1) of (2): Theacceptance of the abo conditions shall be evidenced by the additional signatures below of an authoriz representative and wireless collection equipment operators of the Having read and understood the agreement in its entirety, I agree to adhere completely to the rules and implications of this Non-Disclosure Obligation.	ove b3 -1 ed b7E -1
Acknowledged and agreed to this 15 day of AK, 2014.	b3 -1 b7E -1

b3 -1 b6 -2 b7C -2

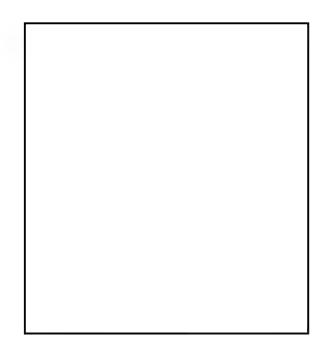
b7E -1

December 16, 2013	b3 -1
	b7E -1 b6 -1 b7C -1
Operational Technology Division Federal Bureau of Investigation Attn: Federal Bureau of Investigation	
Re: Addendum to August 8, 2011, "Acquisition Collection Equipment/Technology and Non-Disc Obligation"	of Wireless closure
shall be evidenced by the additional signatures bely representative and wireless collection equipment operate Having read and understood the agreement in its entirety,	agree to adhere
completely to the rules and implications of this Non-Discle Sincerely,	osure Obligation.
date 1/18/12/-	b6 -1 b7C -1
Operational Technology Division Federal Bureau of Investigation	
Acknowledged and agreed to this day of	, 2013.
	b3 -1 b7E -1
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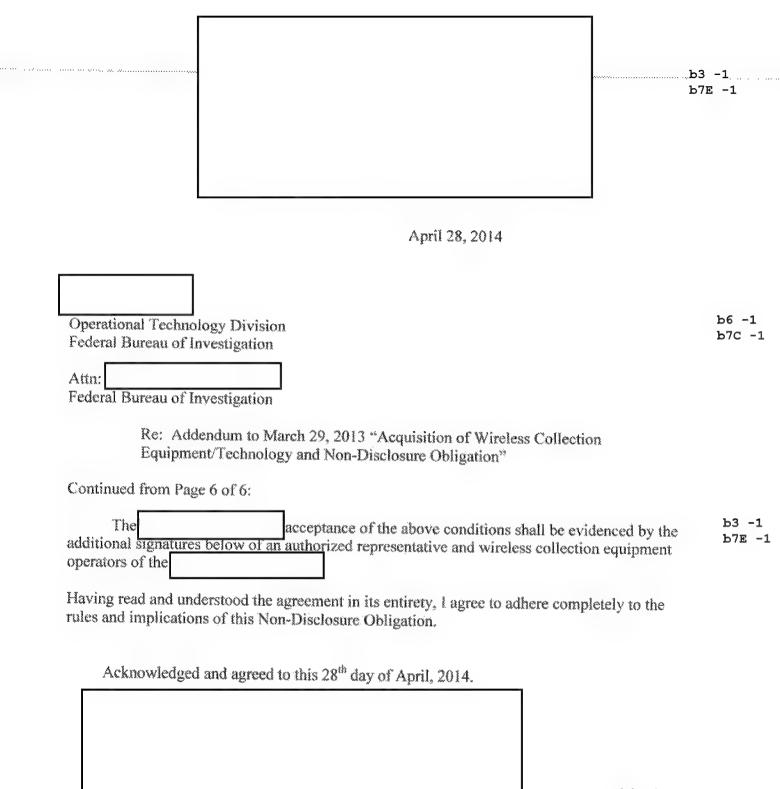
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April 7, 2015

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Operational Technology Division Federal Bureau of Investigation

Attn

Federal Bureau of Investigation

Re: Addendum to March 29, 2013 "Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligation"

Continued from Page 6 of 6:

The \_\_\_\_\_\_acceptance of the above conditions shall be evidenced by the \_\_\_\_\_\_b3 -1 additional signatures below of an authorized representative and wireless collection equipment \_\_\_\_\_\_b7E -1

Having read and understood the agreement in its entirety, I agree to adhere completely to the rules and implications of this Non-Disclosure Obligation.

Acknowledged and agreed to this 7th day of April, 2015.

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#### UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE



U.S. Department of Justice

Federal Bureau of Investigation

Washington, D.C. 20535-0001

November 1, 2013

b3 -1 b7E -1

#### Re: Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligations

**LAW ENFORCEMENT SENSITIVE (LSS):** The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Government (and its contractors), U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

Dear	b3 -1 b7E -1
We have been advised by of the	]
request for acquisition of certain wireless collection equipment/technology manufactured by	
Consistent with the conditions on the equipment authorization granted to	

by the Federal Communications Commission (FCC), state and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization.

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 1 of 6

### UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE-

individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents, during judicial hearings, or during other public forums or proceedings. Accordingly, the agrees to the following conditions in connection with its acquisition and use of the

- 1. By entering into this agreement, the \_\_\_\_\_\_\_\_affirms that it has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations.
- The \_\_\_\_\_\_\_ assumes responsibility for operating the equipment/technology in accordance with Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the sale of the equipment/technology.
- 3. The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 5. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any nonlaw enforcement individuals or agencies.
- will not distribute, disseminate, or otherwise disclose 6. The any information concerning the wireless collection equipment/technology or any software, operating manuals. related technical documentation (including its or technical/engineering description(s) and capabilities) provided to it to any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only - Not to be Disclosed Outside of the

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## UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE-

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7.	The shall not, in any civil or criminal proceeding, use or	
_	provide any information concerning the wireless collection	
	its associated software, operating manuals, and any related	
	documentation (including its technical/engineering description(s) and capabilities)	
	beyond the evidentiary results obtained through the use of the equipment/technology	
	including, but not limited to, during pre-trial matters, in search warrants and related	o3 -1
		07E -1
	grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in	
	any phase of civil or criminal trial, without the prior written approval of the FBI. If the	
	learns that a District Attorney, prosecutor, or a court is	
	considering or intends to use or provide any information concerning the	
	its associated software, operating	
	manuals, and any related documentation (including its technical/engineering description(s)	
	and capabilities) beyond the evidentiary results obtained through the use of the	
	equipment/technology in a manner that will cause law enforcement sensitive information	
	relating to the technology to be made known to the public, the	
	will immediately notify the FBI in order to allow sufficient time for the FBI	
	to intervene to protect the equipment/technology and information from disclosure and	
	potential compromise.	
	Notification shall be directed to the attention of:	
	Federal Bureau of Investigationb6 -1Engineering Research Facilityb7C -1	
	Engineering Research Facility b7C -1 Building 27958A, Pod A b7E -2,3	
	Quantico, Virginia 22135	
	and	
	Operational Technology Division	
	Federal Bureau of Investigation	
	Engineering Research Facility	
	Building 27958A, Pod B Ouantico Virginia 22135	
	CAMARIERS VIEWINA 22133	
8.	In addition, the will, at the request of the FBI, seek	b3 -1
	dismissal of the case in fieu of using or providing, or allowing others to use or provide,	b7E -1
	any information concerning the	
	its associated software, operating manuals, and any related documentation (beyond the evidentiary results obtained through the use of the	
	equipment/technology), if using or providing such information would potentially or	
	actually compromise the equipment/technology. This point supposes that the agency has	
	some control or influence over the prosecutorial process. Where such is not the case, or	
	is limited so as to be inconsequential, it is the FBI's expectation that the law enforcement	
	UNCLASSIFIED/ALAW ENFORCEMENT SENSITIVE	

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## UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

agency identify the applicable prosecuting agency, or agencies, for inclusion in this agreement.

9. A copy of any court order in any proceeding in which the	b3 -1
is a party directing disclosure of information concerning the and any associated software, operating manuals, or related documentation (including its technical/engineering description(s) and capabilities) will immediately be provided to the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise. Any such court orders shall be directed to the attention of:	b7E -1
Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico. Virginia 22135	b6 -1 b7C -1 b7E -2,3
and	
Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Operation Virginia 22135	
10. The will not publicize its acquisition or use of the or any of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases, interviews, or direct or indirect statements to the media.	b3 -1
11. In the event that the	b7E -1

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE-

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#### UNCLASSIFIED//LAW ENFORCEMENT SENSIFIVE

Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico. Virginia 22135 and

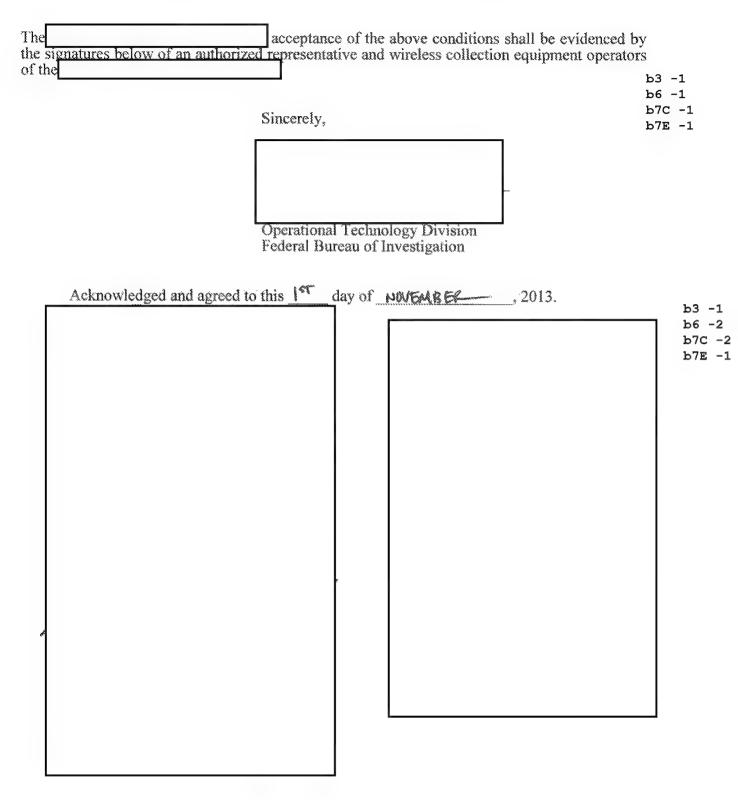
Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B b6 -1 b7C -1 b7E -2,3

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

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21-cv-10719(FBI)-153

### UNCLASSIFIED //LAW ENFORCEMENT SENSITIVE-



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21-cv-10719(FBI)-154

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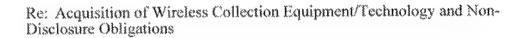
**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

April 5, 2013

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LAW ENFORCEMENT SENSITIVE (LES): The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Government (and its contractors), U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

Dear	b3 -1
	b7E -1
We have been advised by of the request	î.
for acquisition of certain wireless collection equipment/technology manufactured by	
Consistent with the conditions on the equipment authorization granted to	
by the Federal Communications Commission (FCC), state and local law	
enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to	,
complete this non-disclosure agreement prior to the acquisition and use of the	b
equipment/technology authorized by the FCC authorization.	

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 1 of 6

individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents, during judicial hearings, or during other public forums or proceedings. Accordingly, the acquisition and use of the

- By entering into this agreement, the \_\_\_\_\_\_\_ affirms that it has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations.
- The \_\_\_\_\_\_\_\_ assumes responsibility for operating the equipment/technology in accordance with Federal law and regulation and accepts sole b3 -1 liability for any violations thereof, irrespective of the Federal Bureau of Investigation b7E -1 b7E -1
- The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 4. The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 5. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 6. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software. technical documentation (including manuals, or related its operating technical/engineering description(s) and capabilities) provided to it to any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only - Not to be Disclosed Outside of the

b3 -1

Page 2 of 6

## UNCLASSINGD/

its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology including, but not limited to, during pre-trial matters, in search warrants and related affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the learns that a District Attorney, prosecutor, or a court is considering or intends to use or provide any information concerning the its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology in a manner that will cause law enforcement sensitive information

relating to the technology to be made known to the public, the will immediately notify the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise.

Notification shall be directed to the attention of:

8.

Federal Bureau of Investigation Engineering Research Facility		b6 -1 b7C -1 b7E -2,3
Building 27958A, Pod A Ouantico Virginia 22135		
and		
Operational Technology Division		
Federal Bureau of Investigation Engineering Research Facility		
Building 27958A, Pod B		
Onantico. Virginia 22135		o3 -1
	ł	o7E −1
In addition, the	will, at the request of the FBI, seek dismissal	
	viding, or allowing others to use or provide, any	
information concerning the	muals, and any related documentation (beyond the	
evidentiary results obtained through	the use of the equipment/technology), if using or	
providing such information wou	ald potentially or actually compromise the	

providing such information would potentially or actually compromise the equipment/technology. This point supposes that the agency has some control or influence over the prosecutorial process. Where such is not the case, or is limited so as to be inconsequential, it is the FBI's expectation that the law enforcement agency identify the applicable prosecuting agency, or agencies, for inclusion in this agreement.

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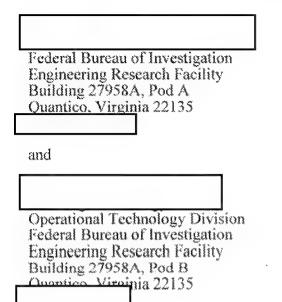
Page 3 of 6

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9. A copy of any court order in any proceeding in which the party directing disclosure of information concerning the and any associated software, operating multiple documentation (including its technical/engineering description(s) and immediately be provided to the FBI in order to allow sufficient the intervene to protect the equipment/technology and information from potential compromise. Any such court orders shall be directed to the a	d capabilities) will me for the FBI to om disclosure and
Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico, Virginia 22135	b6 -1 b7C -1 b7E -2,3
and Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico, Virginia 22135	
10. The will not publicize its acquisition of y or any of the capabilities equipment/technology to the public, other law enforcement a government agencies, including, but not limited to, in any news interviews, or direct or indirect statements to the media.	afforded by such agencies, or other
11. In the event that the receives a reque Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or or criminal discovery process, or other judicial leoislative, or admin disclose information concerning the its associated software, operating manuals documentation (including its technical/engineering description(s) ar will immediately notify the FBI of telephonically and in writing in order to allow sufficient time for prevent disclosure through appropriate channels. Notification shall attention of:	s, and any related and capabilities), the any such request the FBI to seek to

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 4 of 6



b6 -1 b7C -1 b7E -2,3

UNCLASSIFIED//LAW ENFORCEMENT SENSIFIVE-

Page 5 of 6

21-cv-10719(FBI)-159

The	accept res below of an authorized repro	ptance of esentative	the above conditions s and wireless collection	hall be evidenced b a equipment operator	y the rs of
the		ncerely,		7	b3 -1 b6 -1 b7C -1 b7E -1
	O Fe	perational ederal Bur	I Technology Division reau of Investigation		
	Acknowledged and agreed to th	is (	day of	, 2013.	
					b3 -1 b6 -2 b7C -2 b7E -1

# UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE



**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

February 5, 2015

## IN TURN

b3 -1 b7E -1

Re: Acquisition of Cell Site Simulator/Pen Register Equipment/Technology and Non-Disclosure Obligations

#### Dear

We have been notified of the

b3 -1 b7E -1 request for ular device locating

acquisition of certain cell site simulator/pen register equipment providing cellular device locating and identifying capability. Consistent with the condition on the equipment authorization granted by the Federal Communications Commission, State and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement in order to acquire and use cell site simulator/pen register equipment/technology.

Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing

**REVISION: 2** 

Page 1 of 9 21-cv-10719(FBI)-161 together other bits of information even when the individual piece is not of obvious importance in itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. See United States v. Rigmaiden, 845 F.Supp. 982 (D.Ariz. 2012); United States v. Garey, 2004 WL 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to your agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal

**REVISION: 2** 

agency under this section shall remain under the control of the Federal agency, and a State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. *See* 6 U.S.C. §§ 482(f)(1)(B)-(D). Cell site simulator technology meets all three criteria. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. *See, e.g., Lorillard Tobacco Co. v. Reilly,* 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defenserelated articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

REVISION: 2

Page 3 of 9 21-cv-10719(FBI)-163 Accordingly, to preserve the continued efficacy of the capability for the Law Enforcement Community, the \_\_\_\_\_\_agree to the following b3 -1 conditions in connection with the acquisition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing State or municipal government official affirms that he or she has the authority to lawfully obligate his or her State or municipality to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the State or municipality will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing law enforcement agency official affirms that he or she has the authority to lawfully obligate his or her agency and its personnel to the conditions of this agreement. Moreover, the official affirms that the law enforcement agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 3. The signing law enforcement agency official affirms that the appropriate chief prosecuting official(s) representing the jurisdiction(s) of possible use of the agency's cellular device identifying and locating capability was (were) notified of the law enforcement agency's intended acquisition of the equipment/technology and he or she (they) indicated an understanding that use of the capability in a specific prosecutorial jurisdiction by the law enforcement agency is conditioned on the chief prosecuting official's separate written non-disclosure agreement with the FBI (notification and request for the separate agreement to be made as indicated in condition 10. below). Furthermore, the law enforcement agency official agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the law enforcement agency will, at the request of the FBI, seek dismissal of the case with the prosecutorial jurisdiction in lieu of using or providing, or allowing others to use or

provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.

- 4. The signing law enforcement agency official affirms that the law enforcement agency has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations within State or municipal jurisdictions that are also party to appropriate, related nondisclosure agreements with the FBI. Moreover, the law enforcement agency assumes responsibility for operating the equipment/technology in accordance with State and Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the acquisition of the equipment/technology.
- 5. The signing law enforcement agency official affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3), and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable. The signing law enforcement agency official agrees that he or she will not permit the operation of the device without having a court-issued pen register order or emergency pen register authority as outlined in Federal or State law.
- 6. The signing law enforcement agency official affirms that he or she understands that he or she is prohibited by Federal law from intercepting the content of any communications with a pen register device, and that he or she must use technology reasonably available to the agency to restrict the equipment to recording or decoding electronic or other impulse to the dialing, routing, addressing and signaling information utilized in the processing and transmitting of wire or electronic communications. *See* 18 U.S.C. §3121(c).
- 7. The signing law enforcement agency official affirms that operators of the equipment meet the operator training standards, identified separately by the FBI, before operating the equipment, are certified by their agency to conduct operations, are notified of the

conditions of this agreement, and are legally bound to this agreement by virtue of their employment or through an internal written contract with the agency or State or municipal government.

- 8. The State or municipal government and/or law enforcement agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 9. and 10. below) of agency policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 9. Except for the strictly constructed permission in condition 8. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the State or municipal government and law enforcement agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software,

operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

10. The signing State or municipal government official and the signing law enforcement agency official affirm on behalf of their respective organizations that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the State or municipal government or law enforcement agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

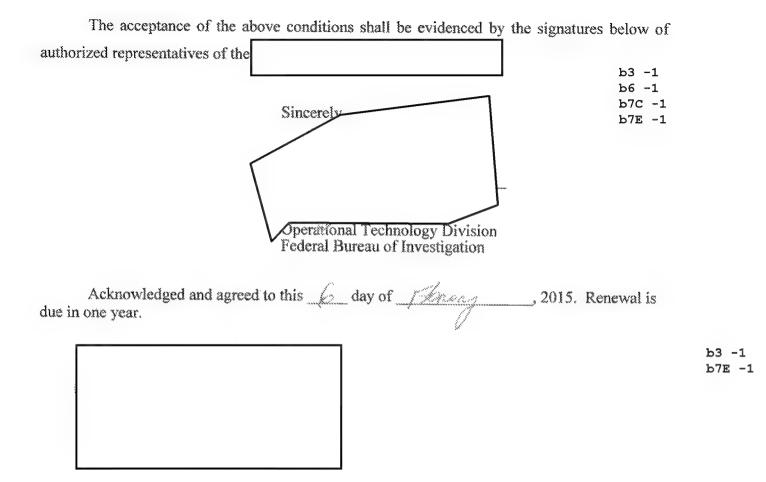
All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:

Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A Quantico, Virginia 22135 Telephone b6 -1 b7C -1 b7E -2,3

11. The signing law enforcement official understands and acknowledges that his or her agency's approval to acquire and use the cell site simulator is expressly conditioned on execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the agency is failing to abide by the conditions in this agreement,

the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.

- 12. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 11. above.
- 13. The signing State or municipal government official and the signing law enforcement agency official affirm that any successors to their positions will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the agency's continued use of cell site simulator/pen register equipment/technology. Similarly, the signing law enforcement agency official affirms that any successor to the position of the chief prosecuting official will be notified of the separate prosecutorial non-disclosure agreement and of the requirement to adhere to that agreement in order to ensure the law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the law enforcement agency official will notify the FBI as indicated in condition 10. above.



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**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

February 5, 2015

b3 -1 b7E -1



Dear

We have been notified of the	request for	
acquisition of certain cell site simulator/pen register equipment providing cellular de	vice locating	b7E -1
and identifying capability. Consistent with the condition on the equipment authorize	ation granted	
by the Federal Communications Commission, State and local law enforcement ag	gencies must	
coordinate with the Federal Bureau of Investigation (FBI) to complete this no	on-disclosure	
agreement in order to acquire and use cell site simulator/pen register equipment/tech	nology.	

Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing together other bits of information even when the individual piece is not of obvious importance in

**REVISION: 2** 

itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. *See United States v. Rigmaiden,* 845 F.Supp. 982 (D.Ariz. 2012); *United States v. Garey,* 2004 WL 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to a state law enforcement agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal agency under this section shall remain under the control of the Federal agency, and a

REVISION: 2

Page 2 of 7 21-cv-10719(FBI)-171 State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. *See* 6 U.S.C. §§ 482(f)(1)(B)-(D). Cell site simulator technology meets all three criteria. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. *See, e.g., Lorillard Tobacco Co. v. Reilly*, 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defenserelated articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

Page 3 of 7 21-cv-10719(FBI)-172 Accordingly, to preserve the continued efficacy of the capability for the Law Enforcement Community, the \_\_\_\_\_\_ agrees to the following b3 -1 conditions in connection with the \_\_\_\_\_\_ here are a condition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing chief prosecuting official (CPO) affirms that he or she has the authority to lawfully obligate his or her agency to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing CPO affirms that the above-named law enforcement agency's acquisition and use of cellular device identifying and locating capability is conditioned on this separate written non-disclosure agreement with the FBI. Furthermore, the CPO agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the prosecuting agency will, at the request of the FBI, seek dismissal of the case in lieu of using or providing, or allowing others to use or provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.
- The signing CPO affirms that the above-named law enforcement agency has statutory authority to lawfully employ this technology in support of public safety operations or criminal investigations.
- 4. The signing CPO affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3). and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable.

**REVISION**; 2

- 5. The CPO's agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the above-named law enforcement agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 6. and 7. below) of the above-named law enforcement agency's policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 6. Except for the strictly constructed permission in condition 5. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the prosecuting agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software, operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or

Page 5 of 7 21-cv-10719(FBI)-174 procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

7. The signing CPO affirms on behalf of her or his agency that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the prosecuting agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

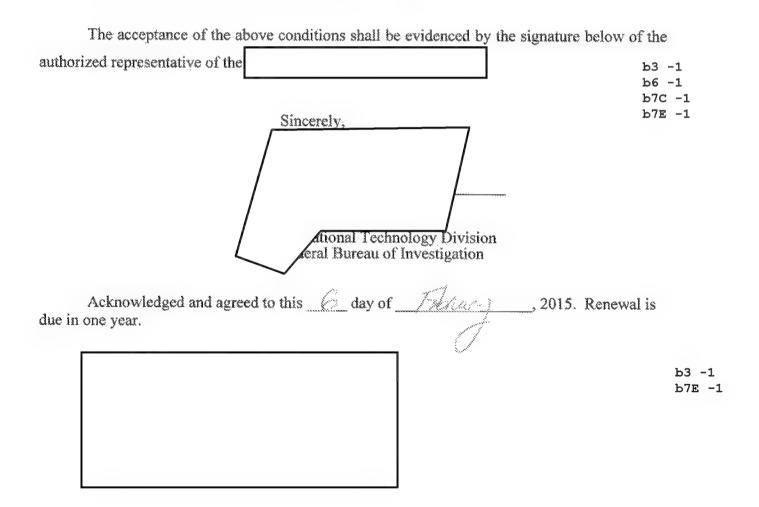
All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:

Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A Quantico, Virginia 22135 Telephone b6 -1 b7C -1 b7E -2,3

- 8. The signing CPO understands and acknowledges that the above-named law enforcement agency's approval to acquire and use the cell site simulator is expressly conditioned on all relevant parties' execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the any party is failing to abide by the conditions in this agreement, the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.
- 9. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or

municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 8. above.

10. The CPO affirms that any successor to her or his position will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the above-named law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the CPO's agency will notify the FBI as indicated in condition 7. above.



REVISION: 2

## UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE



**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

May 2, 2014

b3 -1 b7E -1

## Re: Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligations

LAW EMFORCEMENT SENSITIVE (LES). The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Governmeni (and its contractors), U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

Dear		b3 -1
		b7E -1
	We have been advised by of the	

request for acquisition of certain wireless collection equipment/technology manufactured by Consistent with the conditions on the equipment authorization granted to by the Federal Communications Commission (FCC), state and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization.

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE-

Page 1 of 6

#### UNCLASSIFIED/ALAW-ENFORCEMENT SENSITIVE

individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents during indicial hearings or during other public forums or proceedings. Accordingly, the

acquisition and use of the

- 1. By entering into this agreement, the ffirms that it has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations.
- The \_\_\_\_\_\_\_assumes responsibility for operating the equipment/technology in accordance with Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the sale of the equipment/technology.
- 3. The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 4. The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 5. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 2 of 6

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# UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

7.	Th shall not, in any civil or criminal proceeding or provide any information concerning the	, use	b3 -1 b7E -1
	its associated software, operating manuals, and any re		
	documentation (including its technical/engineering description(s) and capabil	iftes)	
	beyond the evidentiary results obtained through the use of the equipment/techno including, but not limited to, during pre-trial matters, in search warrants and re	logy	
	affidavits, in discovery, in response to court ordered disclosure, in other affidavit	ialea	
	grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimor	as, ill nv in	
	any phase of civil or criminal trial, without the prior written approval of the FBI. I	fthe	
	learns that a District Attorney, prosecutor, or a		
	is considering or intends to use or provide any information concerning the		
	wireless collection equipment/technology, its associated software, oper-	ating	
	manuals, and any related documentation (including its technical/engineering descript	ion(s)	
	and capabilities) beyond the evidentiary results obtained through the use of	the	
	equipment/technology in a manner that will cause law enforcement sensitive inform relating to the technology to be made known to the public, the	ation	
	will immediately notify the FBI in order to allow sufficient tim	0.500	
	the FBI to intervene to protect the equipment/technology and information from disclo	C IOI	
	and potential compromise.	/our c	
	Notification shall be directed to the attention of:		
	Federal Bureau of Investigation	b6 -1	
	Engineering Research Facility Building 27958A, Pod A	b7C -1	2
	Ouantico Viroinia 22135	b7E -2,3	3
	and		
	Operational Technology Division		
	Federal Bureau of Investigation Engineering Research Facility		
	Building 27958A, Pod B		
	Quantico, Virginia 22135		
8.	In addition, the will, at the request of the FBI,	seek	b3 -1 b7E -1
	dismissal of the case in lieu of using or providing, or allowing others to use or pro-	vide,	DIE -I
ſ	any information concerning the	1	
l	its associated software, operating manuals, and any re documentation (beyond the evidentiary results obtained through the use of	lated	
	equipment/technology), if using or providing such information would potentiall	v or	
	actually compromise the equipment/technology. This point supposes that the agency	v bas	
	some control or influence over the prosecutorial process. Where such is not the cas	e. or	
	is limited so as to be inconsequential, it is the FBI's expectation that the law enforce UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE	nent	

Page 3 of 6

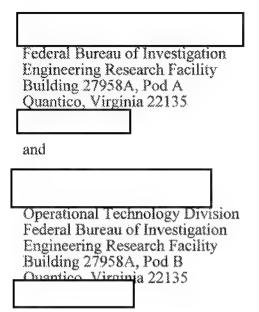
21-cv-10719(FBI)-179

agency identify the applicable prosecuting agency, or agencies, for inclusion in this agreement.

9. A copy of any court order in any proceeding in which the	b3 -1
is a party directing disclosure of information concerning the	b7E -1
and any associated software, operating n	
documentation (including its technical/engineering description(s) and	
immediately be provided to the FBI in order to allow sufficient t	
intervene to protect the equipment/technology and information fi	
potential compromise. Any such court orders shall be directed to the	
porcauar compromise. Any such court orders shall be directed to the	aucinium or.
Federal Bureau of Investigation	
	b6 -1
Engineering Research Facility	b7C -1
Building 27958A, Pod A	b7E -2,3
Ouantico, Virginia 22135	,
3	
and	
Operational Technology Division	
Federal Bureau of Investigation	
Engineering Research Facility	
Building 27958A, Pod B	
Ouantico. Virginia 22135	
10. The will not publicize its acqui	
equipment/technology or any of the capabilitie	es afforded by such
equipment/technology to the public, other law enforcement	
government agencies, including, but not limited to, in any news	s or press releases, ьз -1
interviews, or direct or indirect statements to the media.	b7E -1
	quest pursuant to the
Freedom of Information Act (5 U.S.C. § 552) or an equivalent state of	or local law, the civil
or criminal discovery process, or other judicial legislative, or admin	nistrative process, to
disclose information concerning the	
its associated software, operating manual	ls, and any related
documentation (including its technical/engineering description(s) a	nd capabilities), the
will immediately notify the FBI	
telephonically and in writing in order to allow sufficient time for	
prevent disclosure through appropriate channels. Notification shall	
attention of:	

### UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 4 of 6



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UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 5 of 6 21-cv-10719(FBI)-181

The by the signatures below of operators of the	acceptance of the above conditions shall be evidenced an authorized representative and wireless collection equipment	1 b3 -1 1 b6 -1 b7C -1 b7E -1
	Sincerely,	
	Operational Technology Division Federal Bureau of Investigation	
Acknowledged and ag	reed to this <u>12</u> day of <u>May</u> , 2014.	
	b3 - b6 - b7C b7E	2 -2

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Page 6 of 6

#### UNCLASSIFIED/ DOU/LAW ENFORCEMENT SENTS FIVE/NOFORN

U.S. Department of Justice

Federal Bureau of Investigation

Washington, D.C. 20535-0001

June 1, 2011

b3 -1 b6 -2 b7C -2 b7E -1

#### Re: Purchase Wireless Collection Equipment/Technology and Non-Disclosure Obligations

Dear	b3 -1
We have been advised by pf the	b6 -2 b7C -2
by Consistent with the conditions on the equipment authorization granted to	b7E -1
by Consistent with the conditions on the equipment authorization granted to by the Federal Communications Commission (FCC), state and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization.	

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of, and the capabilities provided by, such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including by not limited to: in press releases, in court documents, during judicial hearings, or during other public forums or proceedings. Accordingly, agrees to the following conditions in connection the with its purchase and use of the

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- 1. The \_\_\_\_\_\_ will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 3. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 4. The will not distribute, disseminate, or wireless otherwise disclose any information concerning the collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to it any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or software, manuals, or related technical documentation related to such any equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For-Official Use Only - Not to be Disclosed Outside of the
- The shall not, in any civil or criminal 5. proceeding, use or provide any information concerning the wireless collection equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology including, but not limited to, during pre-trial matters, in search warrants and related affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the learns that a District Attorney, prosecutor. or a court is considering or intends to use or provide any information concerning the wireless collection equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology in a manner that will cause law enforcement sensitive information relating to the technology to be made known to the public, the will immediately notify the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise.

Notification shall be directed to the attention of:

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Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A

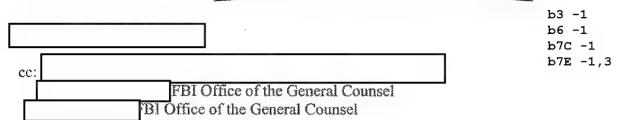
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Г	and b6 -1 b7C -1 b7E -1,2	
	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico, Virginia 22135	
[	In addition, the will, at the request of the FBI, seek dismissal of the case in lieu of using or providing, or allowing others to use of provide, any information concerning the its associated software, operating manuals, and any related documentation (beyond the evidentiary results obtained through the use of the equipment/technology), if using or providing such information would potentially or actually compromise the equipment/technology.	r ] D
6.	A copy of any court order in any proceeding in which the s a party directing disclosure of information concerning the and any associated software, operating manuals, o related documentation (including its technical/engineering description(s) and capabilities will immediately be provided to the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise. Any such court orders shall be directed to the attention of:	)
	Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico, Virginia 22135 b7c -1 b7E -2,3	
	and Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico. Virginia 22135	
7.	The will not publicize its purchase or use of the or any of the capabilities afforded by succe equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases interviews, or direct or indirect statements to the media.	h b7E -1
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8 <i>.</i> 	In the event that the receives a request pursuant to the Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or local law, the civil or criminal discovery process, or other judicial. legislative. or administrative process, to disclose information concerning the, its associated software, operating manuals, and any related documentation finchuding its technical/engineering description(s) and capabilities), the	b3 -1 b7E -1
	Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A <u>Onantico Virginia</u> 22135	b6 -1 b7C -1 b7E -2,3
	and	
	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico. Virginia 22135	
	The acceptance of the above conditions shall be evidenced by the signature below of an authorized representative of the	b3 -1 b7E -1
	Sincerely,	
	Operational Technology Divisionb3 -1Federal Bureau of Investigationb6 -1,2b7C -1,2	
0	Acknowledged and agreed to this 2 day of 6, 2011,	
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U.S. Department of Justice

Federal Bureau of Investigation

Washington, D.C. 20535-0001

June 1, 2011

b3 -1 b6 -2 b7C -2 b7E -1

#### Re: Purchase Wireless Collection Equipment/Technology and Non-Disclosure Obligations

Dear	b3 -1
We have been advised by       of the         request to purchase certain wireless collection equipment/technology manufactured         by       Consistent with the conditions on the equipment authorization granted to         by       by the Federal Communications Commission (FCC), state and local law	b6 -2 b7C -2 b7E -1
enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization.	

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of, and the capabilities provided by, such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including by not limited to: in press releases, in court documents, during indicial hearings, or during other public forums or proceedings. Accordingly, agrees to the following conditions in connection th with its purchase and use of the

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- 1. The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 2. The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 3. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 4. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to it any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive. For Official Use Only - Not to be Disclosed Outside of the

grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the learns that a District Attorney, prosecutor, or a court is considering or intends to use or provide any information concerning the wireless collection equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology in a manner that will cause law enforcement sensitive information relating to the technology to be made known to the public, the

J. will immediately notify the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise.

Notification shall be directed to the attention of:

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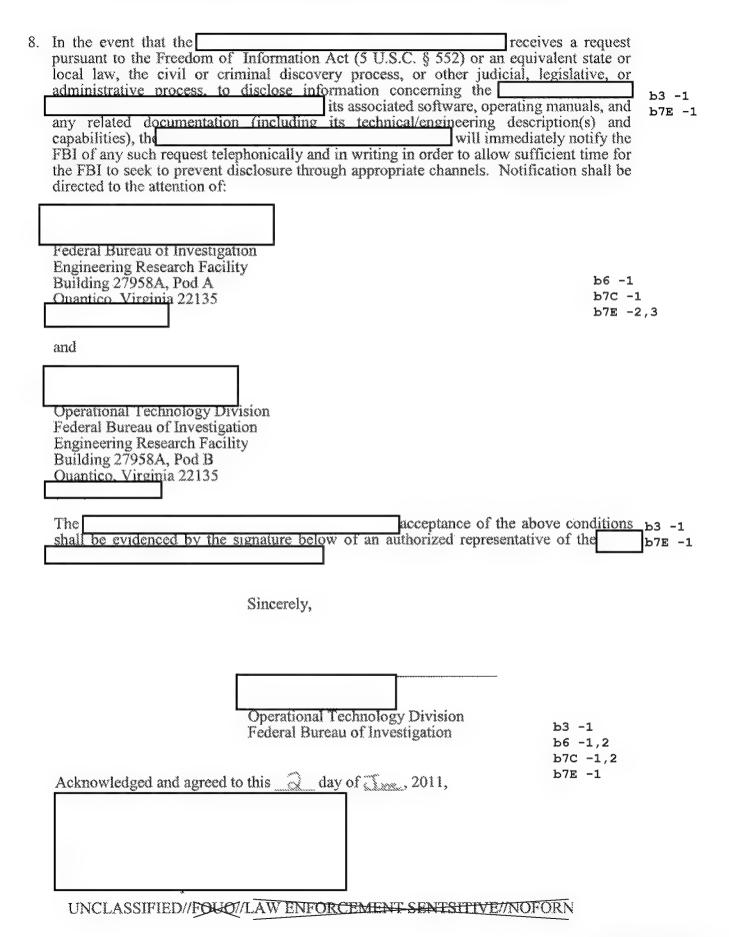
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Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A

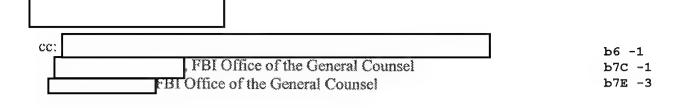
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	In addition, the will, at the required provide, any information concerning the software, operating manuals, and a documentation (beyond the evidentiary results obtained through the trequipment/technology), if using or providing such information would pot actually compromise the equipment/technology.	rs to use or iny related ise of the tentially or ь:	3 -1 7E -1
6.	A copy of any court order in any proceeding in which the is a narty directing disclosure of information concerning and any associated software, operating r related documentation (including its technical/engineering description(s) and c will immediately be provided to the FBI in order to allow sufficient time for intervene to protect the equipment/technology and information from disc potential compromise. Any such court orders shall be directed to the attention	nanuals, or apabilities) the FBI to closure and	
L	Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico. Virginia 22135	b6 -1 b7C -1 b7E -2,3	
Γ	and		
L	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico Vircinia 22135		
7.	The will not publicize its purcha the pr any of the capabilities afford equipment/technology to the public, other law enforcement agencies government agencies, including, but not limited to, in any news or pre- interviews, or direct or indirect statements to the media.	ted by such , or other	b3 -1 b7E -1
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**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

June 1, 2011

b3 -1 b6 -2 b7C -2 b7E -1

#### Re: Purchase Wireless Collection Equipment/Technology and Non-Disclosure Obligations

Dear

of the We have been advised by request to purchase certain wireless collection equipment/technology manufactured Consistent with the conditions on the equipment authorization granted to by by the Federal Communications Commission (FCC), state and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization.

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of, and the capabilities provided by, such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including by not limited to: in press releases, in court documents, during judicial hearings, or during other public forums or proceedings. Accordingly, Igrees to the following conditions in connection b3 -1 the with its purchase and use of the

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- 1. The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 2. The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.

b3 -1 b7E -1

- 3. The vill not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 4. The will not distribute, disseminate, or wireless otherwise disclose any information concerning the collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to it any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only - Not to be Disclosed Outside of the
- 5. The shall not, in any civil or criminal proceeding, use or provide any information concerning the

, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology including, but not limited to, during pre-trial matters, in search warrants and related affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the learns that a District Attorney, prosecutor,

or a court is considering or intends to use or provide any information concerning the its associated software.

operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology in a manner that will cause law enforcement sensitive information relating to the technology to be made known to the public, the

will immediately notify the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise.

Notification shall be directed to the attention of:

Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A

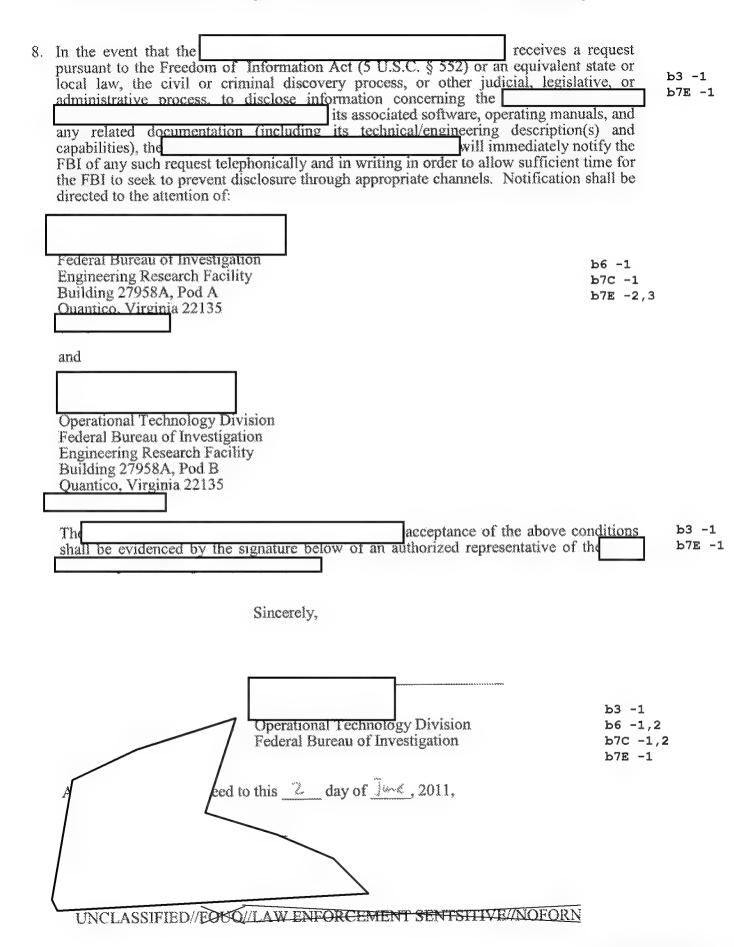
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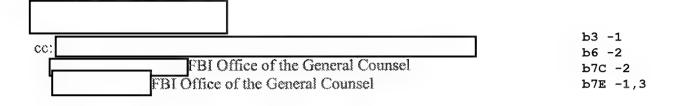
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		06 -1 07C -1 07E -2,3
	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico Virginia 22135	
	In addition, the will, at the request of the FBI, seek dismissal of the case in lieu of using or providing or allowing others to use provide, any information concerning the its associated software, operating manuals, and any related documentation (beyond the evidentiary results obtained through the use of the equipment/technology), if using or providing such information would potentially actually compromise the equipment/technology.	ed be ba 1
6.	A copy of any court order in any proceeding in which the is a party directing disclosure of information concerning the and any associated software, operating manuals, related documentation (including its technical/engineering description(s) and capabilitie will immediately be provided to the FBI in order to allow sufficient time for the FBI intervene to protect the equipment/technology and information from disclosure as potential compromise. Any such court orders shall be directed to the attention of:	es) to
	Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico. Virginia 22135 and Operational Technology Division	b6 -1 b7C -1 b7E -2,3
	Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Quantico, Virginia 22135	
7.	The will not publicize its purchase or use the pr any of the capabilities afforded by su equipment/technology to the public, other law enforcement agencies, or oth government agencies, including, but not limited to, in any news or press releas interviews, or direct or indirect statements to the media.	nch b7E -1 ner
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Federal Bureau of Investigation

Washington, D.C. 20535-0001

June 1, 2011

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#### Re: Purchase Wireless Collection Equipment/Technology and Non-Disclosure Obligations

Dear	b3 -1 b7E -1
We have been advised by of the	
request to purchase certain wireless collection equipment/technology manufactured	
by Consistent with the conditions on the equipment authorization granted to	
by the Federal Communications Commission (FCC), state and local law	
enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to	
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- The will ensure that operators of the b3 -1 equipment have met the operator training standards identified by the FBI and are certified b7E -1 to conduct operations.
- The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 3. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 4. The will not distribute, disseminate, or concerning the wireless collection disclose information otherwise any equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to it any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or software, manuals, or related technical documentation related to such any equipment/technology, all materials shall be marked "Law Enforcement Sensitive For Official Use Only - Not to be Disclosed Outside of the

affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the learns that a District Attorney, prosecutor,

or a court is considering or intends to use or provide any information concerning the its associated software,

operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology in a manner that will cause law enforcement sensitive information relating to the technology to be made known to the public, the

will immediately notify the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise.

Notification shall be directed to the attention of:

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Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A

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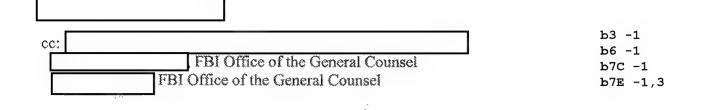
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C	Quantico, Virginia 22135 and	b6 -1 b7C -1 b7E -2,3
6.	Operational Technology Division         Federal Bureau of Investigation         Engineering Research Facility         Building 27958A, Pod B         Quantico, Virginia 22135         In addition, the       will, at the request of the         FBI, seek dismissal of the case in heu of using or providing, or allowing others to use or         provide, any information concerning the	b3 -1 b7E -1
	Federal Bureau of Investigationb6 -1Engineering Research Facilityb7C -1Building 27958A, Pod Ab7E -2,Ouantico, Virginia 22135D7E -2,	3
	and	
	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico. Virginia 22135	
7.	th or any of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases, interviews, or direct or indirect statements to the media.	b7E -1
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8.	In the event that the receives a request pursuant to the Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or local law, the civil or criminal discovery process, or other judicial. legislative. or administrative process, to disclose information concerning the	b3 -1 b7E -1
	Federal Bureau of InvestigationEngineering Research FacilityBuilding 27958A, Pod AQuantico, Virginia 22135b7E -2,3	
[	and Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico. Virginia 22135 The acceptance of the above conditions shall be evidenced by the signature below of an authorized representative of the	b3 -1 b7E -1
	Sincerely,	
Г	Operational Technology Division Federal Bureau of Investigation b6 -1 b7C -: b7E -: b7E -:	
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#### UNCLASSIFIED//LAW ENFORCEMENT SERVICE

U.S. Department of Justice

Federal Bureau of Investigation

Wattington, D.C. 20532-8884

November 1, 2013

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Re. Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligations

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Dear

We have been advised by of the

request for acquisition of certain whether collection equipment/technology manufactured by Consistent with the conditions on the equipment authorization granted to by the Federal Communications Commission (FCC), state and local law

enforcement agencies must coordinate with the Federal Bareau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization

As you are aware, law enforcement agencies increasingly rely on wheless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities provided by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

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Page 1 of 6

#### UNCLASŠIFIED/E<del>LAW ENFORCEMENT SENSITIVE</del>

individuals, but also adversely impact craninal and national accurity investigations. That is disclosure of this information could result in the PBP's insibility to protect the public from errorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wreters, collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents, during indical learnage, or during other public forums or proceedings. Accordingly, the agrees to the following conditions in connection with its acquisition and use of th

- By entering into this agreement, the statutory authority to lawfully employ this technology and will do so only in support of public satety operations or criminal investigations.
- The assumes responsibility for operating the equipment/echnology in accordance with Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the sale of the equipment/technology.
- The operator training standards identified by the PRI and are certified to conduct operations.
- The windexs collection equipment/technology to ensure de-confliction of respective missions.
- 5. The swill not distribute, disseminate, or otherwise disclose my information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and engabilities) to the public, including to any non-law enforcement individuals or agencies.
- 6. The will not distribute, distantinate, or otherwise disclose any information concerning the wireless collection equipment/technology or any antisyare. operating mamada, or related technical docamentation Ginchudimy 188 technical/engineering description(s) and capabilities) provided to it to any other law enforcement or government agency without the prior written approval of the FIH. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, namuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only - Not to be Disclosed Outside of the

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Page 2 of 6

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7.	intervente to protect the aquipment/technology in a manuale, and any related documentation (including its technical/engineering description(s) and capabilitiest beyond the evidentiary results obtained through the use of the equipment/technology including, but not limited to, during pre-trial matters, in search warrants and related affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in grand jury hearings, in the State's case-is-chief, rebuttal, or on appeal, or in testimony in me obase of civil or eriminat trial, without the prior written approval of the FBI. If the learns that a District Attorney, prosecutor, or a court is simpless collection equipment/technology, its associated antivare, operating manuals, and any related documentation tuncluding its technical/engineering description(s) and expatibilities) beyond the evidentiary results obtained through the use of the technology to be made known to the public, the will immediately actify the FBI in order to allow sufficient time for the FBI to infervene to protect the aquipment/technology and information from disclosure and potential comprensive	b3 -1 b7E -1
	Notification shall be directed to the attention of:	
	Federal Nurcau of Investigation Engineering Research Facility Building 27958A. Pod A Outstice. Virsing 22135 and Operational Technology Division	b6 -1 b7C -1 b7E -2,3
	Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Onartico Vicalnia 22135	
٢	In addition, the two in new of using or providing, or allowing others, to use or receive any information concerning the two presenting manuals, and any related occumentation (beyond the evidentiary mattin obtained through the use of the equipment/technology). If using or providing such information would potentially or actually compromise the equipment/technology. This point supposes that the agency has some control or influence over the processment process. Where each is not the case, or is limited so as to be inconsequential, it is the FBT's expectation that the law enforcement UNCLASSIFIED/CAW ENFORCEMENT CONSETUNT:	b3 -1 b7E -1

Page 3 of \$

agency identify the applicable proscenting agency, or agencies, for inclusion to this agreement.

9. A copy of any court order in any proceeding in which the is a party directing disclosure of intermation concerning the b3 -1 and any associated software, operating manuals, or related documentation (including its technical/engineering description(s) and capabilities) will immediately be provided to the FBI in order to allow sufficient time for the FBI to b7E -1 intervene to protect the explorment/technology and information from disclosure and potential compromise. Any such court orders shall be directed to the agention of: oderal Bureau of Investigation Engineering Research Facility Binlding 27958A, Pod A Chamics, Mirchards 22135 b6 -1 b7C -1 b7E -2,3 and Operational Technology Division Federal Burcan of Investigation Engineering Research Facility Building 27958A, Pod B Quantico, Virginia 22135 36 vill not publicize its acquisition or use of the r my of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, so any news or press releases, interviews, or direct or indirect statements to the media. b3 -1 11. In the event that the receives a request pursuant to the Freedom of Information Act (SU.S.C. § b7E -1 552) or an equivalent state or local law, the civil or criminal discovery process, or other justicial, legislative, or administrative process Same nternati concerning the E its associated software, operating manuals, and any related will immediately notify the FBI of any such request recommentary and in writing in order to allow sufficient time for the FBI to seek to prevent disclosure through appropriate channels. Notification shall be directed to the attention of:

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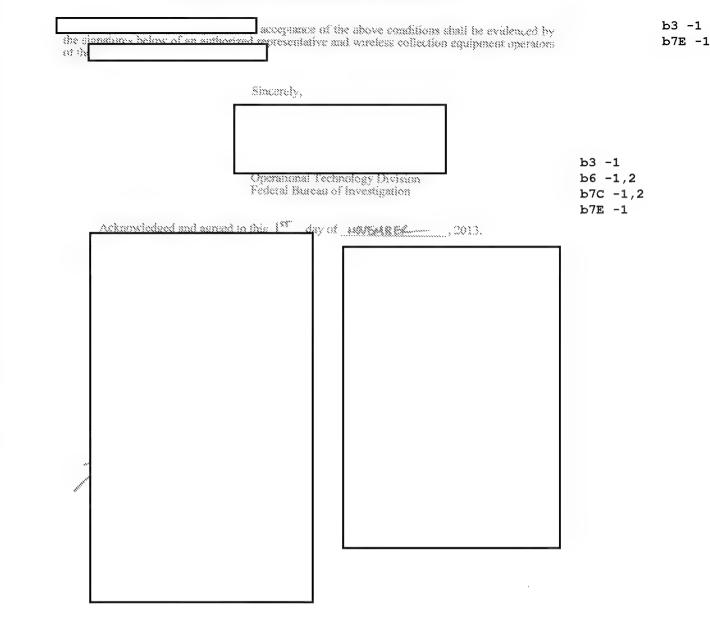
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Sent:	Tuesday, September 20,		
To: Cc:	(RMD) (F		(OTD) (FBI);
	(OTD) (FBI)	(OTD) (FBI)	(OTD) (FBI);
	(OGC) (FBI)		
Subject:	Re:		
Attachments:	NDA.pdf		
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There is a copy of the NDP	, manks.		b6 -1
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From	D) (FBI)		
Sent: Tuesday, September			
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ні	P		
We are planning			L Could
you please send me a copy	o NDA?		
Thank you,			
Federal Bureau of Investiga	tion		
CONFIDENTIALITY STATEMAEN	: This message is transmitted to yo	us by the Office of the General Co-	incel of the Federal Rureau of

Please notify the sender of the error by a separate e-mail or by calling

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**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

November 13, 2012

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Page 1 of 6

#### Re: Acquisition of Wireless Collection Equipment/Technology and Non-**Disclosure** Obligations

LAW ENFORCEMENT SENSITIVE (LES). The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Government (and its contractors), U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

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We have been advised by of the	
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request for acquisition of certain wireless collection equipment/technology manufactured by Consistent with the conditions on the equipment authorization granted to by the Federal Communications Commission (FCC), state and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization.

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

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individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents, during judicial hearings, or during other public forums or proceedings. Accordingly, the eagrees to the following conditions in connection with its acquisition and use of the

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- 1. By entering into this agreement, the \_\_\_\_\_\_\_affirms that it has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations.
- 2. The \_\_\_\_\_\_\_ assumes responsibility for operating the equipment/technology in accordance with Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the sale of the equipment/technology.
- 3. The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 4. The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 5. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 2 of 6 21-cv-10719(FBI)-213

7.	The hall not, in any civil or criminal proceeding, use or provide any information concerning the	b3 -1 b7E -1
	will immediately notify the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise. Notification shall be directed to the attention of: Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico. Virginia 22135 and	
	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico Virginia 22135	
8.	In addition, the will, at the request of the FBI, seek dismissal of the case in fieu of using or providing, or allowing others to use or provide. any information concerning the , its associated software, operating manuals, and any related documentation (beyond the evidentiary results obtained through the use of the equipment/technology), if using or providing such information would potentially or actually compromise the equipment/technology. This point supposes that the agency has some control or influence over the prosecutorial process. Where such is not the case, or is limited so as to be inconsequential, it is the FBI's expectation that the law enforcement UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE	b3 -1 b7E -1

Page 3 of 6

agency identify the applicable prosecuting agency, or agencies, for inclusion in this agreement.

9. A copy of any court order in any proceeding in which the	b3 -1 b7E -1
Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico Virginia 22135 b7C -1 b7E -2,3 and	
Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Quantico, Virginia 22135	
10. The will not publicize its acquisition or use of the or any of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases, interviews, or direct or indirect statements to the media.	b3 -1 b7E -1
11. In the event that the receives a request pursuant to the Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or local law, the civil or criminal discovery process, or other judicial. legislative, or administrative process, to disclose information concerning the , its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities), the will immediately notify the FBI of any such request telephonically and in writing in order to allow sufficient time for the FBI to seek to prevent disclosure through appropriate channels. Notification shall be directed to the attention of:	
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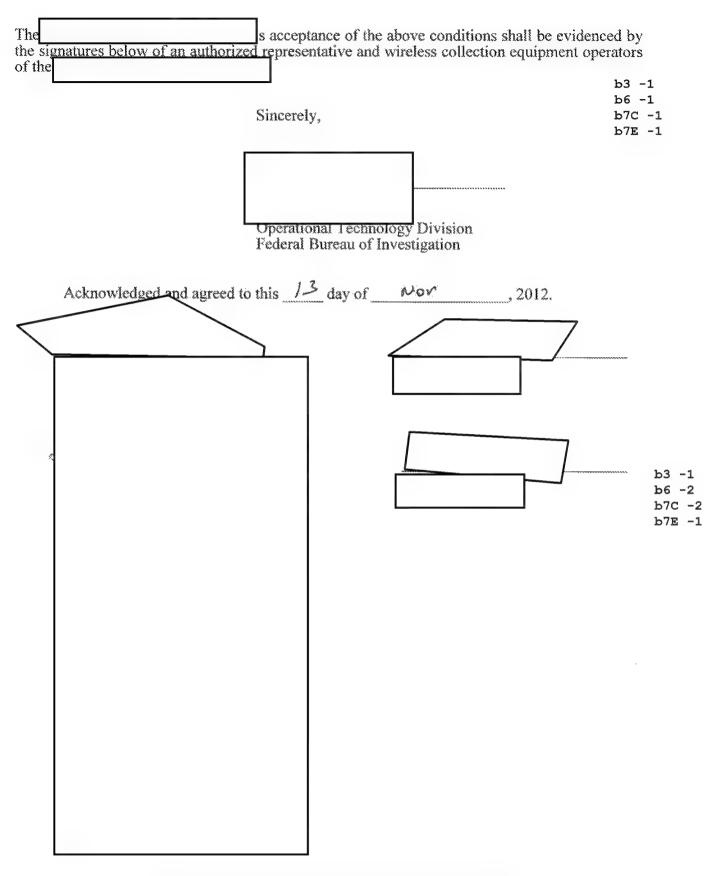
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Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Quantico, Virginia 22135

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Page 6 of 6 21-cv-10719(FBI)-217



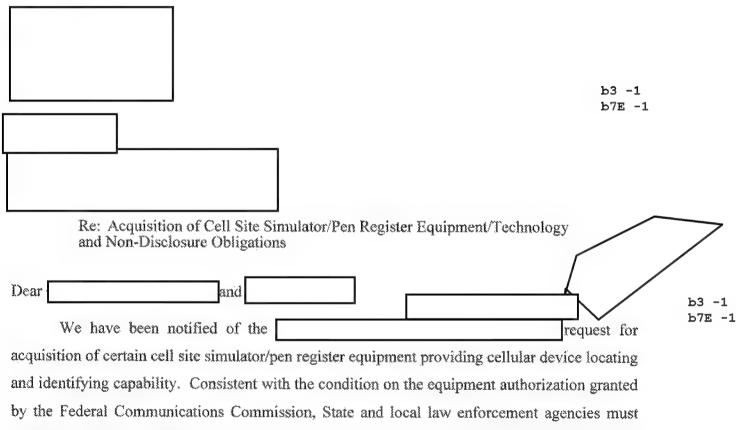
U.S. Department of Justice

Federal Bureau of Investigation

Washington, D.C. 20535-0001

December 1, 2014

## IN TURN



coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement in order to acquire and use cell site simulator/pen register equipment/technology.

Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would

REVISION: 2

allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing together other bits of information even when the individual piece is not of obvious importance in itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. *See United States v. Rigmaiden*, 845 F.Supp. 982 (D.Ariz. 2012); *United States v. Garey*, 2004 WL 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training

REVISION: 2

materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to your agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal agency under this section shall remain under the control of the Federal agency, and a State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. See 6 U.S.C. §§ 482(f)(1)(B)-(D). Cell site simulator technology meets all three criteria. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. See. e.g., Lorillard Tobacco Co. v. Reilly, 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defense-related articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it

REVISION: 2

Page 3 of 9 21-cv-10719(FBI)-220 accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

Accordingly, to preserve the continued efficacy of the canability for the Low Enforcement Community, the County and agree to the following conditions in connection with the acquisition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing State or municipal government official affirms that he or she has the authority to lawfully obligate his or her State or municipality to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the State or municipality will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing law enforcement agency official affirms that he or she has the authority to lawfully obligate his or her agency and its personnel to the conditions of this agreement. Moreover, the official affirms that the law enforcement agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 3. The signing law enforcement agency official affirms that the appropriate chief prosecuting official(s) representing the jurisdiction(s) of possible use of the agency's cellular device identifying and locating capability was (were) notified of the law enforcement agency's intended acquisition of the equipment/technology and he or she (they) indicated an understanding that use of the capability in a specific prosecutorial jurisdiction by the law enforcement agency is conditioned on the chief prosecuting official's separate written non-disclosure agreement with the FBI (notification and request for the separate agreement to be made as indicated in condition 10. below).

Furthermore, the law enforcement agency official agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the law enforcement agency will, at the request of the FBI, seek dismissal of the case with the prosecutorial jurisdiction in lieu of using or providing, or allowing others to use or provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.

- 4. The signing law enforcement agency official affirms that the law enforcement agency has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations within State or municipal jurisdictions that are also party to appropriate, related nondisclosure agreements with the FBI. Moreover, the law enforcement agency assumes responsibility for operating the equipment/technology in accordance with State and Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the acquisition of the equipment/technology.
- 5. The signing law enforcement agency official affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3), and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable. The signing law enforcement agency official agrees that he or she will not permit the operation of the device without having a court-issued pen register order or emergency pen register authority as outlined in Federal or State law.
- 6. The signing law enforcement agency official affirms that he or she understands that he or she is prohibited by Federal law from intercepting the content of any communications with a pen register device, and that he or she must use technology reasonably available to the agency to restrict the equipment to recording or decoding electronic or other impulse to the dialing, routing, addressing and signaling information utilized in the processing and transmitting of wire or electronic communications. See 18 U.S.C. §3121(c).

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- 7. The signing law enforcement agency official affirms that operators of the equipment meet the operator training standards, identified separately by the FBI, before operating the equipment, are certified by their agency to conduct operations, are notified of the conditions of this agreement, and are legally bound to this agreement by virtue of their employment or through an internal written contract with the agency or State or municipal government.
- 8. The State or municipal government and/or law enforcement agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 9. and 10. below) of agency policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 9. Except for the strictly constructed permission in condition 8. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the State or municipal government and law enforcement agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the

**REVISION**, 2

FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software, operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

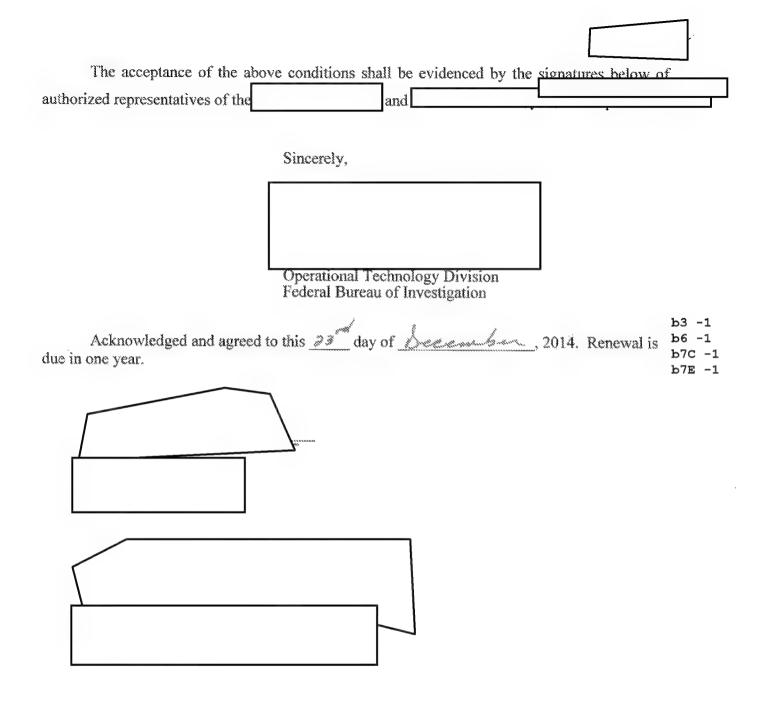
10. The signing State or municipal government official and the signing law enforcement agency official affirm on behalf of their respective organizations that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the State or municipal government or law enforcement agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:

Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A Quantico, Virginia 22135 Telephone b6 -1 b7C -1 b7E -2,3

REVISION: 2

- 11. The signing law enforcement official understands and acknowledges that his or her agency's approval to acquire and use the cell site simulator is expressly conditioned on execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the agency is failing to abide by the conditions in this agreement, the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.
- 12. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 11, above.
- 13. The signing State or municipal government official and the signing law enforcement agency official affirm that any successors to their positions will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the agency's continued use of cell site simulator/pen register equipment/technology. Similarly, the signing law enforcement agency official affirms that any successor to the position of the chief prosecuting official will be notified of the separate prosecutorial non-disclosure agreement and of the requirement to adhere to that agreement in order to ensure the law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the law enforcement agency official will notify the FBI as indicated in condition 10. above.



Page 9 of 9 21-cv-10719(FBI)-226

	1			
	(IMD) (CON)			b6 -1
From: Sent: To:	Thursdav. October 8. 20 (OTD) (FBI);	15 8:25 AM (OTD) (FBI); (OTD) (FBI)	(otd) (fbi); (jn) (f	b7C -1 b7E -1
Cc:		(OTD)(FBI);		
Subject:	(OTD)(FBI) FW: CSS Procurement N	(CD) (FBI) DA Exemplars UNCLASS		
Classification: UNG	CLASSIFIED/ <del>/les</del>		=	
(U) LAW ENFORCEMENT SENS distributed within the Federal protection officials and individ prohibited. Precautions should precludes unauthorized acces receiving authorization from t information marked LES on a	Government (and its contrac duals with a need to know. Di d be taken to ensure this info s. Information bearing the LE the originating agency. Recipi	ctors), US intelligence, law istribution beyond these er ormation is stored and/or d S caveat may not be used i ents are prohibited from so	enforcement, pul htities without FB estroyed in a mai n legal proceedin	blic safety or I authorization is nner that igs without first
Per our conversation, I will se Reference: tasking	nd this part of <u>the ans</u> wer to STB tasking #	and advise that more i	s to come.	b6 -1 b7C -1 b7E -1
<u>Thanks,</u>				
From: OTD Sent: Wednesday, October 07 To: Subject: FW: CSS Procureme		SSIFIED/ <del>//LES</del>		
Classification: UNG	CLASSIFIED// <del>les-</del>			
(U) LAW ENFORCEMENT SENS distributed within the Federal protection officials and individ prohibited. Precautions should precludes unauthorized acces receiving authorization from t	Government (and its contrac duals with a need to know. Di d be taken to ensure this info s. Information bearing the LE	ctors), US intelligence, law istribution beyond these er ormation is stored and/or d S caveat may not be used i	enforcement, pul ntities without FB estroyed in a ma n legal proceedin	blic safety or I authorization is nner that gs without first

Response to	lated 10/05/2015 to provide NDA documents to DOJ	b6 −1,4 b7C −1,4
		b7C -1,4

From (OTD)(FBI) Sent: Wednesday, October 07, 2015 6:54 PM

information marked LES on a website or an unclassified network.

# To: Subject: CSS Procurement NDA Exemplars --- UNCLASSIFIED//tes

#### Classification: UNCLASSIFIED//

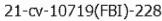
#### \_\_\_\_\_

(U) LAW ENFORCEMENT SENSITIVE: The information marked (U//LES) in this document is the property of FBI and may be distributed within the Federal Government (and its contractors), US intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website or an unclassified network.

b6 -4

b7C -4

In reference to our meeting earlier this week pertaining to cell site simulator NDAs, the attached documents represent original and current NDA documents for your review.



Federal Bureau	of Investigation
	Office
	Executive Assistant

b6 -1 b7C -1 b7E -2

Classification: UNCLASSIFIED//LES

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Classification: UNCLASSIFIED//<del>LES</del>

Classification: UNCLASSIFIED/



**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

December 1, 2014

b3 -1 b6 -3 b7C -3 b7E -1

> b3 -1 b6 -3 b7C -3 b7E -1

Re: Acquisition of Cell Site Simulator/Pen Register Equipment/Technology and Non-Disclosure Obligations

Deat	

We have been notified of the	request for
acquisition of certain cell site simulator/g	en register equipment providing cellular device locating
and identifying capability. Consistent w	ith the condition on the equipment authorization granted
by the Federal Communications Comm	ission, State and local law enforcement agencies must
coordinate with the Federal Bureau of	f Investigation (FBI) to complete this non-disclosure
agreement in order to acquire and use cel	l site simulator/pen register equipment/technology.

Law enforcement agencies rely on cellular device locating and identifying capability to help meet their law enforcement and public safety responsibilities. Disclosure of certain information about cell site simulator/pen register equipment and techniques to the public, such information referred to by the Federal Government as Law Enforcement Sensitive (LES), would allow adversaries of law enforcement to diminish or thwart law enforcement efforts, thereby enabling such adversaries to evade detection and circumvent the law. Disclosure of even minor details about this technology or its use may reveal more information than its apparent insignificance suggests because, much like a jigsaw puzzle, each detail may aid in piecing together other bits of information even when the individual piece is not of obvious importance in itself. Thus, disclosure of what appears to be innocuous information about cell site simulators would provide adversaries with critical information about the capabilities, limitations, and circumstances of their use, and would allow those adversaries to accumulate information and draw conclusions about the use and technical capabilities of the technology. In turn, this would provide them the information necessary to develop defensive technology, modify their behaviors, and otherwise take countermeasures designed to thwart the use of this technology in order to evade detection by law enforcement and circumvent the law. Moreover, the same techniques, equipment, and tools used in criminal cases are often used in counterterrorism and counterintelligence investigations. Thus, compromise of the law enforcement community's investigational equipment and methods in a criminal case or a public records disclosure could have a significant detrimental impact on the national security of the United States.

Due to these concerns, the FBI has consistently asserted that the details concerning the use, implementation and application of cell site simulator technology is both law enforcement sensitive and protected homeland security information, and any disclosure could easily impair the use of this important investigative method. In recognition of this vulnerability, the FBI has, as a matter of policy, protected this category of electronic surveillance equipment and technique from disclosure, directing its agents that while general facts that a surveillance or location operation was conducted in connection with a specific case may be disclosed, neither details as to the equipment's operation nor the tradecraft involved may be disclosed. *See United States v. Rigmaiden*, 845 F.Supp. 982 (D.Ariz. 2012); *United States v. Garey*, 2004 WI. 2663023 (M.D.Ga. Nov. 15, 2004).

As mentioned earlier, any information concerning cell site simulator equipment or technology (including, but not limited to information about the operation of the equipment or technology itself, limitations or capabilities of the equipment or technology, any training materials concerning the capabilities or technology, or tradecraft required to operate the equipment) authorized by the FBI to be provided to a state law enforcement agency is considered protected homeland security information under the Homeland Security Act ("HSA"). Under 6 U.S.C. § 482(e), homeland security information "obtained by a State or local government from a Federal agency under this section shall remain under the control of the Federal agency, and a

**REVISION: 2** 

State or local law authorizing or requiring such government to disclose information shall not apply to such information." The HSA defines "homeland security information" as information that relates to the ability to prevent, interdict, or disrupt terrorist activity; information that would improve the identification or investigation of a suspected terrorist or terrorist organization; or information that would improve the response to a terrorist act. See 6 U.S.C. §§ 482(t)(1)(B)-(D). Cell site simulator technology meets all three criteria. Accordingly, by signing this agreement, your agency agrees and understands that disclosure of protected homeland security information is specifically prohibited under Federal law, and that this law expressly preempts state and local disclosure laws under the Supremacy Clause (Article VI, clause 2) of the United States Constitution. See, e.g., Lorillard Tobacco Co. v. Reilly, 533 U.S. 525, 541 (2001) (as a general principle, Federal law preempts State law where Congress has said so explicitly).

Finally, by entering into this agreement, you acknowledge that you understand cell site. simulator technology is a regulated defense article on the United States Munitions List ("USML"). See 22 C.F.R. § 121.1(b). As such, technical details concerning this technology are subject to the non-disclosure provisions of the International Traffic In Arms Regulations ("ITAR"), 22 C.F.R., Parts 120-130. The ITAR implements the Arms Export Control Act, 22 U.S.C. § 2778, and Executive Order 13,637, which control the export and import of defenserelated articles and services listed on the USML. Because this equipment is explicitly governed by the ITAR, 22 C.F.R. § 123.1 requires anyone to obtain a license from the Department of State prior to making an export. Notably, technical information does not have to leave the borders of the United States to be deemed an export subject to the regulation. See 22 C.F.R. § 120.17 (defining an export as the disclosure of technical data about a defense article to a foreign national, even while located in the United States). Consequently, if a State or local government disseminates any part of the technical information to an entity knowing that the entity intends to or is likely to publish or further disseminate the information in some fashion that would make it accessible to non-U.S. citizens, or that the requesting entity employs or has any non-U.S. citizens present at its offices, this could constitute a violation of the Arms Control Export Act. Unauthorized disclosure of ITAR-controlled information is a felony punishable by up to 20 years imprisonment and up to \$1 million per occurrence. See 22 C.F.R., Part 127.

Page 3 of 7 21-cv-10719(FBI)-232 Accordingly, to preserve the continued efficacy of the capability for the Law Enforcement Community, the Department of Justice agrees to the following conditions in connection with the acquisition and use of the cell site simulator/pen register equipment/technology:

- 1. The signing chief prosecuting official (CPO) affirms that he or she has the authority to lawfully obligate his or her agency to the conditions of this agreement. Moreover, the official affirms that appropriate legal counsel has determined the nondisclosure obligations herein are defensible under State law, as possibly augmented by Federal statutory protections, such as might be necessary for public records access requests, and that the agency will itself perform due diligence in meeting its nondisclosure obligations as and when necessary.
- 2. The signing CPO affirms that the above-named law enforcement agency's acquisition and use of cellular device identifying and locating capability is conditioned on this separate written non-disclosure agreement with the FBI. Furthermore, the CPO agrees that, after exhaustion of all other lawful means, including implementing advice and assistance from the FBI, the prosecuting agency will, at the request of the FBI, seek dismissal of the case in lieu of using or providing, or allowing others to use or provide, any sensitive information concerning the cell site simulator/pen register equipment/technology in criminal litigation.
- The signing CPO affirms that the above-named law enforcement agency has statutory authority to lawfully employ this technology in support of public safety operations or criminal investigations.
- 4. The signing CPO affirms that he or she understands and acknowledges that this equipment, under Federal law, functions as a pen register device as defined in 18 U.S.C. §3127(3), and that 18 U.S.C. §3121(a) prohibits any person, including law enforcement, from operating a pen register device without first obtaining a court order, or having emergency pen register authority under either State or Federal law, as applicable.

sure

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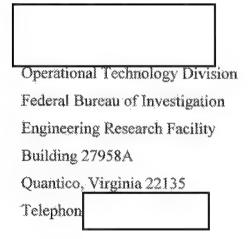
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- 5. The CPO's agency may, without first obtaining prior approval from the FBI, confirm or disclose in public for official business only, including for the purpose of obtaining relevant legal authority, the following: 1) the above-named law enforcement agency has cell site simulator/pen register equipment (without disclosing make and model) that provides the capability to locate or identify a cellular device, 2) a description of the legal authority relied upon for using the capability, 3) a description not containing LES information (see conditions 6. and 7. below) of the above-named law enforcement agency's policies or practices that ensure legal compliance and protection of third party privacy rights, 4) the fact that the capability might cause temporary disruption of service for certain cellular devices in the operating area, 5) that the equipment was used to determine general location information about the target cellular device, and 6) that the capability is a sensitive investigative technique so further details are protected and will not be publicly disclosed or confirmed. Note: The preceding provisions shall be narrowly and strictly construed. Any questions regarding interpretation or scope of these provisions must be addressed with the FBI prior to disclosure.
- 6. Except for the strictly constructed permission in condition 5. above or for necessary deliberations between relevant officials necessary for coordination of this nondisclosure agreement, criminal or civil litigation discovery considerations, or public records access request processing, in which the exercise of due diligence to protect LES information and timely notice to the FBI pursuant to this agreement is presumed, the prosecuting agency will not, absent written FBI approval, distribute, disseminate, disclose, or otherwise confirm any LES information, as determined by the FBI, concerning the cell site simulator/pen register equipment/technology to the public, including to any non-law enforcement individuals or agencies not otherwise part of this agreement. These restrictions include, but are not limited to, tradecraft, technical details, functional limitations or vulnerabilities, manufacturer, model name, hardware, software, operating manuals, related technical documentation (including technical/engineering descriptions and capabilities), line item costs, or related entries in acquisition, funding, grant, or

Page 5 of 7 21-cv-10719(FBI)-234 procurement documents, such documents often being susceptible to public disclosure by State or municipal financial authorities.

7. The signing CPO affirms on behalf of her or his agency that questions about or determinations of what constitutes LES or protected homeland security information will be deferred to the FBI. If the prosecuting agency receives a request or order to disclose any information about the cell site simulator equipment/technology, or learns of such anticipated activity, an appropriate official will immediately notify the FBI in order to allow sufficient time for the FBI to assist in protecting the equipment/technology.

All notifications or inquiries regarding this agreement and the subject capability shall be directed to the attention of:



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- 8. The signing CPO understands and acknowledges that the above-named law enforcement agency's approval to acquire and use the cell site simulator is expressly conditioned on all relevant parties' execution of and adherence to this non-disclosure agreement with the FBI. In the event that the FBI determines the any party is failing to abide by the conditions in this agreement, the FBI may notify the vendor/manufacturer to discontinue services for, or disable, the agency's cell site simulator/pen register equipment.
- 9. Once signed, the conditions of this agreement remain in effect until rescinded in writing by the FBI, except that the agreement must be re-accomplished annually. If the State or

municipal government, law enforcement agency, and prosecutor's office do not all agree to the annual renewal, or the annual agreement period otherwise expires (one year from the acknowledged and agreed date) without a completed renewal, or any one of them do not abide by the conditions of the agreement, the FBI reserves the right to rescind its endorsement of the law enforcement agency's acquisition and use of the equipment and to take all lawful action as indicated in condition 8. above.

10. The CPO affirms that any successor to her or his position will be notified about this agreement and of the requirement to adhere to the conditions herein to ensure the above-named law enforcement agency's continued use of cell site simulator/pen register equipment/technology. In any instance of succession in this context, the CPO's agency will notify the FBI as indicated in condition 7. above.

The acceptance of the above conditions shall be evidenced by the signature below of the authorized representative of the Department of Justice

Sincerely,

b3 -1 **Operational Technology Division** -1.2Federal Bureau of Investigation b7C -1.2 b7E -1 Acknowledged and agreed to this \_\_\_\_\_ day of \_\_\_\_\_, 2014. Renewal is due in one year.

Page 7 of 7 21-cv-10719(FBI)-236

REVISION: 2

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Sent: To: Cc: Subject: Attachments:	Wednesday, September 23, 2015 10:12 AM (OTD) (FBI); (OTD)(FBI); (OTD)(FBI); (OTD) (FBI); (OGC)(FBI); (OGC)(FBI); (OGC)(FBI); (OGC)(FBI); (OTD) (FBI); (OTD) (FBI	<b>D</b> n
	NCLASSIFIED / / <del>FOUQ</del>	
	k summary below, it's not clear to me why for her staff) is leaving it up to to	
Sent: Tuesday, September To (OTD)( Cc:		b5 -1 b6 -1 b7C -1 b7E -3
Classification: U	NCLASSIFIED/ <del>/FOUO-</del>	
TRANSITORY RECORD		
please see task below a	and respond by COB 9/30/2015. Template attached.	
Title Classification: Priority: Tasking POC: Originator: Deadline: Summary Of Request:	CSS Procurement NDA UNCLASSIFIED/ <del>/FOUO</del> 4. Low STB 10/1/2015 12:00 PM Tasked to Action	
Detailed Request Description:	asking for a status on this by the deadline. Background: PRIOR INFORMATION PACKETS PROVIDED TO THE	b5 -1 b7E -:
	1	

	b5 -1 b3 -1
	b7E -1
Thanks,	
	b6 -1 b7C -1
From September 08, 2015 9:47 AM	b7E -2
(OTD) (FBI) . (OTD) (FBI); (OTD) (FBI);	]
FBI) Subject: Assigned Task: CSS Procurement NDA	
Hello,	
You have been assigned as an approver on the following task: CSS Procurement NDA	
Available Tracking Numbers	
racking Number:	b7E -2,3
External Tracking Number:	
asks	
The following are deadlines associated with this task:	
Deadline: 10/1/2015 12:00:00 PM	
This email was automatically sent, please do not reply.	
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Classification: UNCLASSIFIED//FOUQ	
Classification: UNCLASSIFIED// <del>FOUG</del>	

#### UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE



**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

March 25, 2014

b3 -1 b7E -1

#### Re: Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligations

LaW ENFORCEMENT SENSITIVE (LES): The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Government (and its contractors), U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

Dear	b3 -1 b7E -1
We have been advised by of the request	
for acquisition of certain wireless collection equipment/technology manufactured by	
Consistent with the conditions on the equipment authorization granted to	
by the Federal Communications Commission (FCC), state and local law	
enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to	
complete this non-disclosure agreement prior to the acquisition and use of the	
equipment/technology authorized by the FCC authorization	

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 1 of 6 21-cv-10719(FBI)-243

#### UNCLASSIFIED//LAW\_ENFORCEMENT SENSITIV

individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents, during indicial hearings, or during other public forums or proceedings. Accordingly, the agrees to the following conditions in connection with its

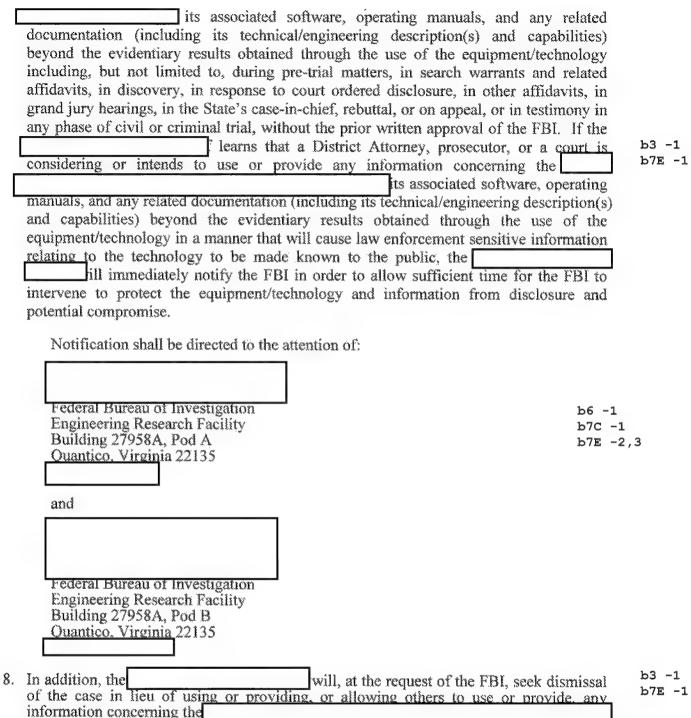
acquisition and use of the

- 1. By entering into this agreement, the affirms that it has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations.
- 2. The assumes responsibility for operating the equipment/technology in accordance with Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the sale of the equipment/technology.
- 3. The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 4. The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 5. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, documentation operating manuals. related technical (including or its technical/engineering description(s) and capabilities) to the public, including to any nonlaw enforcement individuals or agencies.
- 6. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, documentation operating manuals. related technical  $\mathbf{O}\mathbf{f}$ (including its technical/engineering description(s) and capabilities) provided to it to any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only - Not to be Disclosed Outside of the
- 7. The shall not, in any civil or criminal proceeding, use or provide any information concerning the UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

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#### UNCLASSIFIED/ALAW ENFORCEMENT SENSITIVE



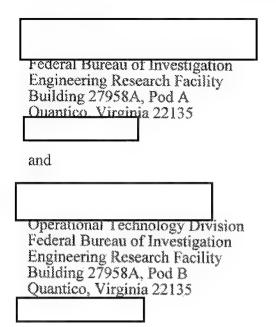
its associated software, operating manuals, and any related documentation (beyond the evidentiary results obtained through the use of the equipment/technology), if using or providing such information would potentially or actually compromise the equipment/technology. This point supposes that the agency has some control or influence over the prosecutorial process. Where such is not the case, or is limited so as to be inconsequential, it is the FBI's expectation that the law enforcement agency identify the applicable prosecuting agency, or agencies, for inclusion in this agreement.

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 3 of 6 21-cv-10719(FBI)-245

9. A copy of any court order in any proceeding in which the tis a party directing disclosure of information concerning the and any associated software, operating manuals, or related documentation (including its technical/engineering description(s) and capabilities) will immediately be provided to the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise. Any such court orders shall be directed to the attention of:	b3 -1 b7E -1
Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico Virginia 22135 b7C -1 b7E -2,3	
and Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B	
10. The will not publicize its acquisition or use of the or any of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases, interviews, or direct or indirect statements to the media.	b3 -1 b7E -1
11. In the event that the receives a request pursuant to the Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or local law, the civil or criminal discovery process, or other judicial. legislative, or administrative process, to disclose information concerning the wireless collection equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities), the will immediately notify the FBI of any such request telephonically and in writing in order to allow sufficient time for the FBI to seek to prevent disclosure through appropriate channels. Notification shall be directed to the attention of:	b3 -1 b7E -1

## UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE



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UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 5 of 6 21-cv-10719(FBI)-247

### UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Sincerely, Sincerely, Deprational Technology Division Federal Bureau of Investigation Acknowledged and agreed to this 27 <sup>th</sup> day of <u>March</u> , 2014. b3 -1 b6 -2 b7c -2 b7E -1
Federal Bureau of Investigation Acknowledged and agreed to this 27 <sup>th</sup> day of <u>March</u> , 2014. b3 -1 b6 -2 b7C -2
b3 -1 b6 -2 b7C -2
b6 -2 b7C -2

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

· · ·	June 17, 2014	
Operational Technology Division Federal Bureau of Investigation	b6 -1 b7C -1	
Attn: Federal Bureau of Investigation		
Re: Addendum to August 28, 2012 Equipment/Technology and Non-Di	"Acquisition of Wireless Collection	
Continued from Page (6) of (6) of the fully exe		b3 -1 b7E -1
The evidenced by me additional signatures below o equipment operators of the	acceptance of the above conditions sha an authorized representative and wireless colle	ll be ction
	its entirety, 1 agree to adhere completely to the Diligation.	
Acknowledged and agreed to this 19	day of June, 2014.	
	Arte Part	
		b3 -1
		b6 -2 b7C -2 b7E -1

EQUAL OPPORTUNITY EMPLOYER COURTESY · SERVICE · PROTECTION b3 -1 b7E -1

b3	-	1	
b7E		_	1

17 March 2014	In Reply Please Refer to:	
Attention:		b3 -1 b7E -:
Reference:		

Contractor respectfully requests approval to provide capability to the attached state & local law enforcement agency. Per the defined process, please contact this agency to execute the FBI NDA.

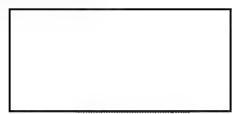
Sincerely,

b3 -1 b7E -1





Contact Information:



Q	3 -1
Senior Executive Level Manager that can accept responsibility for the proper use of equipment	
b	7C -2
b	7E -1
All individuals that will be operating equipment within the department	

NOTE: Failure to accurately complete this information will result in delay in NDA processing

	Senior Executive Level Manager that will accept responsibility for the proper use of equipment TOUR Some or site spectrum and that the proper use of equipment TOUR Some or site spectrum and that the proper use of equipment TOUR Some or site spectrum and that the proper use of equipment TOUR Some or site spectrum and that the proper use of equipment TOUR Some or site spectrum and that the proper use of equipment TOUR Some or site spectrum and that the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and the proper use of equipment TOUR Some or site spectrum and th	
7	AR individuals that will be operating equipment within the department Weiking Weiking Units Content of Content	b3 -1
	Del Name de L'appear ser NIA Hank felle Maine Englise Maine	b6 -2
		b7C -2
		b7E -1

b3 -1 b7E -1

September 15, 2014

Canadianas V			b6 -1
	echnology Division a of Investigation		b7C -1
Attn: Federal Barea	u of investigation		
	Addendum to September 1 úpment/Technology and No	11, 2014 "Acquisition of Wireless Collection m-Disclosure Obligation"	
Continued fro	m Page 6 of 6:		b3 -1 b7E -1
The evidenced by	the additional signatures	below of an authorized representative and	shall be
Having read a and implication	ind understood the agreement ms of this Non-Disclosure O	ent in its entirety. I agree to adhere completely to the rule Obligation.	0%
Ackne	wledged and agreed to this	18 day of South and King 2014.	

b3 -1 b6 -2 b7C -2 b7E -1

b3 -1 b7E -1

December 10, 2014

**Operational Technology Division** 

b6 -1 b7C -1

Federal Bureau of Investigation

Attn:

Federal Bureau of Investigation

Re: Addendum to September 11, 2014 "Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligation"

Continued from Page 6 of 6:

The	acceptance	of	the	above	conditions	shall	be 1	- 20	1
evidenced by the additional signatures below of an auti							٦ŀ	57E	-1

Having read and understood the agreement in its entirety. I agree to adhere completely to the rules and implications of this Non-Disclosure Obligation.

Acknowledged and	agreed to this	/ (2) day	of DECEMBER	, 2014.

	NV.	N	 	<del>بد</del> ۲	 			
								b3 -1
								b6 -2
								h70 0
								b7C -2
								b7E -1



**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

September 11, 2014

b3 -	1
b6 -	2
b7C	-2
b7E	-1

### Re: Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligations

**LAW ENFORCEMENT SENSITIVE (1.123).** The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Government (and its contractors), U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

Dea	b3 -1
We have been advised by of the	b6 -2 b7C -2 b7E -1
request for acquisition of certain wireless collection equipment/technology manufactured by	
Consistent with the conditions on the equipment authorization granted to	
by the Federal Communications Commission (FCC), state and local law	
enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to	
complete this non-disclosure agreement prior to the acquisition and use of the	
equipment/technology authorized by the FCC authorization.	

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 1 of 6 21-cv-10719(FBI)-255

individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents, during judicial hearings, or during other public forums or proceedings. Accordingly, the agrees to the following conditions in connection with its acquisition and use of the

- 1. By entering into this agreement, the affirms that it has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations.
- The assumes responsibility for operating the equipment/technology in accordance with Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the sale of the equipment/technology.
- The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 5. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 6. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to it to any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only Not to be Disclosed Outside of th

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

b3 -1 b7E -1

b3 -1 b7E -1

7.	The shall not in any civil or criminal proceeding use or provide any information concerning the its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology including, but not limited to, during pre-trial matters, in search warrants and related affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the learns that a District Attorney, prosecutor, or a court is considering or intends to use or provide any information concerning the its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology in a manner that will cause law enforcement sensitive information relating to the technology to be made known to the public, the will immediately notify the FBI in order to allow sufficient time for the FBI	b3 -1 b7E -1
	Tederal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Quantico, Virginia 22135 (703) 985-6100 and	b6 -1 b7C -1 b7E -2,3
	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico. Vireinia 22135	
8. [	In addition, the will, at the request of the FBI, seek dismissal of the case in heu of using or providing, or allowing others to use or provide, any information concerning the its associated software, operating manuals, and any related documentation (beyond the evidentiary results obtained through the use of the equipment/technology), if using or providing such information would potentially or actually compromise the equipment/technology. This point supposes that the agency has some control or influence over the prosecutorial process. Where such is not the case, or is limited so as to be inconsequential, it is the FBI's expectation that the law enforcement UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE	b7E -1 ]

Page 3 of 6

21-cv-10719(FBI)-257

agency identify the applicable prosecuting agency, or agencies, for inclusion in this agreement.

9.	A copy of any court order in any proceeding in which the is a party directing disclosure of information concerning the and any associated software, operating manuals, or related documentation (including its technical/engineering description(s) and capabilities) will immediately be provided to the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and potential compromise. Any such court orders shall be directed to the attention of:	b3 -1 b7E -1
	Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico Virginia 22135	-1
	and	
	Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Quantico, Virginia 22135	
10	). The prill not publicize its acquisition or use of the pr any of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases, interviews, or direct or indirect statements to the media.	b3 -1 b7E -1
11	I. In the event that the receives a request pursuant to the Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or local law, the civil or criminal discovery process, or other judicial, legislative, or administrative process, to disclose information concerning the wireless collection equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities), the will immediately notify the FBI of any such request telephonically and in writing in order to allow sufficient time for the FBI to seek to prevent disclosure through appropriate channels. Notification shall be directed to the attention of:	

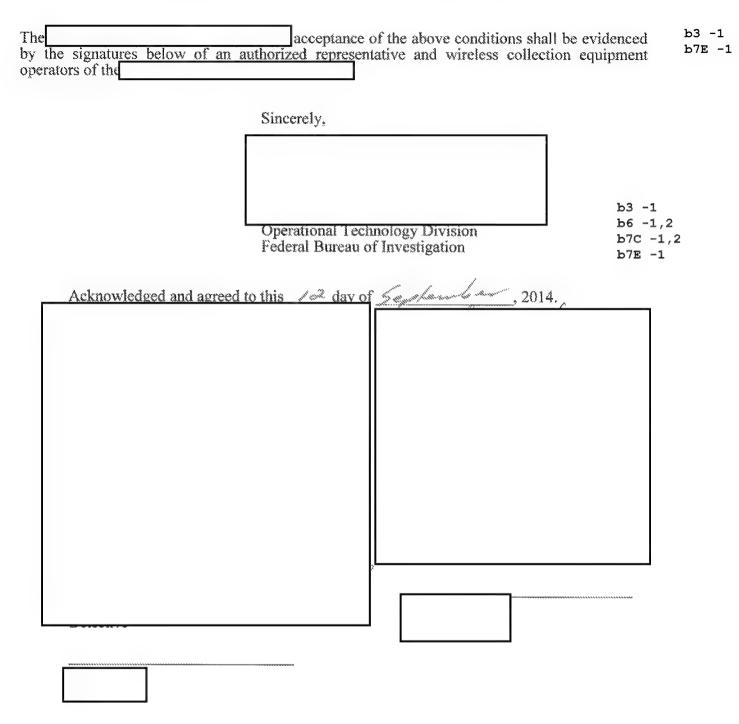
UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Ouantico Virginia 22135
and
Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Quantico, Virginia 22135 (703) 985-6840

b6 -1 b7C -1 b7E -2,3

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Page 6 of 6 21-cv-10719(FBI)-260



**U.S. Department of Justice** 

Federal Bureau of Investigation

Washington, D.C. 20535-0001

May 2, 2014

Re: Acquisition of Wireless Collection Equipment/Technology and Non-Disclosure Obligations

LAW ENFORCEMENT SENSITIVE (LES): The information in this document is the property of the Federal Bureau of Investigation (FBI) and may be distributed within the Federal Government (and its contractors). U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know. Distribution beyond these entities without FBI Operational Technology Division authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the originating agency. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

Dear

We have been advised by \_\_\_\_\_\_\_ of the \_\_\_\_\_\_\_ request for accusisition of certain wireless collection equipment/technology manufactured by \_\_\_\_\_\_\_ Consistent with the conditions on the equipment authorization granted to \_\_\_\_\_\_\_ by the Federal Communications Commission (FCC), state and local law enforcement agencies must coordinate with the Federal Bureau of Investigation (FBI) to complete this non-disclosure agreement prior to the acquisition and use of the equipment/technology authorized by the FCC authorization.

As you are aware, law enforcement agencies increasingly rely on wireless collection equipment/technology to conduct lawfully-authorized electronic surveillance. Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 1 of 6 21-cv-10719(FBI)-261

b3 -1 b6 -2 b7C -2 b7E -1

> b3 -1 b6 -2 b7C -2

> b7E -1

individuals, but also adversely impact criminal and national security investigations. That is, disclosure of this information could result in the FBI's inability to protect the public from terrorism and other criminal activity because, through public disclosures, this technology has been rendered essentially useless for future investigations. In order to ensure that such wireless collection equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including but not limited to: in press releases, in court documents, during indicial hearings, or during other public forums or proceedings. Accordingly, the agrees to the following conditions in connection with its acquisition and use of the

- 1. By entering into this agreement, the \_\_\_\_\_\_\_\_\_ affirms that it has statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations.
- The assumes responsibility for operating the equipment/technology in accordance with Federal law and regulation and accepts sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the sale of the equipment/technology.
- The will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- The will coordinate with the FBI in advance of its use of the wireless collection equipment/technology to ensure de-confliction of respective missions.
- 5. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) to the public, including to any non-law enforcement individuals or agencies.
- 6. The will not distribute, disseminate, or otherwise disclose any information concerning the wireless collection equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to it to any other law enforcement or government agency without the prior written approval of the FBI. Prior to any approved distribution, dissemination, or comparable disclosure of any information concerning the wireless collection equipment/technology or any software, manuals, or related technical documentation related to such equipment/technology, all materials shall be marked "Law Enforcement Sensitive, For Official Use Only Not to be Disclosed Outside of the

UNCLASSIFIED/ALAW ENFORCEMENT SENSITIVE

b7E -1

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b3 -1 b7E -1

7.	The shall not, in any civil or criminal proceeding,	b3 -1
	use or provide any information concerning the	] <sup>b6 -2</sup> b7c -2
	its associated software, operating manuals, and any related	b7E -1
	documentation (including its technical/engineering description(s) and capabilities)	
	beyond the evidentiary results obtained through the use of the equipment/technology	
	including, but not limited to, during pre-trial matters, in search warrants and related	
	affidavits, in discovery, in response to court ordered disclosure, in other affidavits, in	
	grand jury hearings, in the State's case-in-chief, rebuttal, or on appeal, or in testimony in any phase of civil or criminal trial, without the prior written approval of the FBI. If the	
	earns that a District Attorney, prosecutor, or a	
	court is considering or intends to use or provide any information concerning the	
ſ	wireless collection equipment/technology, its associated software, operating	
	manuals, and any related documentation (including its technical/engineering description(s)	i
	and capabilities) beyond the evidentiary results obtained through the use of the	
	equipment/technology in a manner that will cause law enforcement sensitive information	
r	relating to the technology to be made known to the public, the	
L	will immediately notify the FBI in order to allow sufficient time for the FBI	
	to intervene to protect the equipment/technology and information from disclosure and potential compromise.	
	potential voniprofinoe.	
	Notification shall be directed to the attention of:	
	Federal Bureau of Investigation b6 -1	
	Engineering Research Facility b7C -1 Building 27958A, Pod A b7E -2,	~
	Building 27958A, Pod A b7E -2, Ouantico. Virginia 22135	3
	and	
	GAR SEA	
	Operational Technology Division	
	Federal Bureau of Investigation	
	Engineering Research Facility	
	Building 27958A, Pod B	
	Ouantico Virginia 22135	
8.	In addition, the will, at the request of the FBI,	b3 -1 b7E -1
	seek dismissal of the case in lieu of using or providing, or allowing others to use or	D/2 1
	provide, any information concerning the its associated software, operating manuals, and any related	
	documentation (beyond the evidentiary results obtained through the use of the	
	equipment/technology), if using or providing such information would potentially or	
	actually compromise the equipment/technology. This point supposes that the agency has	
	some control or influence over the prosecutorial process. Where such is not the case, or is limited so as to be inconsequential, it is the EPP's association that is not the case, or	
	is limited so as to be inconsequential, it is the FBI's expectation that the law enforcement	

UNCLASSIFIED//<del>LAW\_ENFORCEMENT SENSITIVE</del>

Page 3 of 6

21-cv-10719(FBI)-263

-2 -1

agency identify the applicable prosecuting agency, or agencies, for inclusion in this agreement.

9. A copy of any court order in any proceeding in which the is a party directing disclosure of information concerning the and any associated software, operating manuals, or related documentation (including its technical/engineering description(s) and capabilities) will immediately be provided to the FBI in order to allow sufficient time for the FBI to intervene to protect the equipment/technology and information from disclosure and	b3 -1 b7E -1
potential compromise. Any such court orders shall be directed to the attention of:	
Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Quantico, Virginia 22135	
b6 -1	
and b7C -1 b7E -2,3	
Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod B Ouantico. Virginia 22135	
10. The will not publicize its acquisition or use of the equipment/technology or any of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases, interviews, or direct or indirect statements to the media.	b3 -1 b7E -1
11. In the event that the receives a request pursuant to the Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or local law, the civil or criminal discovery process, or other indicial legislative or administrative process, to disclose information concerning the wireless collection equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities), the will immediately notify the FBI of any such request telephometally and in writing in order to allow sufficient time for the FBI to seek to prevent disclosure through appropriate channels. Notification shall be directed to the attention of:	

# UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 4 of 6 21-cv-10719(FBI)-264

Federal	Bureau of Investigation
Enginee	ring Research Facility
	g 27958A, Pod A
Ouantic	o. Virginia 22135
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and

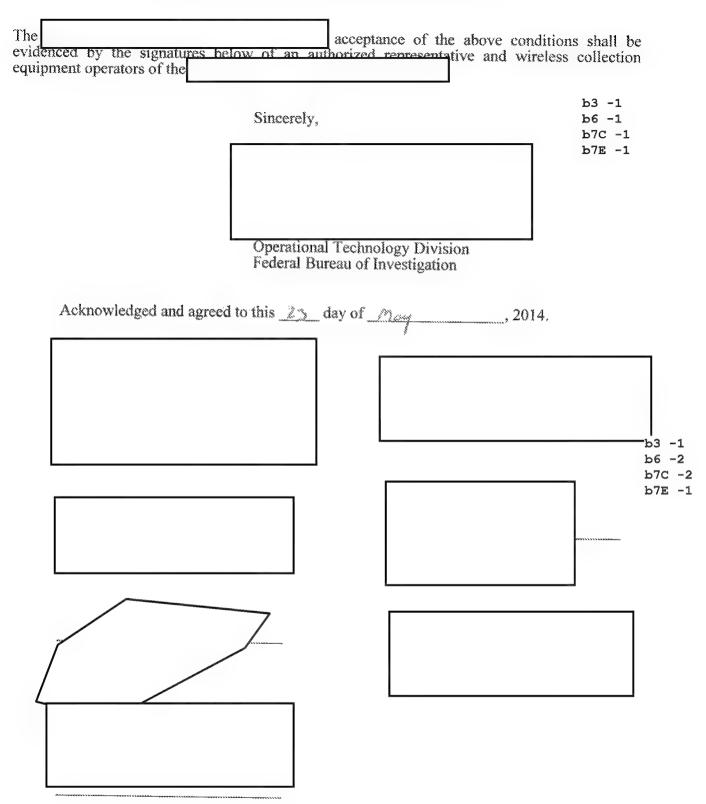
Г

Operational Technology Division
Federal Bureau of Investigation Engineering Research Facility
Building 27958A, Pod B
Ouantico Virginia 22135

b6 -1 b7C -1 b7E -2,3

UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

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UNCLASSIFIED//LAW ENFORCEMENT SENSITIVE

Page 6 of 6 21-cv-10719(FBI)-266

FD-1057	(Rev.	5-8-	10)
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UNCLASSIFIED

### FEDERAL BUREAU OF INVESTIGATION

Electronic Communication

Title: (U) 01/08 Date: 01/17, /2019 - 01/09/2019	/2019 <b>b7e -7</b>
From: Contact:	
Approved By: SSA	b6 -1 b7C -1 b7E -2,3
Drafted By:	
Case ID #: (U)	
Synopsis: (U) To document the use of CSS on 01/08/201 and 01/09/2019 to locate a target cell phone.	9
OnFBIrequested assistance fromto locate a gang fugitive wanted by the	]
	b3 -1 b6 -1,3
specifically in the area;	b7C -1,3 b7E -1,3
however,	
obtained a state search warrant for the u	se
The	<u> </u>
On 01/08/2019 and 01/09/2019, and	
	1
(likely), The gang fugitive wa	
subsequently arrested without incident in on Al mission data was purged as required.	1

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21-cv-10719(FBI)-267

			UNCLAS	SSIFIED	)				b7E -6,7
Title:	(U)			-	- 01/08	3/2019	- 01/09/	2019	
Re:		, 01/1	7/2019						

Below is a summary of the target phone parameters:

2. 3.	FBI file number: Other agency(ies) name if DTA: Type of operation: Location Result: Successful	b3 -1 b6 -1,3 b7C -1,3 b7E -1,6
5.		
	Type of legal authority: State search warrant	1
/.	Legal authority jurisdiction: State of California - Superior Court	]
	Operator's certification statement about data deletion	

**\*** \*

### UNCLASSIFIED

FEDERAL BUREAU OF INVESTIGATION FOI/PA DELETED PAGE INFORMATION SHEET FOI/PA# 21-cv-10719

Total Deleted Page(s) = 3

Page 5 ~ b5 - -2; Page 6 ~ b5 - -2; Page 7 ~ b5 - -2;

X Deleted Page(s) X

X No Duplication Fee X

X For this Page X

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					b3 -1 b7E -6
FD-1057 (Rev. 5-8-10)	UNCL	ASSIFIED//FOUO			
	FEDERAL BURE	AU OF INVEST	GATION		
Title: (U	) Interim Policy	/ EC	Date:	07/18/2014	b7E -1
CC: FIELD	OFFICES				
	Contact:			b3 -1	
Approved H	<b>3</b> ∑:			b6 -1 b7C -1 b7E -2,3	
Drafted By	<i>z</i> :			b3 b6	
				b70	1 _1

#### LAW ENFORCEMENT SENSITIVE

(UTTFOUD)

Case ID #:

This information is the property of the FBI and may be distributed to state, tribal, or local government law enforcement officials with a need-to-know. Further distribution without FBI authorization is prohibited. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access.

Synopsis: (U//DRS) Communication of interim policy regarding the deployment of technology.	b7E -1
Enclosure(s): Enclosed are the following items: 1. (U) Three page legal policy document. 2. (U) One pagenon-disclosure notice. b7	E -1
Details:	

#### (U/ DEFS) Effective immediately, the Deputy Director, in coordination

UNCLASSIFIED//FOUG

b7E -3,6

UNCLASSIFIED//FOC (U) b3 -1 Title: (U) Interim Policy EC b7E - Re: 07/18/2014	
with the has directed that the attached three page guidance will serve as the new, interim policy on the deployment of equipment, also known as until superseded by the forthcoming Accordingly, all guidance currently contained in which conflicts in any way with the attached policy is superseded.	<b>b7E -1,3,5</b>
(U/DNS) The has also directed this guidance will govern the deployment of equipment and personnel in support of missions by the FBI. Where this interim guidance conflicts with requirements in , this interim guidance will	<b>Ъ7Е -3,5</b>
control as an exception to until the is revised accordingly. When providing services during a mission, all FBI personnel must notify the and the chief prosecutor(s) of the jurisdiction(s) in which the assistance will be provided that the receipt of FBI assistance is expressly conditioned on the nondisclosure provisions governing FBI information, as set forth in and as well as in FBI policies on the protection, use, and dissemination of LES information and in any separate NDAs that may be in effect that treat LES matters. Prior to providing any	
assistance, the approved notification language (attached) must be sent in writing or via e-mail to the RAO and the chief prosecutor(s), as applicable. Both the must acknowledge receipt of the notice either in writing or via e-mail before FBI personnel can begin using the equipment. Both the notification and the acknowledgements must be serialized and uploaded to the substantive domestic assistance case file opened for the case. All FBI personnel should note the interim policy merely requires notice, and an	
acknowledgement of receipt of our policy limitations on the provision         of       assistance - neither the         nor the       are	
UNCLASSIFIED//FOOQ	

UNCLASSIFIED//FOR	
Title: (U) Interim Policy EC	b3 -1 b7E -3,6
required to sign the document, and formal execution of a non-disclosu agreement is not required. FBI personnel may not amend, edit or char the approved notification language without the prior approval of the OTD.	
(U//IXS) Finally, all FBI personnel are reminded all FBI is considered law enforcement sensitive (LES). Only the or his written designee [not delegable below the level]), may authorize the release, disclosure, sharing, decontrol, or sanitization of LES information concerning the program in accordance with	or
Field office personnel are reminded that, while delegated the authority to approve requests, field office personn do not have authority under to approve the release, disclosure, sharing, decontrol, or sanitization of any LES information beyond the absolute minimum necessary to effectuate the actual provision of This limited authorization does not include authority to release, disclose, share, decontrol, or sanitize LES information for discovery or disclosure in connection with legal or administrative proceedings. Violations must be reported to the of the FBI division with programmatic responsibility and control over the equipment, technology, or method; the and the appropriate for appropriate disposition. Questions should be referred to at at	b6 -1 b7C -1 b7E -2,3,5

**\*** 

UNCLASSIFIED//FOUO

# APPROVED NON-DISCLOSURE NOTICE

April 15, 2014

b7E -1

UNCLASSIFIED

FEDERAL BUREAU OF INVESTIG	ATION	1
Form Type: EMAIL	Date:	03/24/2016
Title:(U) email open records		
Approved By:		b6 -1
Drafted By:		b7C -1
Case ID #:		1

b3 -1 b5 -2 Synopsis: (U) Email concerning Opens Records request b7E -1,6

**\* \*** 

UNCLASSIFIED

b7E -6

	(FBI)	
From: Sent: To: Cc:	(FBI) <u>Wednesdav. March 23. 2016 11:28 AM</u> (FBI) (FBI); (CON); (CON); (CON);	
Subject:	(FBI) Open Records request UNCLASSIFIED//FOBO	
SentinelCaseId:	NON-RECORD	
Classification: ====================================	UNCLASSIFIED// <del>POUC</del>	b3 -1 b5 -1,2 b6 -1,2 b7C -1,2 b7C -1,2

If you have any questions please let me know.

Thanks,

b6 -1 b7C -1 Classification: UNCLASSIFIED//FOLO

	(FBI)	
From: Sent: To: Cc: Subject:	Wednesday, March 23, 2016 10:35 AM (FBI) RE: Open Records Request - Cell Site Simulator	b5 -1,2 b6 -1,2 b7C -1,2 b7E -1
To: Cc: Subject: RE: Open I	Age (FBI) [mailto: Arch 23. 2016 9:06 AM (FBI) Records Request - Cell Site Simulator Lved? I just wanted to follow-up with you.	b3 -1 b5 -1,2 b6 -1,2 b7C -1, b7C -1,
CC: Original Messa From: Sent: Friday, March To: Cc:	[mailto:/]	
Original Messa From: Sent: Friday, March To: Cc: Subject: FW: Open F	(FBI) [mailto:	b3 -1 b5 -1,2 b6 -1,2 b7C -1,2 b7C -1,2 b7E -1

Have a good week-end!	
Original Message From: (OTD) (FBI) Sent: Wednesday, March 09, 2016 12:04 PM To: (FBI) Cc: (FBI) Cc: (FBI) (FBI); (OGC) (FBI); (OGC) (FBI) Subject: RE: Open Records Request - Cell Site Simulator	] (отр)
(U//POUO - Deliberative Process Material) Hi,	
Operational Technology Division	b5 -1,2 b6 -1 b7C -1 b7E -2,3
Federal <u>Bureau of Invest</u> igation office:	
From:       (OGC) (FBI)         Sent: Tuesday, March 08, 2016 3:04 PM         To:       (FBI)         (OGC) (FBI)         Cc:       (FBI)         (FBI)       (FD) (CON)         (FBI)         Subject: RE: Open Records Request - Cell Site Simulator	(OTD)
Copying in OTD -	
Federal Bureau of Investigation	b6 -1 b7C -1 b7E -1,2,3
Office o <del>f the General Co</del> unsel Office: BB: E-Mail:	
Confidentiality Statement: This message is transmitted to you by the Office of the fourth of the Federal Bureau of Investigation. The message, along with any attachme	ants may
be confidential and legally privileged. If you are not the intended recipient of the message, please destroy it promptly without further retention or dissemination (unless otherwise required by law). Please notify the sender of the error by a separate e-matcalling	nis ss
From: [] (FBI) Sent: Tuesday, March 08, 2016 10: <u>37 AM</u>	
To: (OGC) (FBI); (OGC) (FBI) Cc: (FD) (CON) Subject: FW: Open Records Request - Cell Site Simulator	

											b3 -	-1
 	1										b5 -	-1,2
and												-1,2
I left y	ou a message.	I forgot	: you	handled	this	matter	last	time;	or 3	I would	b7С	-1,2
	didn't see yo										b7E	

	I
	S
Please feel free to correspond to directly, but please keep us in the keep our Executive Management apprised.	≥ loop so we can
CDC Division FBI	
CC: SSA PLS	b6 -1,2 b7C -1,2
From: [mailto: [mailto Sent: Tuesday, March 08, 2016 8:55 AM To:BI) Subject: FW: Open Records Request - Cell Site Simulator	
The request we spoke about is attached.	
From:	b3 -1 b5 -1,2
***	b6 -2,4 b7C -2,4
From: Sent: Monday, March 07, 2016 2:44 PM To: Cc:	b7E -1
Subject: FW: Cell site simulator info request	

	b3 -1 b5 -1,2 b6 -2,4 b7C -2,4 b7E -1
From: Sent: <u>Monday, March 07, 2016 10:42 AM</u> To: Subject: FW: Cell site simulator info request	
and	
Please see attached	]
From:org <mailto [mailto] Sent: Fridav. March 04, 2016 1:54 PM To:</mailto 	
Subject: Cell site simulator info request Hi, Thanks!	

Subscribe to	

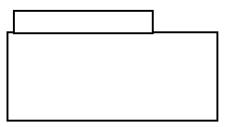
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	(FBI)	
	From:	
C	Thanks for the update.  From: (FBI) [mailto ] Sent: Tuesday, March 08, 2016 1:21 PM To: (FBI) Subject: RE: Open Records Request fo	b3 -1 b6 -1,2,3 b7C -1,2,3 b7E -1,2
	I cc'dhim above. He goes by	
	From: Date: 03/08/2016 1:09 PM (GMT-06:00) To: BI)" Subject: RE: Open Records Request for	b3 -1 b6 -1,2,3 b7C -1,2,3 b7E -1,2

I didn't get the new guy's email right, and I didn't write down his name either. Can you sent that along to me so that I will have a correct point of contact next time?



From: FBI) Sent: Tuesday, March 08, 2016 9:28 AM To: Cc: Subject: RE: Open Records Request fo	b6 -1,2,3 b7C -1,2,3 b7E -2
Thank you We will coordinate with our	
Thanks you –	
From:	
fyi	
From       (OGC) (FBI) [mailto         Sent: Wednesday, February 25, 2015 3:54 PM         To         Cc:       (OGC) (FBI)         Subject: RE: Open Records Request for	b6 -1,2,3 b7C -1,2,3 b7E -2
The FBI has no objections to releasing the NDA in this particular instance. Thanks for working with us on this important matter,	
Federal Bureau of Investigation (Office)	
(Fax) <u>Confidentiality Statement</u> : This message is transmitted to you by the Office of the General Counsel of the Federal Bureau of Invest The message is transmitted to you by the Office of the General Counsel of the Federal Bureau of Invest	igation.
The message, along with any attachments, may be confidential and legally privileged. If you are not the intended recipient of this message, please destroy it promptly without further retention or dissemination otherwise required by law). Please notify the sender of the error by a separate e-mail or by calling	(unless
From	—b6 -1,3 b7C -1,3
Sent: Wednesday, February 25, 2015 9:32 AM To: (OGC) (FBI)	b7E -2
Cc Subject: FW: Open Records Request for	

I have received your voice message and pursuant to that message I am sending my email address.	<u>along wit</u> h
that of my colleague who also works on Open Records Act requests for the	
I look forward to hearing from you regarding the Nondisclosure Notice/Letter Agreement pertain	ing to cell
phone location technology.	
	b3 -1 b6 -2,3 b7C -2,3
From:Records Unit]	b7E -1
Sent: Tuesday, February 03, 2015 10:56 AM	
To:	
Subject: Open Records Request for	
CONFIDENTIALITY NOTE: This e-mail message and any attachments are intended solely for the	he person to

CONFIDENTIALITY NOTE: This e-mail message and any attachments are intended solely for the person to which it is addressed and may contain privileged and confidential information protected by law. If you have received this communication in error, please notify the sender immediately by telephone or e-mail, destroy this message and delete any copies held in your electronic files. Unauthorized use and/or re-disclosure may subject you to penalties under applicable state and federal laws.

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	(FBI)	
From: Sent: To: Subject:	Tuesday March 08 2016 1:08 PM (FBI) RE: Open Records Request fo	
	uy's email right, and I didn't write down his name either. ect point of contact next time?	Can you sent that along to me so b3 -1 b6 -1,2,3 b7C -1,2,3 b7E -1
From Sent: Tuesday, March To: Cc: Subject: RE: Open Re	—	b6 -1,2,3 b7C -1,2,3 b7E -2
Thank you We	e will coordinate with ou	
Thanks you –		
From Sent: Tuesday, Marc To: Cc: Subject: FW: Open H	(FBI)	
То	(OGC) (FBI) [ <u>mailto</u> bruary 25, 2015 3:54 PM GC) (FBI) lecords Request for	b3 -1 b6 -1,2,3 b7C -1,2,3 b7E -1,2
The FBI has no objec Thanks for working v	tions to eleasing the NDA in this partic vith us on this important matter,	ular instance.

Federal Bureau of Investigation		
(Office)		
(Office (Cell (Fax)	b7E -2,3	
(Fax)		
J		

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This message is transmitted to you by the Office of the General Counsel of the Federal Bureau of Investigation. The message, along with any attachments, may be confidential and legally privileged. If you are not the intended recipient of this message, please destroy it promptly without further retention or dissemination (unless otherwise required by law). Please notify the sender of the error by a separate e-mail or by calling

From:	nan oo dhalay ahay i dhilaan ah ay maadaa ah ah ah ahaan yaayee ah
Sent: Wednesday, February 25, 2015 9:32 AM	
To OGC) (FBI)	b3 -1
	b6 -1,2,3
Subject: FW: Open Records Request for	b7C -1,2,3 b7E -1,2
I have received your voice message and pursuant to that message I am sending my email address.	along with
that of my colleague who also works on Open Records Act requests for the	
T look forward to hearing from you regarding the Nondisclosure Notice/Letter Agreement pertaining	ng to cell
phone location technology.	
From: Records Unit]	
Sent: Tuesday, February 03, 2015 10:56 AM	
<b>To:</b>	
***	
Subject: Open Records Request fo	
CONFIDENTIALITY NOTE: This a mail massage and any attachments are intended sololy for th	an a

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UNCLASSIFIED

### FEDERAL BUREAU OF INVESTIGATION

Import Form

Form Type: EMAIL	Date:	04/21/2016
Title:(U) Legal Advice		
Approved By:		b5 -2 b6 -1
Drafted By:		b7C -1 b7E -3,6
Case ID #: (U)		1
Synopsis: (U) OTD Policy		

**\*** 

UNCLASSIFIED

time of a second state of the s	(CON)	
From: Sent: To: Subject: SentinelCaseld:	(FBI) Wednesdav. April 20, 2016 10:03 AM CON) FWNon-Disclosure Agreement UNCLASSIFIED//EC	b6 -1 b7C -1
	: UNCLASSIFIED//PODQ ROCESS PRIVILEGED DOCUMENT ====================================	b7E -1
Administrative		
From: Sent: Thursday, Marcl To Cc Subject: RE:	FBI) FBI) FBI); Non-Disclosure Agreement UNCLASSIFIED//FOUC	FBI) b3 -1 b6 -1
	: UNCLASSIFIED//FOOG ROCESS PRIVILEGED DOCUMENT ====================================	b7C -1 b7C -1 b7E -1
Thanks The attac	chment will be useful if we receive an inquiry. Please keep it handy.	
From Sent: Thursday, March To: Cc:	(FBI) FBI);(FBI	(FBI)
Subject: FW:	: UNCLASSIFIED//FOUC	 b3 -1
DELIBERATIVE P	ROCESS PRIVILEGED DOCUMENT	b6 -1 b7C -1 b7E -1
	rovided by OTD as to how to respond to inquiries regarding the CSS. I will re ke sure we are prepared to respond in accordance with the policy if this situ	-
Thanks,		
From	(OTD) (FBI)	

21-cv-10719(FBI)-290

Sept: Thursday. March 24, 2016 8:54 AM	
<b>To</b> (F <u>BI</u> )	
<b>Cc:</b> (FBI); (OTD) (FBI); OTD) (FBI)	
(OTD) (FBI);OPA) (FBI);(OGC) (FBI) DGC) (FBI)	I);
(FBI); (FBI)	
Subject: RE: Non-Disclosure Agreement UNCLASSIFIED//FOUG	b3 -1
	b5 -1,
	b6 -1
Classification: UNCLASSIFIED//POUQ	b7C -1
DELIBERATIVE PROCESS PRIVILEGED DOCUMENT	b7E -1
(U//FOVO) as I understand this situation,	
(U//EOHQ) All that out of the way	
<< File pril 2015.pdf >>	
(U) Naturally, the stakeholders copied herein might wish to give their perspectives	
(b) Naturally, the stakeholders copied herein hight wish to give their perspectives	
From: (FBI)	
Sent: Wednesday. March 23, 2016 5:55 PM	
To:(OTD) (FBI)	
Cc: (FBI)	
Subject: Non-Disclosure Agreement UNCLASSIFIED//FOUG	3 -1
b.	5 -1,2
	6 -1
	7C -1
b	7E -1
Please provide whatever guidance you can on this issue.	

Thanks again,

Classification: UNCLASSIFIED//FOUC

Classification: UNCLASSIFIED//FORQ

Classification: UNCLASSIFIED//POWQ

classification: UNCLASSIFIED//POUD

Classification: UNCLASSIFIED//E940

UNCLASSIFIED

## FEDERAL BUREAU OF INVESTIGATION

Import Form

Form Type: EMAIL	Date:	04/21/2016
Title:(U) Legal Advice		
Approved By:		
Drafted By:		b5 -2 b6 -1 b7C -1
Case ID #: (U)		b7E -3,6

Synopsis: (U) Legal Advice, OTD/non-disclosure

**\*** 

UNCLASSIFIED

(CON)	
From:         (FBI)           Sent:         Wednesday_April 20_2016_10:04 AM           To:         (CON)           Subject:         FW: Open Records request UNCLAS	SSIFIED// <del>EQUQ</del>
SentinelCaseId: NON-RECORD	
Classification: UNCLASSIFIED//FOOD	b3 -1 b6 -1 b7C -1 b7E -1
Administrative please.	
Thanks,	
From:       (FBI)         Sent: Wednesday. March 23. 2016 3:18 PM         To       (FBI)         Cc:       (FBI)         FBI);       (FBI)         Subject: RE:       Open Records request UNCLASSIFIED//FOND         Classification:       UNCLASSIFIED//FOND         I agree on all counts. Thanks for filling me in. We should seek OTD guidant inquiries to us.         Thanks,	b3 -1 b6 -1 b7C -1 b7C -1 b7E -1
From: BI) Sent: Wednesday, March 23, 2016 11:28 AM To: (FBI) Cc: (FBI) (FBI) (FBI) (FBI) Subject: Open Records request UNCLASSIFIED//FOUC	(CON);
Classification: UNCLASSIFIED//FORC	=======

Mr.

If you have any questions please let me know.	b3 -1 b5 -1
n you have any questions please let me know.	b6 -1
Thanks,	b7C -1
	b7E -1
Classification: UNCLASSIFIED//FQU0	
Classification: UNCLASSIFIED//FXO	
Classification: UNCLASSIFIED//D&UO	

UNCLASSIFIED//EOUO

## FEDERAL BUREAU OF INVESTIGATION Import Form Form Type: OTHER Date: 06/09/2016 Title: (U/2000) & Non-Disclosure Obligations Approved By: b3 -1 Drafted By: b6 -1,3,5 b7C -1,3,5 b7E -1,6 Case ID #: (U) Victim: Synopsis: (U// DOSQ) Non-Disclosure Obligations form signed by SAC, and

**\* \*** 

UNCLASSIFIED/ZFOUC

	U.S. Department of Justice	
	Federal Bureau of Investigation	
	Washington, D.C. 20535-0003	
	June 7, 2016	
		o3 -1 o7E -1
Re:	& Non-DisclosureObligations	

LAW ENFORCEMENT SENSITIVE (LES): The information in this document is the property of the Federal Bureau of Investigation (FBI). It may be distributed within the Federal Government (and its contractors), to U.S. intelligence, law enforcement, public safety or protection officials and individuals with a need to know only if authorized by the FBI. Precautions should be taken to ensure this information is stored and/or destroyed in a manner that precludes unauthorized access. Information bearing the LES caveat may not be used in legal proceedings without first receiving authorization from the FBI. Recipients are prohibited from subsequently posting the information marked LES on a website on an unclassified network.

	b3 -1 b7E -1,
	DIE -I,
We have received a request from the for	
specifically use of a The type of support requested	
is considered Law Enforcement Sensitive/Classified and therefore consistent with FBI policy	
governing these technologies and the provision of approval is	
contingent on both the	
and the of the jurisdiction concerned, executing this non-	
disclosure agreement.	

Disclosing the existence of and the capabilities provided by such equipment/technology to the public would reveal sensitive technological capabilities possessed by the law enforcement community and may, among other things, allow individuals who are the subject of investigation wherein this equipment/technology is used to employ countermeasures to avoid detection by law enforcement. This would not only potentially endanger the lives and physical safety of law enforcement officers and other individuals, but also adversely impact criminal and national security investigations. Disclosure of this information could degrade the FBI's ability to protect the public from terrorism and other 3

criminal activity because, through public disclosures, this technology could be rendered essentially useless for future investigations. In order to ensure that such equipment/technology continues to be available for use by the law enforcement community, the equipment/technology and any information related to its functions, operation, and use shall be protected from potential compromise by precluding disclosure of this information to the public in any manner including, but not limited to: in press releases, in court documents, during judicial hearings, or during other public forums or proceedings. Accordingly, the agree to the b3 -1

following conditions in connection with its acceptance of the technical assistance requested:

- 1. <u>By entering into this agreement, the</u> and affirm that they have statutory authority to lawfully employ this technology and will do so only in support of public safety operations or criminal investigations
- 2. The \_\_\_\_\_\_\_assume responsibility for operating the equipment/technology in accordance with both State and Federal law and regulation and accept sole liability for any violations thereof, irrespective of the Federal Bureau of Investigation approval, if any, for the provision of the equipment/technology. The Federal Bureau of Investigation will conduct physical operation of the equipment.
- 3. The and will ensure that operators of the equipment have met the operator training standards identified by the FBI and are certified to conduct operations.
- 4. The nd will not distribute, disseminate, or otherwise disclose to the public, including to any non-law enforcement individuals or agencies, any information concerning the existence of the equipment/technology, and will not disclose any information relating to the equipment/technology, including, but not limited to any software, operating manuals, and/or related technical documentation (including its technical/engineering description(s) and capabilities).

5. The \_\_\_\_\_\_\_ will not distribute, disseminate, or otherwise disclose to any other law enforcement or government agency any information concerning the equipment/technology or any software, operating manuals, or related technical documentation (including its technical/engineering description(s) and capabilities) provided to \_\_\_\_\_\_\_ ind \_\_\_\_\_\_ vithout the prior written approval of the FBI.

] b3 -1 b7E -1

b7E -1

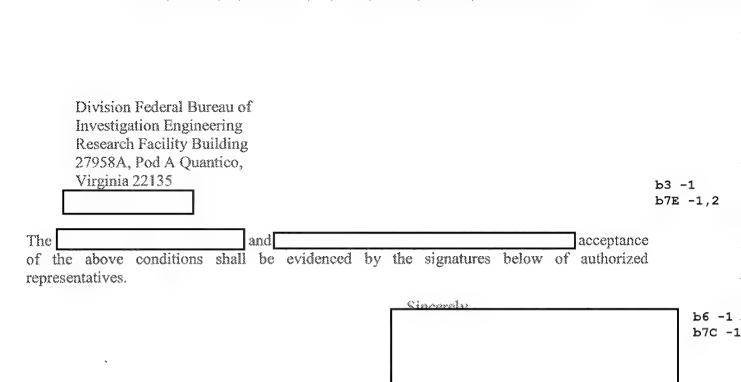
b3 -1 b7E -1

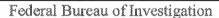
b3 -1

b7E -1

_			
L	agree to ensure that all materials shall be marked		
_	Disclosed Outside of the and		
L			3 -1
			7E -1
7.	The	1 / ) 1 1	
8.	If thebrlearns that a District Attorney, prosecutor, or a court is considering or intends to use or provide any information concerning the equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities) beyond the evidentiary results obtained through the use of the equipment/technology in a manner that will cause law enforcement sensitive information relating to the technology to be made known to the Court or the public, the 		b3 -1 b7E -1
	equipment/technology and information from disclosure and potential compromise.		
	Notification shall be directed to the attention of:		
		<b>b6</b> -	1
	Operational Technology Division	b7C	
	Federal Bureau of Investigation	b7E	-2
	Engineering Research Facility		
	Building 27958A, Pod A Quantico,		
	Virginia 22135		
9	In addition, the and	<b>—</b> b3-	4
Í	will, at the request of the FBI, seek dismissal of the case in lieu of using or		
	providing, or allowing others to use or provide, any information concerning the		
	equipment/technology, its associated software, operating manuals, and any related	1	
	documentation (beyond the evidentiary results obtained through the use of the		
	equipment/technology), if using or providing such information would potentially or		
	actually compromise the equipment/technology. This determination of impact on the	>	
	equipment/technology is in the sole discretion of the FBI.		

10. A copy of anv court order in any proceeding in which the	b3 -1 b7E -1
Operational Technology Division Federal Bureau of Investigation Engineering Research Facility Building 27958A, Pod A Quantico, Virginia 22135	b6 -1 b7C -1 b7E -2
11. Neither the nor the nor the will publicize the use of the equipment/technology or any of the capabilities afforded by such equipment/technology to the public, other law enforcement agencies, or other government agencies, including, but not limited to, in any news or press releases, interviews, or direct or indirect statements to the media.	b3 -1 b7E -1
12. Access to these materials within the nor the is to be restricted solely to employees who have both a strict need to know and that are actively working the investigation or incident for which the technical assistance was requested. The FBI reserves the right to approve any individuals who require access to the information and to require these individuals to execute individual non-disclosure agreements.	
13. In the event that the or receives a request pursuant to the Freedom of Information Act (5 U.S.C. § 552) or an equivalent state or local law, the civil or criminal discovery process, or other judicial, legislative, or administrative process, to disclose information concerning the equipment/technology, its associated software, operating manuals, and any related documentation (including its technical/engineering description(s) and capabilities), the or will immediately notify the FBI of any such request telephonically and in writing in order to allow sufficient time for the FBI to seek to prevent disclosure through appropriate channels. Notification shall be directed to the attention of:	b3 -1 b7E -1
Operational Technology	b6 -1 b7C -1

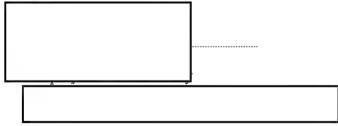




Acknowledged and agreed to this 7th day of June, 2016.



Ъ3	-1
<b>b</b> 6	-2
b70	: -2
b7E	: -1



FEDERAL BUREAU OF INVESTIGATION FOI/PA DELETED PAGE INFORMATION SHEET FOI/PA# 21-cv-10719

Total Deleted Page(s) = 3 Page 1 ~ b5 - -1; Page 2 ~ b5 - -1; Page 3 ~ b5 - -1;

X Deleted Page(s) X

X No Duplication Fee X X For this Page X

xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx

	(IMD) (CON)		
Sent: To: Cc: Subject:	Thursday. March 31. 2016 10:07 AM (OTD) (FBI); OTD) (FBI) (OTD) (FBI) RE: UNCLASSIFIED//FORMQ	(OGC) (FBI)	b6 -1 b7C -1 b7E -1
See attached response th	UNCLASSIFIED / / Forto	==	Ъ6 -1 Ъ7С -1
From Sent: Wednesday, Marc To Subject: FW: UNCLASSIFIED//F980	. (OTD) (FBI) h 30, 2016 4:57 PM (OGC) (FBI); (OGC) (FBI);	(OTD) (FBI) -	b6 -1 b7C -1 b7E -1
Classification: ====================================	UNCLASSIFIED// POUC	==	b6 -1 b7C -1 b7E -2,3
Operational Technology D (mobile)	ivision		
From: Sent: Wednesday, Marc To: Cc: Subject: RE:	. (OTD) (FBI) h 30, 2016 3:53 PM (OTD) (FBI) OTD) (FBI)	- UNCLASSIF	b6 -1 b7C -1 b7E -1
	1		

	osed comments and edits in attache ission. I am okay with the remainde		indfor c	b6 - omment and b7C b7E	-1
<< File: Letter edit		>>			
Thank You,					
From: Sent: Wednesday, M	(OTD) (FBI) larch 30, 2016 9:49 AM				
To Subject: FW:	(OTD) (FBI)		<u>_</u>	b6 -1 b7C -1	
UNCLASSIFIED	Ŕ		]	b7E -1	
Classificatio	n: UNCLASSIFIED/		=		
Attached are the reco today (Wednesday, N	ommended changes to the letter fo March 30 <sup>th</sup> )	r your final approval. The Bra	nch has requested	l it back by COB	
From: Sent: Tuesday, Marc To: Cc Subject: RE:	(OTD) (FBI) <u>h 29,</u> 2016 3:37 PM (OTD) (FBI) (OTD) (FBI);	(OTD) (FBI); (OS) (FBI)	(OTD) (FBI)	ь6 - ь7с ь7Е ASSIFIED//FOOQ	-1
	n: UNCLASSIFIED//POUC		=		
My recommended ec	dit:				
<< File: Letter ed	>				
From: Sent: Tuesday, Marc To Cd Subject: FW: UNCLASSIFIED//P&#	(OTD) (FBI); (OTD) (FBI)	(OTD) (FBI)	(OTD) (FBI	b6 -1 b7C -1 b7E -1,2	
Classificatio	n: UNCLASSIFIED//FOR		=		

\_\_\_\_\_

	b6 -1 b7C -1
bok your response and placed it in a narrative letter format. Please respond to the comment in the letter changes or add your own comments directly in the letter.	r as track
From:         DO) (FBI)           Sent: Tuesday, March 29, 2016 12:11 PM           To:         (OTD) (FBI)	b6 -1 b7C -1 b7E -1,2
Cc	
UNCLASSIFIE	
Classification: UNCLASSIFIED//FOUC	
Please seeemail/attachment below. Can you address the comment in the document, and I will reach to see how she wants to handle the sign-off.	out to
Thank you!	b6 -1 b7C -1
	b7E -2,3
From         OCA) (FBI)           Sent: Tuesday, March 29, 2016 11:02 AM           To         DO) (FBI)	b6 -1 b7C -1 b7E -1
CcIDO) (FBI         IDO) (FBI)         DO) (FBI)           Subject: RE:	ED//FOND
Classification: UNCLASSIFIED//E000	

\_\_\_\_\_\_

b6 -1 b7C -1

<< File: Letter.docx >> in our office took the STB content and put it in a narrative letter form - see - much thanks attached. I've got two questions - one substantive and one process. On the substantive issue, see comment reflected within -- I'm a little worried that the # lacks context. Is it possible to provide any additional detail? We also need to have DOJ review quickly before we finalize this - so let me know what you think. On the process issue - typically, these would be signed out at the AD or EAD level of the stakeholder division. Has there been any discussion of who will sign? My thought would be put happy to discuss. an deliver the signed letter once it's finalized. З

## 21-cv-10719(FBI)-307

From       (DO) (FBI)         Sent: Wednesday, March 23, 2016 8:19 AM         To:       (OCA) (FBI)         Cc:       (DO) (FBI)         Subject: FW          UNCLASSIFIED//FCHO	b6 -1 b7C -1 b7E -1
Classification: UNCLASSIFIED//FOUC Good morning, Attached is the STB response to thePlease let us know if you have any questions. Thank you	b6 -1 b7C -1 b7E -1,2,3
From	b6 -1 b7C -1 b7E -1,2
Classification: UNCLASSIFIED// TOC STB, Here is the final version without the tracked changes. << File Thank you (ESU/OTD)	b6 -1 docxb7c -1 b7E -1
From:       (OTD) (FBI)         Sent: Fridav. March 18. 2016 4:18 PM         Tc       (OGC) (FBI);         4         21-cc	v-10719(FBI)-308

<b>Cc:</b> (OTD) (FBI) (DO)	b6 -1 b7C -1 b7E -1,2
Subject: RE:	UNCLASSIFIED//FOOD
Classification: UNCLASSIFIED//F	
Thanks you can accept the edits, it's good to go.	
From: (OGC) (FBI)	b6 -1 b7C -1 b7E -1,2
Sent: Friday, March 18, 2016 4:10 PM           To         (OTD) (FBI);         (OTD) (FI           Cc:         (OTD) (FBI);         DO)	BI) (OTD) (FBI)
Subject: RE:	- UNCLASSIFIED/JEOUO
Classification: UNCLASSIFIED//FORC	
Here are the citations.	
	b6 -1 b7C -1 b7E -2,3

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Classification:	UNCLASSIFIED//DOUC

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Respectfully,

b6 -1 b7C -1

IMD/RIDS/IPOU 170 Marcel Drive Winchester, VA 22602